

COORDINATION PLAN

For

AGENCY AND PUBLIC INVOLVEMENT

As part of the Environmental Review Process for

US 41 Interstate Conversion Plan

IH 94—IH 43

*Kenosha, Racine, Milwaukee, Waukesha, Washington, Dodge, Fond du Lac, Winnebago,
Outagamie and Brown Counties, Wisconsin*

WisDOT Project I.D. 1113-00-00



U.S. Department of Transportation
Federal Highway Administration



Wisconsin Department of Transportation

July 2013

Revised Draft

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Revision History

This Coordination Plan for Agency and Public Involvement (“Coordination Plan”) is intended to be a dynamic document that will be available to stakeholders and updated as appropriate throughout the duration of the project. Below is a record of substantive changes made to this document.

The lead agencies will make the Coordination Plan available to other agencies and the public in the ways identified in Sections 1.1 and 5.8. The Coordination Plan will be revised when important agency contact information changes (Table 2.3), when important coordination activities or actions described in the Plan change, or when the project schedule significantly changes (Table 4.1). Revisions and changes to the Plan will be communicated to agencies in a timely manner and shared with the public in ways identified in Section 1.1. Revisions or changes that impact Plan commitments made by other agencies must be agreeable to any affected agency. Other revisions and changes to the Plan, not affecting commitments made by other agencies, will be forwarded to Cooperating and Participating agencies for their acknowledgement and comment.

| Coordination Plan Version | Date of Change | Revision Description |
|---------------------------|----------------|--|
| No.2 | January 2013 | Text change needed as a result of proposed change from EIS to ER |
| No.3 | July 2013 | Text revised to update project schedule and incorporate comments from FHWA |
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1. Introduction

This is the second revision of the Agency Coordination Plan since it was presented to agencies at the May 10, 2012 scoping meeting and the public at the May public information meetings. Because the Federal Highway Administration (FHWA) and the Wisconsin Department of Transportation (WisDOT) have changed the project's environmental document type from an environmental impact statement (EIS) to an environmental report (ER), it was necessary to remove references to an EIS and the tiered EIS process in this plan. FHWA and WisDOT changed the document type because interstate conversion will not result in significant impacts. The memorandum supporting the change in environmental document type, which was shared with cooperating and participating agencies at the February 4, 2013 update meeting, is available from the Northeast Region. The memorandum will also be included in the project's environmental document.

1.1 Purpose of Coordination Plan

This project's environmental review process must ensure that environmental information is available to public officials and citizens before decisions are made and before actions are taken. The purpose of this Coordination Plan is to communicate how and when the lead agencies will coordinate public and agency participation and comment in the environmental review process for the *US 41 Interstate Conversion Project*.

This Coordination Plan outlines how the lead agencies have divided responsibilities for compliance with various aspects of the environmental review process such as the issuance of invitation letters, and how the lead agencies will provide opportunities for input from the public and other agencies. The Coordination Plan also identifies concurrence points and project milestones, and establishes a schedule of meetings and timeframes for input and review by the Participating and Cooperating Agencies, as well as by the public, Indian Tribes of Wisconsin and other Tribal interests.

This Plan was shared with the federal, state, and local agencies, local units of government, and Indian Tribes who have expressed interest in the proposed project. The Coordination Plan has been shared with the public through the project website, at public information meetings, or by request. The Plan will be updated as necessary to reflect substantive changes to information contained in the Plan. Any changes will be documented in the Plan, agencies will have updated copies sent to them, and the public will be notified through the project website, at public information meetings, or by request.

This Coordination Plan is prepared and implemented to establish an environmental review process that conforms to requirements of the National Environmental Policy Act (NEPA) and [23 USC Section 139](#).

1.2 Project Background

FHWA, in cooperation with WisDOT, will prepare an ER for a proposal to convert U.S. Highway 41 (US 41) from a non-Interstate freeway to an Interstate from the Zoo Interchange (I-94) in Milwaukee to I-43 in Green Bay. Under the previous federal surface transportation law, the US 41 corridor was identified as a potential segment for inclusion on the Interstate Highway system. The corridor was defined as "United States Route 41 corridor between Interstate Route 94 via Interstate 894 and Highway 45 near Milwaukee and Interstate Route 43 near Green Bay in the State of Wisconsin." The project's southern terminus identified in the previous federal surface transportation law is the Mitchell Interchange in Milwaukee.

For the purposes of this study, the project's southern terminus is the US 41 and I-94 interchange located about 1 mile south of the Wisconsin-Illinois state line where US 41 merges with I-94. The southern terminus of the US 41/I-94 interchange marks the end of the Illinois Tollway, signifies the I-94 entrance into Wisconsin, and joins US 41 in Illinois to the I-94 corridor. This interchange links Wisconsin's major urban service areas served by US 41 with the Chicago metropolitan area through both I-94 and US 41. Because the 43 miles from the US 41/I-94 Interchange to the Zoo Interchange is already an Interstate Highway, that area is not part of the conversion of US 41. However, it is part of the study area since it would likely be signed consistent with the numbering for the converted section of US 41. The 175-mile corridor is located in Kenosha, Racine, Milwaukee, Waukesha,

Washington, Dodge, Fond du Lac, Winnebago, Outagamie, and Brown counties. The US 41 corridor as defined above is shown on Exhibit 1-1 in Section 1.4.

As part of this study, WisDOT proposes to install Interstate route signs along the converted US 41 corridor. The American Association of State Highway and Transportation Officials (AASHTO) in conjunction with FHWA identified I-41 as the interstate number designation to replace US 41 in November 2012.

During this study, FHWA and WisDOT will prepare a Formal Conversion Request Package to outline requirements for moving forward with fully converting the existing US 41 corridor from the Zoo Interchange (I-94) in Milwaukee to I-43 in Green Bay, should that be the outcome of the NEPA process. The Formal Conversion Request Package will identify improvements necessary for US 41 to meet Interstate standards and the expectations for completing those future improvements. As part of this process, specific improvements will be identified that must be completed within a specified time period. The direct impacts of these improvements will be evaluated as part of the NEPA process for future US 41/I-41 improvements. Mitigation measures to address the impacts would also be evaluated. In addition, the Formal Conversion Request Package will identify other deficiencies that must be addressed as part of future reconstruction projects, with no specific timeframe. These improvements would be fully evaluated in the future, as part of separate environmental documents outside the umbrella of this study, since the conversion and shielding are not specifically contingent upon any of those improvements.

FHWA and WisDOT will prepare an ER that will compare the Build Alternative (convert US 41 to an Interstate) and the No Build Alternative (no conversion). The ER will evaluate direct environmental impacts of installing Interstate signs and other minor improvements and the indirect and cumulative effects of the proposed conversion of US 41 to an Interstate Highway. If the selected alternative is to convert US 41, subsequent environmental studies/documents would be completed in the future.

1.3 Agency Coordination Prior to the Coordination Plan

No previous agency coordination has taken place during this study.

1.4 Project Vicinity Map



EXHIBIT 1-1
Project Location Map



2. Agency Roles: Lead/Cooperating/Participating

2.1 Agency Definitions and Responsibilities

The standard responsibilities for each Lead, Cooperating, and Participating Agency invited to participate in the environmental review process for this project are as follows:

Lead Agency: USDOT-FHWA is the federal lead agency and WisDOT is the state lead agency for the project. As lead agencies, their responsibilities include managing the environmental review and documentation process; preparing the ER, and providing opportunities for public and participating/cooperating agency involvement.

As the federal lead agency, FHWA will invite other affected or interested federal agencies and Native American Tribes to participate in the project's environmental review process. WisDOT will invite other affected or interested state and local agencies to participate in the process. WisDOT is responsible for investigating project alternatives, implementing the environmental review process and preparing the environmental document. FHWA must oversee the environmental review process and concur that the process, as implemented by WisDOT, satisfies applicable federal laws and guidance.

Cooperating Agency: Means any federal agency, other than a lead agency, that has jurisdiction by law or special expertise with respect to any environmental impact involved in a proposed project or project alternative. A state or local agency of similar qualifications or, when the effects are on lands of tribal interest, a Native American Tribe may, by agreement with the lead agencies, also become a cooperating agency.

Cooperating agencies shall use their knowledge and expertise to assist the lead agencies in identifying issues of concern regarding the project's potential impacts, and provide meaningful and timely input throughout the environmental review process. A cooperating agency's failure to respond in a timely manner will be indication that the lead agencies have fulfilled the coordination step with the agency for that issue. Cooperating agencies may adopt the final project environmental document to fulfill their agency's documentation needs for permits or approvals they issue. Agencies anticipated to be cooperating agencies are indicated in Table 2.3.

Participating Agency: Participating agencies include federal, state or local agencies and Native American Tribes that have an interest in the project. These agencies agree to identify issues of concern regarding the project's potential impacts, and provide meaningful and timely input on purpose and need, alternatives analysis methodologies, and range of alternatives. For the *US 41 Interstate Conversion Study* numerous agencies were invited to be participating agencies because of the number of communities and counties located along US 41 in the study area (Table 2.3).

2.2 WisDOT-DNR Cooperative Agreement

Wisconsin Statutes establish an alternative process for the Wisconsin Department of Transportation and the Wisconsin Department of Natural Resources (DNR) to interact on State transportation projects. State transportation projects are coordinated with and reviewed by DNR through interdepartmental liaison procedures known as the WisDOT-DNR Cooperative Agreement. This process engages both agencies in progressive discussions and reviews throughout the transportation development process, and culminates in a "concurrence letter" from DNR at the conclusion of final design activities. Coordination with and concurrence from DNR during this project's environmental review process precedes and supplements DNR's review and concurrence role during the final design process. WisDOT will not commence construction activities on the project until DNR concurrence on final design is received.

Nothing in this Coordination Plan, or in the coordination process described in [23 USC Section 139](#), is designed or intended to replace or supplant the steps, activities or expectations expressed in the WisDOT-DNR Cooperative Agreement, nor does participation in this environmental review process in any way affect DNR's need or ability to perform review and provide concurrence during final design activities.

2.3 List of Agencies, Contacts, and Roles

The intent of coordination with federal, state, and local agencies as well as interested Tribes is to cooperatively identify important environmental or cultural resources and potential impacts, and to resolve issues that could delay the environmental process or that could result in denial of approvals required to implement the proposed project. A more complete list of agency expectations is included in Section 3.1.

The agencies listed in Table 2.3 have been identified as potential lead, cooperating and/or participating agencies or potentially interested Tribes. Their participation status in the study is found in Table 2.3. All the agencies and Tribes noted in the Table 2.3 have been invited by FHWA or WisDOT. Additional agencies can be invited and added to the list of participants at any time, as appropriate.

Table 2.3 List of Agencies, Contacts, and Roles

| Agency Name | Contact Person | Project Role and Response |
|---|--|---|
| Federal Agencies | | |
| Federal Highway Administration (FHWA) | Tracey Blankenship 525 Junction Road, Suite 8000 Madison, WI 53717 608-829-7510 tracey.blankenship@dot.gov | Federal Lead Agency. Manage 6002 process, prepare ER, provide opportunity for public and cooperating/participating agency involvement. |
| U.S. Army Corps of Engineers (USACE) | Rebecca Graser U.S. Army Corps of Engineers 20711 Watertown Road, Suite F Waukesha, Wisconsin 53186 Rebecca.M.Graser @usace.army.mil | Cooperating Agency. Clean Water Act Section 404 permit jurisdiction. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a cooperating agency |
| U.S. Fish and Wildlife Service (US Fish & Wildlife) | Peter Fasbender 2661 Scott Tower Drive New Franken, WI 54229 920-866-1717 Peter_Fasbender@fws.gov | Response—declined to be a participating agency |
| U.S. Environmental Protection Agency (USEPA) | Kenneth Westlake 77 W. Jackson Boulevard Chicago, IL 60604 312-886-2910 westlake.kenneth@epa.gov | Participating Agency. NEPA and Clean Water Act jurisdiction. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| U.S. Department of Agriculture, Natural Resources Conservation Service (NRCS) | Patrick Murphy 8030 Excelsior Drive, Suite 200 Madison, WI 53717 608-662-4422 pat.murphy@wi.usda.gov | Response—did not respond |
| Bureau of Indian Affairs | Richard Berg 1 Federal Building, Room 500 Ft. Snelling, MN 55111 612-373-1000 | Response—did not respond |
| Ice Age National Scenic Trail | Pam Schuler Dept of the Interior Ice Age National Scenic Trail 700 Rayovac Dr., Ste 100 Madison WI 53711 608-441-561 pam_schuler@nps.gov | Participating Agency. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| State Agencies | | |
| Wisconsin Department of Transportation (WisDOT) | Tammy Rabe 944 Vanderperren Way Green Bay, WI 54304-0080 920-492-5661 tammy.rabe@dot.wi.gov | Joint Lead Agency. Manage 6002 process, prepare ER, provide opportunity for public and cooperating/participating agency involvement. |

Table 2.3 List of Agencies, Contacts, and Roles

| Agency Name | Contact Person | Project Role and Response |
|--|--|--|
| Wisconsin Department of Natural Resources (DNR) | Mike Thompson 2300 N Dr. Martin Luther King Jr. Drive Milwaukee, WI 53212 414-263-8648 michaelt.thompson@wisconsin.gov | Cooperating Agency. Clean Water Act and WisDOT/DNR Cooperative Agreement authority. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a cooperating agency |
| State Historic Preservation Office (SHPO) | Alicia Goehring 816 State Street Madison, WI 53706 608-264-6515 alicia.goehring@wisconsinhistory.org | Response—did not respond |
| Wisconsin Department of Agriculture, Trade and Consumer Protection (DATCP) | Peter Nauth 2811 Agricultural Drive Madison, WI 53708 608-224-4650 Peter.Nauth@datcp.state.wi.us | Participating Agency. Authority under Section 32.035, Wisconsin Statutes to prepare an Agricultural Impact Statement if needed. Provide comments on alternatives and their impacts on agricultural resources Response—agreed to be a participating agency |
| Wisconsin Coastal Zone Management Program | Michael Friis 101 E. Wilson Street Madison, WI 53703 608-267-7982 | Response—did not respond |
| Wisconsin Historical Society | Kimberly Zunker Cook 816 State Street, Room 300 Madison WI 53706 608-264-6493 | Participating Agency. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Sovereign Interests | | |
| Bad River Band of Lake Superior Chippewa Indians of WI | Edith Leoso PO Box 39 Odanah, WI 54861 thpo@badriver.com | Response—did not respond |
| Forest County Potawatomi Community of WI | Mike Alloway PO Box 340 Crandon, WI 54520 times@newnorth.net | Response—did not respond |
| Ho-Chunk Nation | Bill Quackenbush PO Box 667 Black River Falls, WI 54615 bill.quackenbush@ho-chunk.com | Response—did not respond |
| Iowa Tribe of Oklahoma | Cultural Preservation Officer R.R.1, Box 721 Perkins, OK 74059 | Response—did not respond |
| Lac Courte Oreilles Band of Lake Superior Chippewa Indians of WI | Jerry Smith 13394 West Trepania Road Hayward, WI 54843 soctomah@ainop.com | Response—did not respond |
| Lac du Flambeau Band of Lake Superior Chippewa Indians of WI | Melinda Young PO Box 67 Lac du Flambeau, WI 54538 ldfthpo@nnex.net | Response—did not respond |
| Lac Vieux Desert Band of Lake Superior Chippewa Indians | giiwegiizhigookway Martin PO Box 249 Watersmeet, WI 49969 gmartin@lvdtribal.com | Response—did not respond |
| Menominee Indian Tribe of WI | David Grignon PO Box 910 Keshena, WI 54135 dgrignon@mitw.org | Response—did not respond |

Table 2.3 List of Agencies, Contacts, and Roles

| Agency Name | Contact Person | Project Role and Response |
|--|---|--|
| Oneida Tribe of Indians of WI | Corina Burke PO Box 365 Oneida, WI 54155-4380 cburke@oneidanation.org | Response—did not respond |
| Prairie Band Potawatomi Nation | Steve Ortiz 16281 Q Road, Highway 13 Mayetta, KS 66509 steveo@pbpnation.org | Response—did not respond |
| Red Cliff Band of Lake Superior Chippewa Indians of WI | Larry Balber 88385 Pike Road Bayfield, WI 54814 lbalber@redcliff-nsn.gov | Response—did not respond |
| Sac & Fox Nation of Mississippi in Iowa | Jonathan Buffalo 349 Meskwaki Road Tama, IA 52339-9626 jlbuffalo@meskwaki.org | Response—did not respond |
| Sac & Fox Nation of Missouri in Kansas and Nebraska | Jane Nioce 305 North Main Reserve, KS 66434 | Response—did not respond |
| Sac & Fox Nation of Oklahoma | Sandra Massey Route 2, Box 246 Stroud, OK 74079 wahnesh@yahoo.com | Response—did not respond |
| St. Croix Chippewa Indians of WI | Wanda McFaggen 24663 Angeline Avenue Webster, WI 54893 thpo@stcroixtribalcenter.com | Response—did not respond |
| Sokaogon Chippewa Community Mole Lake Band | Attn: Cultural Preservation Director 3051 Sand Lake Road Crandon, WI 54502 hr@sokaogonchippewa.com | Response—did not respond |
| Stockbridge Munsee Community of Wisconsin | Sherry White W13447 Camp 14 Road Bowler, WI 54416 | Response—Declined to be a participating agency |
| Great Lakes Intertribal Council | Principal Administrator 2932 Highway 47 N Lac du Flambeau, WI 54538 glitc@glitc.org | Response—did not respond |
| Local Agencies/Other Interests | | |
| Brown County | Troy Streckenbach 305 East Walnut Street Green Bay, WI 54305-3600 920-448-4001 bc_county_executive@co.brown.wi.us Brian Lamers Brown County Highway Department 2198 Glendale Avenue Green Bay, WI 54303 920-492-4925 lamers_bl@co.brown.wi.us | Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |

Table 2.3 List of Agencies, Contacts, and Roles

| Agency Name | Contact Person | Project Role and Response |
|--------------------|---|--|
| Outagamie County | Al Guerts Outagamie Co Highway Commissioner 1313 Holland Road Appleton, WI 54911 920-832-5673 Guertsaj@co.outagamie.wi.us Dave Johnson Outagamie Co Planning Dept 410 S. Walnut Street Appleton, WI 54911 920-832-5255 johnsodw@co.outagamie.wi.us | Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Calumet County | Kelly Nieforth, Calumet Co Economic Dev Specialist 206 Court Street Chilton, WI 53014 920-849-1448 nieforth.kelly@co.calumet.wi.us | Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Winnebago County | Mark Harris PO Box 2808 Oshkosh WI 54901 920-236-4896 Countyexec@co.winnebago.wi.us Ernest Winters Winnebago County Highway Department PO Box 2764 Oshkosh, WI 54903 920-232-1750 ewinters@co.winnebago.wi.us | Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Fond du Lac County | Tom Janke, P.E., Highway Comm. 301 Dixie Street P. O. Box 1234 Fond du Lac WI 54935 920-929-3488 tom.janke@fdlco.wi.gov | Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Dodge County | Brian Field Dodge Co Highway Commissioner 211 E. Center Street Juneau, WI 53039 920-386-3653 bfield@co.dodge.wi.us | Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Washington County | Tom Wondra Washington Co Highway Commissioner 900 Lang Street West Bend, WI 53095 262-335-4437 tom.wondra@co.washington.wi.us | Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Waukesha County | Gary Evans Waukesha Co Dept of Public Works 1320 Pewaukee Road Waukesha, WI 53188 262-548-7746 gevans@waukeshacounty.gov | Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |

Table 2.3 List of Agencies, Contacts, and Roles

| Agency Name | Contact Person | Project Role and Response |
|--|---|--|
| Milwaukee County | Jack Takerian Milwaukee Co Highway Commissioner Trans and Public Works City Center 2711 W. Wells Street Milwaukee, WI 53208 414-278-4952 Jack.takerian@milwcnty.com | Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Racine County | Julie Anderson Public Works and Development Services Department 14200 Washington Avenue Sturtevant, WI 53177 262-886-8480 Julie.Anderson@goracine.org | Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—did not respond |
| Kenosha County | Gary Sipsma Director of Division of Highways and Highway Commissioner Kenosha County Public Works 19600 75th Street PO Box 609 Bristol, WI 53104 Phone (262) 857-1870 Gary.Sipsma@kenoshacounty.org | Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Bay-Lake Regional Planning Commission (Brown County) | Jeff Agee-Aguayo 441 S. Jackson Street Green Bay, WI 54301 920-448-2820 jagee@baylakerpc.org | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| East Central Wisconsin Regional Planning Commission (Fond du Lac, Outagamie and Winnebago Counties) | Walt Raith 400 Ahnaip Street Menasha, WI 54952 920-751-4770 wraith@eastcentralrpc.org | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. (Responded for Appleton/Oshkosh/Fond du Lac MPO) |
| Southeastern Wisconsin Regional Planning Commission (Milwaukee, Washington and Waukesha Counties) | Chris Hiebert W239N1812 Rockwood Drive Waukesha, WI 53187 262-547-6722 (extension 227) chiebert@sewrpc.org | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Green Bay Metropolitan Planning Organization | Cole Runge P.O. Box 23600 Green Bay, WI 54305 920-448-6480 Runge_cm@co.brown.wi.us | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Appleton/Oshkosh Metropolitan Planning Organization | Walt Raith 400 Ahnaip Street Menasha, WI 54952 920-751-4770 wraith@eastcentralrpc.org | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Fond du Lac Metropolitan Planning Organization | Walt Raith 400 Ahnaip Street Menasha, WI 54952 920-751-4770 wraith@eastcentralrpc.org | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |

Table 2.3 List of Agencies, Contacts, and Roles

| Agency Name | Contact Person | Project Role and Response |
|----------------------------------|--|--|
| Local Units of Government | | |
| Village of Wrightstown | President Dean Erickson PO Box 227 Wrightstown WI 54180 920-532-5567 derickson@wrightstown.us | Response—did not respond |
| Town of Wrightstown | Chairman William Verbeten PO Box 175 Greenleaf WI 54126 920-864-7549 No email available | Response—did not respond |
| Town of Lawrence | Chairman John Klasen 2595 French Road De Pere WI 54115 920-336-9131 No email available | Response—did not respond |
| City of De Pere | Ken Pabich City Hall 335 S Broadway Street De Pere WI 54115 920-339-4040 kpabich@mail.de-pere.org | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| City of Green Bay | Paul Van Noie Dept of Public Works 100 N Jefferson Street Green Bay WI 54301 920-448-3100 edwi@ci.green-bay.wi.us | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be participating agency. |
| Village of Ashwaubenon | President Michael Aubinger 2155 Holmgren Way Ashwaubenon WI 54034 920-492-2300 maubinger@ashwaubenon.com | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Village of Howard | President Burt McIntyre 23456 Glendale Avenue Green Bay WI 54313 920-819-9305 bmcintyre@villageofhoward.com | Response—did not respond |
| Town of Grand Chute | Tom Marquardt Department of Public Works 1900 Grand Chute Boulevard Grand Chute WI 54913 920-832-4771 thomas.marquardt@grandchute.net | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Village of Suamico | Graham Callis 2999 Lakeview Drive Suamico WI 54173 920-434-2212 graham@suamico.org | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| City of Appleton | Paula Vandehey, P.E. City Center 100 N Appleton Street Appleton WI 54911 920-832-6400 paula.vandehey@appleton.org | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |

Table 2.3 List of Agencies, Contacts, and Roles

| Agency Name | Contact Person | Project Role and Response |
|-------------------------|---|--|
| Town of Vanderbroek | Chairwoman Helen Nagler P O Box 947 Kaukauna WI 54130 920-739-8053 naglerhj@co.outagamie.wi.us | Response—did not respond |
| Village of Little Chute | President Michael Vanden Berg 108 W Main Street Little Chute WI 54140 920-851-4983 presidentvandenberglittlechutewi.org | Response—did not respond |
| City of Kaukauna | Mayor Eugene Rosin P O Box 890 Kaukauna WI 54130 920-766-6310 mayor@kaukauna-wi.org | Response—did not respond |
| Town of Kaukauna | Chairman John Alferi W780 Greiner Road Kaukauna WI 54130 920-284-9721 No email available | Response—did not respond |
| Town of Nekimi | Chairman Glen Barthels 1294 Old Knapp Road Oshkosh WI 54902 920-426-5811 No email available | Response—did not respond |
| City of Oshkosh | Chris Strong, Transp. Director 926 Dempsey Trail Oshkosh WI 54093 920-236-5342 cstrong@ci.oshkosh.wi.us | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Town of Algoma | Chairman Tim Blake 15 N Oakwood Road Oshkosh WI 54094 920-303-1536 cnelson@townofalgoma.org | Response—did not respond |
| Town of Oshkosh | Chairman Jim Erdman 2492 Hickory Lane Oshkosh WI 54091 920-233-3618 townofoshkosh@gmail.com | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Town of Vinland | Supervisor Ed Sypek 6362 Paynes Pt Road Neenah WI 54956 sypeked@yahoo.com | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures Response—agreed to be a participating agency |
| Town of Neenah | Chairman Bob Schmeichel 215 Mandella Court Neenah WI 54956 920-725-0916 tnneenah@tds.net | Response—did not respond |
| City of Neenah | Gerry Keiser, P.E. 211 Walnut Street Neenah WI 54956 920-886-6240 Gkaiser@ci.neenah.wi.us | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |

Table 2.3 List of Agencies, Contacts, and Roles

| Agency Name | Contact Person | Project Role and Response |
|------------------------------|--|--|
| Town of Menasha | George Dearborn Dir. Of Community Development Town of Menasha 2000 Municipal Drive Neenah WI 54956 920-725-8212 gdearborn@town-menasha.com | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Town of Byron | Chairman Bob Simon W6599 County Road Y Brownsville WI 53006 920-583-3799 gopherndeb@gmail.com | Response—did not respond |
| City of Fond du Lac | Wayne Rollin Comm Development Director City of Fond du Lac P O Box 150 Fond du Lac WI 54936 920-322-3405 wrollin@fdl.wi.gov | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Town of Fond du Lac | Chairman Harold Manske W4951 Takodah Drive Fond du Lac WI 54935 920-922-2681 clerk@townoffdl.com | Response—did not respond |
| Village of North Fond du Lac | President Jim Moore Municipal Building 16 Garfield Street North Fond du Lac WI 54937 920-922-7212 jnmoore@charter.net | Response—did not respond |
| Town of Friendship | Chairman Charles McCourt W6931 County Road N Van Dyne WI 54979 920-922-3051 Mccourt.charles@gmail.com | Response—did not respond |
| Town of Eldorado | Chairman Gary Miller N7664 County Road C Eldorado WI 54932 920-922-3564 t.eldorado@charter.net | Response—did not respond |
| Town of Theresa | Chairman Paul Christian N8242 Warner Road Theresa WI 53091 920-387-3174 townoftheresa@yahoo.com | Response—did not respond |
| Town of Lomira | Chairman Leon Schraufnagel W2162 Highway Y Lomira WI 53048 920-583-4371 townoflomira@gmail.com | Response—did not respond |
| Village of Lomira | President Tony Schraufnagel 425 Water Street Lomira WI 53048 920-269-7336 No email listed | Response—did not respond |

Table 2.3 List of Agencies, Contacts, and Roles

| Agency Name | Contact Person | Project Role and Response |
|----------------------------|---|--|
| Village of Germantown | Dan Ludwig Dir of Public Works N112 W17001 Mequon Road P O Box 337 Germantown WI 53022 262 250-4721 dludwig@village.germantown.wi.us | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Village of Richfield | President John Jeffords 4320 Pleasant Hill Road Richfield WI 53076 262 628-2260 villagepresident@richfieldwi.gov | Response—did not respond |
| Town of Germantown | Chairman Paul Metz 432 E Washington Street West Bend WI 53095 262 677-8217 twnofgtown@wi.rr.com | Response—did not respond |
| Town of Polk | Chairman Albert Schulteis 3680 STH 60 Slinger WI 53086 262 677-2123 townofpolk@att.net | Response—did not respond |
| Village of Slinger | Jessi Balcom- Administrator 300 Slinger Road Slinger WI 53086 262 644-8854 jbacom@vi.slinger.wi.gov | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| Town of Hartford | Chairman Dennis Gehring 3360 CTH K Hartford WI 53027 262 224-8127 dgehring219@gmail.com | Response—did not respond |
| Town of Addison | Chairman Bob Bingen PO Box 481 Allenton WI 53002 262-629-5420 clerk@addionswi.org | Response—did not respond |
| Town of Wayne | Chairman Carl Klemme 6030 Mohawk Rod Campbellsport WI 53010 262-626-4818 waynetown@netwurx.net | Response—did not respond |
| Village of Menomonee Falls | Thomas Hoffman W156 N8480 Pilgrim Road Menomonee Falls WI 53051 262-532-4415 thoffman@menomonee-falls.org | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| City of Milwaukee | Jeff Polenske City Engineer 841 N. Broadway, Rm 701 Milwaukee WI 53202 414-286-2400 Jeffrey.polenske@milwaukee.gov | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |

Table 2.3 List of Agencies, Contacts, and Roles

| Agency Name | Contact Person | Project Role and Response |
|-----------------------------|---|--|
| City of Greenfield | Mayor Mike Neitzke 7325 W. Forest Home Ave., Rm 101 Greenfield WI 53220 414-329-5200 No email | Response—did not respond |
| City of West Allis | Mayor Dan Devine City Hall Rm 123 7525 W. Greenfield Ave. West Allis WI 53214 414-302-8200 No email | Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response—agreed to be a participating agency |
| City of Wauwatosa | Interim Mayor Meaux 7725 W. North Avenue Wauwatosa WI 53213 414-479-8918 No email | Response—did not respond |
| Village of Greendale | Village President John Hermes 6500 Northway Greendale WI 53129 414-423-2100 jhermes@greedale.org | Response— did not respond |
| Village of Franklin | Mayor Tom Taylor 9229 W Loomis Road Franklin WI 53132 414-427-7529 Tom2563@att.net | Response— did not respond |
| Village of Caledonia | Ron Coutts 609 Kentwood Drive Racine WI 53402 262-835-6454 rcouts@caldoniawi.com | Response— did not respond |
| Village of Mt. Pleasant | James Majdoch 8811 Campus Drive Mt Pleasant WI 53406 262-664-7807 jmajdoch@mtpleasantwi.gov | Response— did not respond |
| Village of Sturtevant | Steve Jansen Municipal Building 2801 89th Street Sturtevant WI 53177 262-886-9189 Sjansen3@wi.rr.com | Response— did not respond |
| Village of Union Grove | Village President Michael Aimone 1326 State Street Union Grove WI 53182 262-878-1818 | Response— did not respond |
| City of Kenosha | Mayor Keith Bosman 625 52nd Street Room 300 Kenosha WI 53140 262-653-4000 mayor@kenosha.org | Response— did not respond |
| Village of Pleasant Prairie | Village President John Steinbrink 8640 88th Avenue Pleasant Prairie WI 53158 262-694-5863 johnpsteinbrink@plprairie.com | Response— did not respond |

Table 2.3 List of Agencies, Contacts, and Roles

| Agency Name | Contact Person | Project Role and Response |
|--------------------|--|----------------------------------|
| Town of Raymond | Chairman Gary Kastenson Town Hall 2255 76th Street Franksville WI 53126 262-835-1158 | Response— did not respond |
| Village of Bristol | Village President Mike Farrell 19801 83rd Street Bristol WI 53104 262-857-9850 | Response— did not respond |
| Town of Yorkville | Chairman Peter Hansen 4728 57th Drive Sturtevant WI 53177 262-878-3953 | Response— did not respond |

3. Concurrence and Coordination Points and Agency Responsibilities

3.1 Agency Expectations

The expectations for lead agencies are:

- Manage and coordinate the environmental review process, insuring that environmental information is available to public officials and citizens before decisions are made and before actions are taken.
- Prepare the environmental document in accordance with 23 CFR part 771 (FHWA Environmental Impact and Related Procedures) and 40 CFR parts 1500-1508 (Council on Environmental Quality Regulations for Implementing NEPA).
- Provide, as early as practicable, but no later than the appropriate project milestone, accurate and complete project information on purpose and need, environmental resources, alternatives, and proposed impact analysis methodologies.
- Identify and involve Cooperating and Participating Agencies.
- Develop the Coordination Plan.
- Provide opportunity for public and agency involvement in defining the purpose and need, alternatives carried forward for detailed study, and selection of preferred alternative.
- Collaborate with Cooperating and Participating Agencies in determining Impact Analysis Methodologies and the level of detail for the analysis of alternatives.
- Consult with and involve Tribal governments in compliance with NEPA and Section 106 of the National Historic Preservation Act.
- Manage and facilitate the process of resolving issues.

The expectations for Cooperating Agencies are:

- Assist the lead agencies in identifying environmental or cultural resources of concern.
- Identify as early as practicable any issue or concern regarding the project's environmental, cultural or socioeconomic impacts.
- Identify as early as practicable any issues that could substantially delay or prevent the granting of permits or other approvals needed for the project.
- Share information that may be useful to the Joint Lead Agencies, Cooperating and Participating Agencies.

- Participate in meetings and field reviews.
- Provide timely concurrence at milestones for purpose and need, alternatives carried forward for detailed study, and selection of preferred alternative.
- Provide timely comments on the Coordination Plan, Impact Analysis Methodologies, and potential project impacts as agreed to and reflected in Section 4 of this Plan.
- Review and comment on preliminary ER.
- Participate as needed in issues resolution activities.

The expectations for Participating Agencies are:

- Assist the lead agencies in identifying environmental or cultural resources of concern.
- Identify as early as practicable any issue or concern regarding the project's environmental, cultural or socioeconomic impacts.
- Share information that may be useful to the Joint Lead Agencies, Cooperating and Participating Agencies.
- Participate in meetings and field reviews as appropriate and invited.
- Provide comments on purpose and need, Coordination Plan, Impact Analysis Methodologies, project alternatives and potential impacts in a timely manner, and as agreed to and reflected in Section 4 of this Plan.
- Review and comment on the ER.
- Participate as needed in issue resolution activities.

3.2 Concurrence and Coordination Points, Information Requirements, and Responsibilities

To facilitate public and agency involvement in the environmental review process for the US 41 Interstate Conversion project, a number of coordination and several concurrence points have been established. Coordination points ("check-in" points for a set of activities) occur when project review activities or milestones will eventually result in important decisions affecting the environmental review process and its outcomes. Concurrence points are occasions in the environmental review process when the lead agencies may request formal written concurrence from cooperating, and some participating agencies, agreeing that it is appropriate to finalize certain decisions or outputs, and move forward.

Coordination points will involve exchanges of information and opinions between the lead agencies, and participating and cooperating agencies and the public. This information exchange will often be accomplished by mail or email, but may also occur during face-to-face or public information meetings. Coordination points with agencies are typically established for the following activities, but are not required with an ER:

- Project scoping activities
- Development of purpose and need statement
- Identification of the range of alternatives to be studied
- Collaboration on methodologies for analysis of alternatives
- Completion of the ER
- Identification of the preferred alternative and the level of design detail
- Mitigation strategies

Concurrence is a written determination by an agency (cooperating or participating) that the information to-date is adequate to agree that the project can be advanced to the next stage of project development. Agencies agree not to revisit the previous process *steps* unless conditions change. Concurrence by an agency at a concurrence point does not imply that the project has been approved by that agency, nor that it has released its obligation to determine whether the fully developed project meets statutory review criteria. There are three concurrence points in the process at which WisDOT may seek agency input. The concurrence points occur at the following junctures:

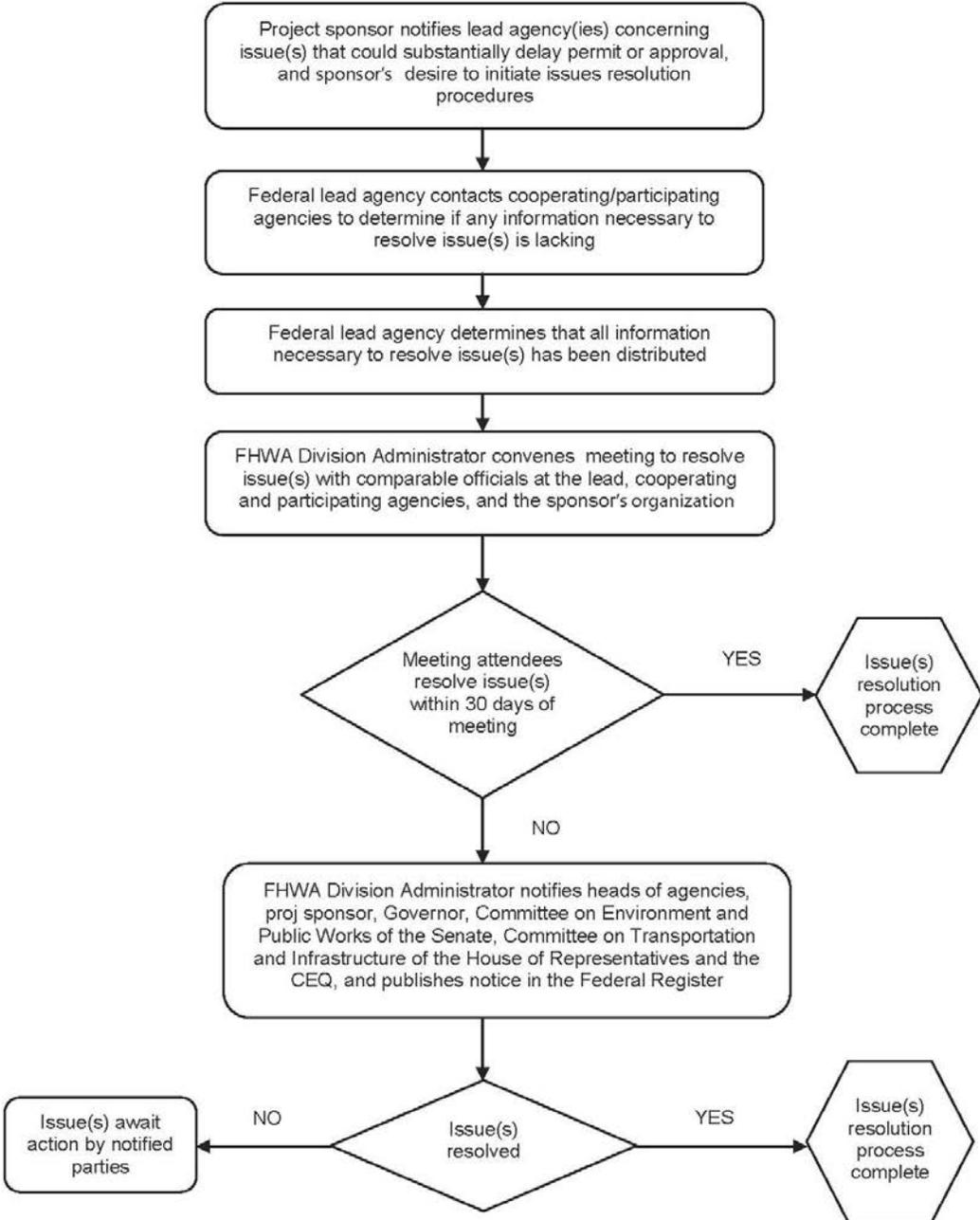
- Final Purpose and Need statement for the project
- Alternatives to be carried forward for detailed study
- Selection of the alternative for addressing the need(s) of the project

The project schedule in Section 4 lists the Coordination Plan’s key concurrence and coordination points including which agency is responsible for activities during specific points, the information required at each point, and who is responsible for transmitting the information.

3.3 Issue Resolution Process

The Lead Agencies, Cooperating and Participating Agencies will work cooperatively to identify and resolve *issues* that could delay completion of the environmental review process or that could result in denial of any approvals required for the project under applicable laws.

Formal Dispute Resolution Process



Based on information received from the Lead Agencies, Cooperating and Participating Agencies shall identify, as early as practicable, any issues of concern regarding the project's potential environmental, cultural or socioeconomic impacts. Issues of concern include any issues that could substantially delay or prevent concurrence, the granting of a permit or other approval that is needed for the project.

Dispute resolution will be implemented when there is failure to reach concurrence at a concurrence point, or there is substantial disagreement at a critical decision point. The resolution process (see next page) will first consist of an informal attempt to reach concurrence/agreement among Cooperating/Participating agencies. Participants would include a representative of each of the Federal agencies, and appropriate state agencies. Each agency shall make its best effort to resolve disputes. Within 30 days of an agency identifying non-concurrence at a critical decision point, a "dispute resolution" meeting of designated agency representatives would be convened.

Dispute resolution meetings will be convened at an agreed upon location and time. At this meeting, an attempt will be made to resolve the concerns of any agency through consensus. This may include providing information or detail not previously provided. If the concerns are resolved at this meeting, the process is ended and the concurrence is formalized in the agreed-to manner.

If a resolution cannot be achieved within 30 days following the dispute resolution meeting, and the lead agencies determine that all information necessary to resolve the issue has been obtained and distributed, the lead agencies shall notify the heads of all participating parties, the project sponsor, the Governor, the Committee on Environment and Public Works of the Senate, the Committee on Transportation and Infrastructure of the House of Representatives and the Council on Environmental Quality, and shall publish such notification in the *Federal Register*.

The environmental review and documentation process may continue whether or not attempts to reach concurrence are successful. However, if the dispute remains unresolved, any agency in nonconcurrence retains its options to elevate its concerns through existing, formalized dispute elevation procedures at the appropriate point in the environmental review or permitting process.

4. Project Schedule

The major milestones, coordination and concurrence points in the project's environmental review process are listed in Table 4.1 along with the timeframes in which they are anticipated to occur. The listed timeframes must be discussed and negotiated with Cooperating and Participating Agencies, and should not appear in this table as "final" until affected agencies agree they are appropriate and achievable. By agreeing to the timeframes listed below, agencies accept their responsibility to provide appropriate input and feedback within the allotted time. It should be noted that if Interstate conversion and designation become the preferred alternative, WisDOT's plan is to install the Interstate signs in 2014. This would require the major project milestones to be completed on the estimated date of completion indicated in Table 4.1.

5. Public Involvement

5.1 Public Involvement Process

Public involvement includes engaging key stakeholders, community members and the general public in the planning, design and development of proposed improvements in the US 41 corridor. The general public involvement approach is based on the following objectives:

- Actively seek public input on the project's proposed purpose and need, alternatives, and recommended course of action.
- Solicit, answer, and account for public inquiries, suggestions and ideas in the decision making process.
- Provide opportunities for the public to affect major decisions before they are made.
- Publicize project activities through a variety of communication venues such as newsletters, news releases, and informational meetings.
- Provide the public with efficient access to project information.

Table 4.1 Project Schedule

| Step No. | Milestone, Coordination or Concurrence Point | Information Provided or Action Taken | Who Contacted for Response | Information or Action Requested | Days to Complete Activity | Estimated Date of Completion |
|----------|---|---|--|--|---------------------------|--|
| 1 | Notice of Intent (NOI) to prepare Tier 1 EIS and proposed project scope | NOI to prepare Tier 1 EIS and proposed project scope | Cooperating and participating agencies through <i>Federal Register</i> notice | NOI to prepare EIS and proposed project scope published in <i>Federal Register</i> | 7 calendar days | NOI Published in <i>Federal Register</i> on 07/26/2011 |
| 2 | Invitation letters sent to potential cooperating and participating agencies | Letters of invitation to be cooperating and/or participating agencies | Potentially interested cooperating and participating agencies | Written or e-mail acceptance of participating or cooperating agency status | 30 calendar days | 9/2011 |
| 3 | Draft coordination plan, draft impact analysis methodology plan, and invitation to initial scoping meeting sent to cooperating and participating agencies | Draft coordination plan and impact analysis methodology | Cooperating and Participating agencies | Agency input on draft coordination plan and draft impact analysis methodology | 30 calendar days | 4/2012 |
| 4 | Initial Agency Scoping Meeting | Discussion of draft coordination and impact analysis methodology plans. Draft purpose and need and initial range of alternatives presented to agencies | Cooperating and participating agencies | Provide comments on draft coordination and impact analysis methodology plans. Provide initial thoughts on purpose and need, and range of alternatives | 30 calendar days | 5/2012 |
| 5 | First Public Information Meeting (PIM) Public input on draft coordination and impact analysis methodology plans, elements of purpose and need, and range of alternatives | Availability of draft coordination and impact analysis methodology plans, elements of purpose and need, and range of alternatives through media releases, project website and public meetings | Cooperating and participating agencies, tribes, public, local officials and other stakeholders | Provide comments on draft coordination and impact analysis methodology plans, elements of purpose and need, and range of alternatives | 30 calendar days | 5/2012 |
| 6 | Revised agency coordination and impact analysis methodology plans reflecting changes required by proposed environmental document type change | Revised agency coordination and impact analysis methodology plans | Cooperating and participating agencies | Request for input on agency coordination and impact analysis methodology plans. Agencies provided option for attending a meeting to discuss comments on both plans | 30 calendar days | 2/2013 |
| 7 | Invitation letters sent to Racine and Kenosha Counties and municipalities adjacent to the I-94 corridor in both counties requesting them to be participating agencies | Letters of invitation to be participating agencies | Potentially interested participating agencies | Written or e-mail acceptance of participating agency status as well as invitation to February 4, 2013, agency meeting | 30 calendar days | 2/2013 |
| 8 | Agency Update Meeting | Discussion of potential document change from EIS to ER, and review of revised Agency Coordination Plan and Impact Analysis Methodology. | Cooperating and participating agencies | Provide comments on potential change in the project's environmental document type and revised Agency Coordination Plan and Impact Analysis Methodology. | 30 calendar days | 2/22/2012 |

Table 4.1 Project Schedule

| Step No. | Milestone, Coordination or Concurrence Point | Information Provided or Action Taken | Who Contacted for Response | Information or Action Requested | Days to Complete Activity | Estimated Date of Completion |
|--|---|--|--|---|---|---|
| 9 | Rescind Notice of Intent (NOI) to prepare Tier 1 EIS | FHWA to rescind 7/26/2011 NOI to prepare Tier 1 EIS | Cooperating and participating agencies through <i>Federal Register</i> notice | Rescinded NOI to prepare EIS published in <i>Federal Register</i> | 14 calendar days | 6/21/2013 |
| 10 | Notice published in project area newspapers announcing availability of Draft ER, comment period and public hearing information | Published announcement of Draft ER availability, comment period (August 11 to September 26, 2013) and public hearing information | Cooperating and participating agencies, other stakeholders and the public | Provide comments on Draft ER | Comment period will close 45 calendar days after the Draft ER is posted in project area newspapers and on project website (Aug. 11, 2013) | 9/26/2013 |
| 11 | Participating and coordinating agencies notified of availability of Draft ER, comment period information and details of public hearings | Availability of Draft ER, ER comment period (August 11 to September 26, 2013) and details of public hearings sent to cooperating and participating agencies via letter or e-mail | Cooperating and participating agencies | Review Draft ER, provide comments | 45 calendar days | 9/26/2013 |
| 12 | Public hearings on ER | Discuss purpose and need, alternatives, recommended alternative and anticipated impacts | Public, local officials, cooperating and participating agencies | Provide comments on purpose and need, alternatives, recommended alternative and anticipated impacts | 3 calendar days (September 10-12) | 9/12/2013 |
| 13 | Participating and coordinating agencies notified of availability of Final ER | Availability of Final ER, which will report results of September public hearings | Public, local officials, cooperating and participating agencies | Review Final ER | 30 calendar days | 10/31/13 |
| Note: Steps 1–13 above complete the NEPA process for the US 41 Interstate Conversion. The steps below pertain to subsequent coordination for I-41 mid-term construction contracts when implemented. These contracts will require separate NEPA documents. | | | | | | |
| 14 | Final concurrence in project contract-level mitigation measures | Proposed mitigation measures for commitments made in ER, final design, and/or during individual agency contacts | Coordination with cooperating and participating agencies as deemed appropriate | Provide comments and/or process approval requests on proposed environmental commitments and mitigation measures | Approx. 3-6 months in advance of proposed contract letting dates) | Prior to Plans, Specifications and Estimates (PS&E) |
| 15 | Implementation of mitigation commitments in ER | Mitigation commitments in ER | Coordinate with cooperating and participating agencies as deemed appropriate | Provide comments and recommendations, and/or process approval requests on proposed mitigation commitments | Unprogrammed (time as needed) | Ongoing until construction activities are completed |

5.2 Identification of Environmental Justice Communities and Outreach

To determine if Environmental Justice Communities are present in the study corridor, local demographic data for the Counties, Cities and Towns along the corridor will be obtained from the U.S. Census (2010). The data will include information on population, ethnicity, and income.

Because the potential direct impacts of converting US 41 to an Interstate are, for the most part, limited to the impacts of installing new Interstate signage, no direct impacts are anticipated on Environmental Justice Communities.

5.3 Public Involvement in Purpose and Need and Alternatives Identification and Analysis

Public Involvement in purpose and need development and alternatives identification and analysis took place in public information meetings conducted in six locations between May 16 and May 31. The meetings allowed the public to discuss the elements of purpose and need, alternatives identification and analysis, and draft coordination/methodology plans. Meeting notices or media releases were provided to area newspapers and sent to local radio and TV stations and invitations sent to local officials, agencies and interest groups. Invitations and meeting material were also published on the project website. Additional opportunities for public input on purpose and need and project alternatives will be provided during the public comment period and at the public hearing.

Additional opportunities for public input into decisions related to the deficiency improvements identified in the Formal Conversion Request Package will be provided as part of the NEPA process for those projects. The NEPA process for improvements that are specified to be completed within a specified time period as a condition of converting the facility will be carried out under future NEPA studies. The NEPA process to address deficiencies as part of future reconstruction projects with no specific timeframe will also be carried out under separate environmental studies.

5.4 Public Involvement in Document Review

The ER will be made available for public review. The Coordination Plan and Impact Analysis Methodology, which were available for review at the May 2012 public meetings, will also be made available at the planned September 2013 public hearings.

5.5 Additional Public Involvement Strategies

A project mailing list has been developed that includes local government officials, elected officials, key stakeholders, agency representatives, meeting attendees, those who request information, and other study team contacts.

Project information, including updates, public information meeting announcements and materials, and other study milestones, will be distributed to those on the project mailing list and placed on the project website. News releases will be provided to local media outlets to announce the public information meetings and availability of the ER for public review.

Public hearings will be held on September 10, 11, and 12, 2013 during the ER comment period.

Study team members will meet with interest groups, neighborhood organizations, or individual property owners upon request to resolve as many concerns as possible. The project website will contain information such as contacts, reports, study schedule, upcoming meeting information, exhibits from public information meetings and other information.

5.6 Coordination with Local Officials

Coordination with local officials will occur through individual meetings as needed during the course of the study.

5.7 Availability of Coordination Plan for Agency and Public Involvement

The Coordination Plan along with the Impact Analysis Methodology Plan were sent to Cooperating and Participating Agencies and reviewed at the agency meetings on May 10, 2012, and February 4, 2013. The Plans were made available to the public at the May 2012 public information meetings, and will be available at the September 2013 public hearings. The Plans are also available for public review on the project website and upon request at the WisDOT Northeast and Southeast Region offices.

6. Tribal Involvement and Consultation

6.1 Tribal Notifications of Proposed Project

As part of the NEPA process, Tribes were notified about planned cultural resource investigations and were asked to provide input on cultural resource aspects in compliance with Section 106 of the National Historic Preservation Act. WisDOT also notified the tribes about May 2012 public information meetings, and will notify them about the public hearing.

WisDOT invited the Tribes to become Participating Agencies in the study. No Tribe accepted the invitation to be a participating agency.

6.2 Tribal Consultation on Project Area of Potential Effect

No Tribal consultation regarding the project area of potential effect is anticipated because of the minimal disturbance due to signing in WisDOT's right-of-way and the lack of physical construction to occur without further evaluation under the NEPA process.

6.3 Tribal Consultation on Cultural Resources Identified

Because no Tribes expressed interest in being a participating agency and no impacts to cultural resources are anticipated with Interstate conversion, there is no need for further consultation under Section 106 of the National Historic Preservation Act.

6.4 Tribal Consultation on Effects

No impacts to cultural resources in the project's area of potential effect are anticipated, therefore no consultation with the Tribes about effects is anticipated.

7. Summary of Project Meetings to Date

7.1 List of Project Meetings with Agencies, Interest Groups or the Public

| Date | Meeting | Remarks |
|---------------------------------|---------------------------------------|--|
| 9-14-11 | ICSC Conference | General project update |
| 12-7-11 | New North Summit | Regional business conference in Green Bay to provide update on project. |
| 12-15-11 | Freight Stakeholder Meeting (Oshkosh) | WisDOT-sponsored preliminary meeting to update the industry on the study. |
| 2-13-12, 4-11-12, 2-12-13 | Freight Stakeholder Meeting (Oshkosh) | Wisconsin Motor Carriers Association sponsored meeting to discuss project's impact on oversize/overweight vehicles. |
| 2-29-12 | Green Bay Business Expo | Local business group meeting to provide update on project. |
| 3-5-12 | Governor's Conference on Tourism | Discussion of project's potential impacts on tourism. |
| 3-6-12 | ACEC | General project update |
| 5-10-12 | Agency Coordination Meeting | Presented draft Purpose and Need statement, Agency Coordination Plan and Impact Analysis Methodology for agency comment. |
| 5-16-12 to 5-3-12 | Public Information Meetings | Six public information meetings conducted to provide public with project information, including draft Purpose and Need statement, Agency Coordination Plan and Impact Analysis Methodology |
| 6-11 & 12-12 | NATOW Conference (Green Bay) | General project update |
| 7-12-12 | Kiwanis Club (Green Bay) | General project update |
| 10-23-12 | MPO/RPC Conference | General project update |
| 2-4-13 | Agency Coordination Meeting | Obtained agency input on possible change in the project's environmental document type from EIS to ER. Also presented the revised Agency Coordination Plan and Impact Analysis Methodology |
| 6-27-13 | ITE Midwest Conference | General project update |