

COORDINATION PLAN

For

AGENCY AND PUBLIC INVOLVEMENT

As part of the Environmental Review Process for

US 41 Interstate Conversion Plan

IH 94 – IH 43

*Kenosha, Racine, Milwaukee, Waukesha, Washington, Dodge, Fond du Lac, Winnebago,
Outagamie and Brown Counties, Wisconsin*

WisDOT Project I.D. 1113-00-00



U.S. Department of Transportation
Federal Highway Administration



Wisconsin Department of Transportation

January 2013

Revised DRAFT

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Revision History

This Coordination Plan for Agency and Public Involvement (“Coordination Plan”) is intended to be a dynamic document that will be available to stakeholders and updated as appropriate throughout the duration of the project. Below is a record of substantive changes made to this document.

The Lead Agencies will make the Coordination Plan available to other agencies and the public in the ways identified in Sections 1.1 and 5.8. The Coordination Plan will be revised when important agency contact information changes (Table 2.3), when important coordination activities or actions described in the Plan change, or when the project schedule significantly changes (Table 4.1). Revisions and changes to the Plan will be communicated to agencies in a timely manner and shared with the public in ways identified in Section 1.1. Revisions or changes that impact Plan commitments made by other agencies must be agreeable to any affected agency. Other revisions and changes to the Plan, not affecting commitments made by other agencies, will be forwarded to Cooperating and Participating agencies for their acknowledgement and comment.

Coordination Plan Version	Date of Change	Revision Description
No.2	January 2013	Text change needed as a result of proposed change from EIS to ER

1. Introduction

This is the first revision of the Agency Coordination Plan since it was presented to agencies at the May 10, 2012 scoping meeting and the public at the May public information meetings. Because the Federal Highway Administration (FHWA) and the Wisconsin Department of Transportation (WisDOT) are proposing to change the project's environmental document type from an environmental impact statement (EIS) to an environmental report (ER), it was necessary to remove references to an EIS and the tiered EIS process in this plan. FHWA and WisDOT are proposing to change the document type because interstate conversion will not result in significant impacts. The memorandum supporting the change in environmental document type is available from the Northeast Region.

1.1 Purpose of Coordination Plan

This project's environmental review process must ensure that environmental information is available to public officials and citizens before decisions are made and before actions are taken. The purpose of this Coordination Plan is to communicate how and when the lead agencies will coordinate public and agency participation and comment in the environmental review process for the *US 41 Interstate Conversion Project*.

This Coordination Plan outlines how the lead agencies have divided responsibilities for compliance with various aspects of the environmental review process such as the issuance of invitation letters, and how the lead agencies will provide opportunities for input from the public and other agencies. The Coordination Plan also identifies concurrence points and project milestones, and establishes a schedule of meetings and timeframes for input and review by the Participating and Cooperating Agencies, as well as by the public, Indian Tribes of Wisconsin and other Tribal interests.

This Plan will be shared with the federal, state, and local agencies, local units of government, and Indian Tribes who have expressed interest in the proposed project. Copies of the draft Coordination Plan will be sent to the interested parties for review and comment. A copy of the completed Coordination Plan will be shared with the public through the project website, at public information meetings, or by request. The Plan will be updated as necessary to reflect substantive changes to information contained in the Plan. Any changes will be documented in the Plan, agencies will have updated copies sent to them, and the public will be notified through the project website, at public information meetings, or by request.

This Coordination Plan is prepared and implemented to establish an environmental review process that conforms to requirements of the National Environmental Policy Act (NEPA), and specifically to comply with the current federal surface transportation law known as *Moving Ahead for Progress in the 21st Century* (MAP-21). MAP-21 has the same requirements for agency and public involvement in the NEPA process as the previous federal transportation law, the *Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users* (SAFETEA-LU).

1.2 Project Background

The Federal Highway Administration (FHWA), in cooperation with the Wisconsin Department of Transportation (WisDOT), will prepare an Environmental Report (ER) for a proposal to convert U.S. Highway 41 (US 41) from a non-Interstate freeway to an Interstate from the Zoo Interchange (I-94) in Milwaukee to I-43 in Green Bay. Under the previous federal surface transportation law (i.e., SAFETEA-LU), the US 41 corridor was identified as a potential segment for inclusion on the Interstate Highway system. The corridor was defined as "United States Route 41 corridor between Interstate Route 94 via Interstate 894 and Highway 45 near Milwaukee and Interstate Route 43 near Green Bay in the State of Wisconsin." The project's southern terminus identified in SAFETEA-LU is the Mitchell Interchange in Milwaukee.

For the purposes of this study, the project's southern terminus is the US 41 and I-94 interchange located approximately one mile south of the Wisconsin-Illinois state line where US 41 merges with I-94. The southern terminus of the US 41/I-94 interchange marks the end of the Illinois Tollway, signifies the I-94 entrance into Wisconsin, and joins US 41 in Illinois to the I-94 corridor. This interchange links Wisconsin's major urban service areas served by US 41 with the Chicago metropolitan area through both I-94 and US 41. Because the 43 miles from the Zoo Interchange to the US 41/I-94 Interchange is already an Interstate Highway, that area is not part of the conversion of US 41. However, it is part of the study area since it would likely be signed consistent with the numbering for the converted

1 section of US 41. The 175-mile corridor is located in Kenosha, Racine, Milwaukee, Waukesha, Washington, Dodge,
2 Fond du Lac, Winnebago, Outagamie, and Brown counties. The US 41 corridor as defined above is shown on Exhibit 1-1
3 in Section 1.4.

4 As part of this study, WisDOT proposes to install interstate route signs along the converted US 41 corridor. The
5 American Association of State Highway and Transportation Officials (AASHTO) in conjunction with FHWA identified I-
6 41 as the interstate number designation to replace US 41 in November 2012.

7 During this study, FHWA and WisDOT will prepare an agreement to outline requirements for moving forward with
8 fully converting the existing US 41 corridor from the Zoo Interchange (I-94) in Milwaukee to I-43 in Green Bay, should
9 that be the outcome of the NEPA process. The agreement will identify improvements necessary for US 41 to meet
10 Interstate standards and the expectations for completing those future improvements. As part of this process, specific
11 improvements will be identified that must be completed within a specified time period. The direct impacts of these
12 improvements will be evaluated as part of the NEPA process for future US 41/I-41 improvements. Mitigation
13 measures to address the impacts would also be evaluated. In addition, the Agreement will identify other deficiencies
14 that must be addressed as part of future reconstruction projects, with no specific timeframe. These improvements
15 would be fully evaluated in the future, as part of separate environmental documents outside the umbrella of this
16 study, since the conversion and shielding are not specifically contingent upon any of those improvements.

17 FHWA and WisDOT will prepare an ER that will compare the Build Alternative (convert US 41 to an Interstate) and the
18 No Build Alternative (no conversion). The ER will evaluate direct environmental impacts of installing interstate signs
19 and the indirect and cumulative effects of the proposed conversion of US 41 to an Interstate Highway. If the selected
20 alternative is to convert US 41, subsequent environmental studies/documents would be completed in the future.

21 **1.3 Agency Coordination Prior to the Coordination Plan**

22 No previous agency coordination has taken place during this study.

1 1.4 Project Vicinity Map



EXHIBIT 1-1
Project Location Map



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2. Agency Roles: Lead/Cooperating/Participating

2.1 Agency Definitions and Responsibilities

The standard responsibilities for each Lead, Cooperating, and Participating Agency invited to participate in the environmental review process for this project are as follows:

Lead Agency: USDOT-FHWA is the Federal Lead Agency and WisDOT is the State Lead Agency for this project. As “Lead Agency” its responsibilities include managing the environmental review and documentation process; preparing the ER, and providing opportunities for public and participating/cooperating agency involvement.

As the Federal Lead Agency, FHWA will invite other affected or interested federal agencies and Native American Tribes to participate in the project’s environmental review process. WisDOT will invite other affected or interested state and local agencies to participate in the process. WisDOT is responsible for investigating project alternatives, implementing the environmental review process and preparing the environmental document. FHWA must oversee the environmental review process and concur that the process, as implemented by WisDOT, satisfies applicable federal laws and guidance.

Cooperating Agency: Means any federal agency, other than a lead agency, that has jurisdiction by law or special expertise with respect to any environmental impact involved in a proposed project or project alternative. A State or local agency of similar qualifications or, when the effects are on lands of tribal interest, a Native American Tribe may, by agreement with the lead agencies, also become a cooperating agency.

Cooperating agencies shall use their knowledge and expertise to assist the lead agencies in identifying issues of concern regarding the project’s potential impacts, and provide meaningful and timely input throughout the environmental review process. A cooperating agency’s failure to respond in a timely manner will be indication that the lead agencies have fulfilled the coordination step with the agency for that issue. Cooperating agencies may adopt the final project environmental document to fulfill their agency’s documentation needs for permits or approvals they issue. Agencies anticipated to be cooperating agencies are indicated in Table 2.3.

Participating Agency: Participating agencies include federal, state or local agencies and Native American Tribes that have an interest in the project. These agencies agree to identify issues of concern regarding the project’s potential impacts, and provide meaningful and timely input on purpose and need, alternatives analysis methodologies, and range of alternatives. For the *US 41 Interstate Conversion Study* numerous agencies were invited to be participating agencies because of the number of communities and counties located along US 41 in the study area (Table 2.3).

2.2 WisDOT-DNR Cooperative Agreement

Wisconsin Statutes establish an alternative process for the Wisconsin Department of Transportation and the Wisconsin Department of Natural Resources (DNR) to interact on State transportation projects. State transportation projects are coordinated with and reviewed by DNR through interdepartmental liaison procedures known as the WisDOT-DNR Cooperative Agreement. This process engages both agencies in progressive discussions and reviews throughout the transportation development process, and culminates in a “concurrence letter” from DNR at the conclusion of final design activities. Coordination with and concurrence from DNR during this project’s environmental review process precedes and supplements DNR’s review and concurrence role during the final design process. WisDOT will not commence construction activities on the project until DNR concurrence on final design is received.

Nothing in this Coordination Plan, or in the MAP-21 coordination process, is designed or intended to replace or supplant the steps, activities or expectations expressed in the WisDOT-DNR Cooperative Agreement, nor does participation in this environmental review process in any way affect DNR’s need or ability to perform review and provide concurrence during final design activities.

2.3 List of Agencies, Contacts, and Roles

The intent of coordination with federal, state, and local agencies as well as interested Tribes is to cooperatively identify important environmental or cultural resources and potential impacts, and to resolve issues that could delay

1 the environmental process or that could result in denial of approvals required to implement the proposed project. A
 2 more complete list of agency expectations is included in Section 3.1.

3 The agencies listed in Table 2.3 have been identified as potential lead, cooperating and/or participating agencies or
 4 potentially interested Tribes. Their participation status in the study is found in Table 2.3. All the agencies and Tribes
 5 noted in the Table 2.3 have been invited by FHWA or WisDOT. Additional agencies can be invited and added to the
 6 list of participants at any time, as appropriate.

Table 2.3 List of Agencies, Contacts, and Roles

Agency Name	Contact Person	Project Role & Response
Federal Agencies		
Federal Highway Administration (FHWA)	Tracey Blankenship 525 Junction Road, Suite 8000 Madison, WI 53717 608-829-7510 tracey.blankenship@dot.gov	Federal Lead Agency. Manage 6002 process, prepare ER, provide opportunity for public and cooperating/participating agency involvement.
U.S. Army Corps of Engineers (USACOE)	Joey Shoemaker U.S. Army Corps of Engineers Suite 221 Old Fort Square 221 N. Broadway St. Green Bay, WI 54303 Joey.r.shoemaker@usace.army.mil	Cooperating Agency. Clean Water Act Section 404 permit jurisdiction. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a cooperating agency
U.S. Fish and Wildlife Service (US Fish & Wildlife)	Peter Fasbender 2661 Scott Tower Drive New Franken, WI 54229 920-866-1717 Peter_Fasbender@fws.gov	Response – declined to be a participating agency
U.S. Environmental Protection Agency (USEPA)	Kenneth Westlake 77 W. Jackson Boulevard Chicago, IL 60604 312-886-2910 westlake.kenneth@epa.gov	Participating Agency. NEPA and Clean Water Act jurisdiction. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
U.S. Department of Agriculture, Natural Resources Conservation Service (NRCS)	Patrick Murphy 8030 Excelsior Drive, Suite 200 Madison, WI 53717 608-662-4422 pat.murphy@wi.usda.gov	Response – did not respond
Bureau of Indian Affairs	Richard Berg 1 Federal Bldg, Room 500 Ft. Snelling, MN 55111 612-373-1000	Response – did not respond
Ice Age National Scenic Trail	Pam Schuler Dept of the Interior Ice Age National Scenic Trail 700 Rayovac Dr., Ste 100 Madison WI 53711 608-441-561- pam_schuler@nps.gov	Participating Agency. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
State Agencies		
Wisconsin Department of Transportation (WisDOT)	Tammy Rabe 944 Vanderperren Way Green Bay, WI 54304-0080 920-492-5661 tammy.rabe@dot.wi.gov	Joint Lead Agency. Manage 6002 process, prepare ER, provide opportunity for public and cooperating/participating agency involvement.

Table 2.3 List of Agencies, Contacts, and Roles

Agency Name	Contact Person	Project Role & Response
Wisconsin Department of Natural Resources (DNR)	Mike Thompson 2300 N Dr. Martin Luther King Jr. Dr. Milwaukee, WI 53212 414-263-8648 michaelc.thompson@wisconsin.gov	Cooperating Agency. Clean Water Act and WisDOT/DNR Cooperative Agreement authority. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a cooperating agency
State Historic Preservation Office (SHPO)	Alicia Goehring 816 State Street Madison, WI 53706 608-264-6515 alicia.goehring@wisconsinhistory.org	Response – did not respond
Wisconsin Department of Agriculture, Trade and Consumer Protection (DATCP)	Peter Nauth 2811 Agricultural Dr Madison, WI 53708 608-224-4650 Peter.Nauth@datcp.state.wi.us	Participating Agency. Authority under Section 32.035, Wisconsin Statutes to prepare an Agricultural Impact Statement if needed. Provide comments on alternatives and their impacts on agricultural resources Response – agreed to be a participating agency
Wisconsin Coastal Zone Management Program	Michael Friis 101 E. Wilson Street Madison, WI 53703 608-267-7982	Response – did not respond
Wisconsin Historical Society	Kimberly Zunker Cook 816 State St., Rm 300 Madison WI 53706 608-264-6493	Participating Agency. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Sovereign Interests		
Bad River Band of Lake Superior Chippewa Indians of WI	Edith Leoso PO Box 39 Odanah, WI 54861 thpo@badriver.com	Response – did not respond
Forest County Potawatomi Community of WI	Mike Alloway PO Box 340 Crandon, WI 54520 times@newnorth.net	Response – did not respond
Ho-Chunk Nation	Bill Quackenbush PO Box 667 Black River Falls, WI 54615 bill.quackenbush@ho-chunk.com	Response – did not respond
Iowa Tribe of Oklahoma	Cultural Preservation Officer R.R.1, Box 721 Perkins, OK 74059	Response – did not respond
Lac Courte Oreilles Band of Lake Superior Chippewa Indians of WI	Jerry Smith 13394 West Trepania Road Hayward, WI 54843 soctomah@ainop.com	Response – did not respond
Lac du Flambeau Band of Lake Superior Chippewa Indians of WI	Melinda Young PO Box 67 Lac du Flambeau, WI 54538 ldfthpo@nnex.net	Response – did not respond
Lac Vieux Desert Band of Lake Superior Chippewa Indians	giiwegiizhigookway Martin PO Box 249 Watersmeet, WI 49969 gmartin@lvdtribal.com	Response – did not respond

Table 2.3 List of Agencies, Contacts, and Roles

Agency Name	Contact Person	Project Role & Response
Menominee Indian Tribe of WI	David Grignon PO Box 910 Keshena, WI 54135 dgrignon@mitw.org	Response – did not respond
Oneida Tribe of Indians of WI	Corina Burke PO Box 365 Oneida, WI 54155-4380 cburke@oneidanation.org	Response – did not respond
Prairie Band Potawatomi Nation	Steve Ortiz 16281 Q Road, Hwy 13 Mayetta, KS 66509 steveo@pbpnation.org	Response – did not respond
Red Cliff Band of Lake Superior Chippewa Indians of WI	Larry Balber 88385 Pike Road Bayfield, WI 54814 lbalber@redcliff-nsn.gov	Response – did not respond
Sac & Fox Nation of Mississippi in Iowa	Jonathan Buffalo 349 Meskwaki Road Tama, IA 52339-9626 jlbuffalo@meskwaki.org	Response – did not respond
Sac & Fox Nation of Missouri in Kansas and Nebraska	Jane Nioce 305 North Main Reserve, KS 66434	Response – did not respond
Sac & Fox Nation of Oklahoma	Sandra Massey Route 2, Box 246 Stroud, OK 74079 wahnes@yahoo.com	Response – did not respond
St. Croix Chippewa Indians of WI	Wanda McFaggen 24663 Angeline Avenue Webster, WI 54893 thpo@stcroixtribalcenter.com	Response – did not respond
Sokaogon Chippewa Community Mole Lake Band	Attn: Cultural Preservation Director 3051 Sand Lake Road Crandon, WI 54502 hr@sokaogonchippewa.com	Response – did not respond
Stockbridge Munsee Community of Wisconsin	Sherry White W13447 Camp 14 Road Bowler, WI 54416	Response – Declined to be a participating agency
Great Lakes Intertribal Council	Principal Administrator 2932 Highway 47 N Lac du Flambeau, WI 54538 glitc@glitc.org	Response – did not respond

Table 2.3 List of Agencies, Contacts, and Roles

Agency Name	Contact Person	Project Role & Response
Local Agencies/Other Interests		
Brown County	<p>Troy Streckenbach 305 East Walnut Street Green Bay, WI 54305-3600 920-448-4001 bc_county_executive@co.brown.wi.us</p> <p>Brian Lamers Brown County Highway Department 2198 Glendale Avenue Green Bay, WI 54303 920-492-4925 lamers_bl@co.brown.wi.us</p>	<p>Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency</p>
Outagamie County	<p>Al Guerts Outagamie Co Highway Commissioner 1313 Holland Rd. Appleton, WI 54911 920-832-5673 Guertsaj@co.outagamie.wi.us</p> <p>Dave Johnson Outagamie Co Planning Dept 410 S. Walnut St. Appleton, WI 54911 920-832-5255 johnsodw@co.outagamie.wi.us</p>	<p>Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency</p>
Calumet County	<p>Kelly Nieforth, Calumet Co Economic Dev Specialist 206 Court Street Chilton, WI 53014 920-849-1448 nieforth.kelly@co.calumet.wi.us</p>	<p>Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency</p>
Winnebago County	<p>Mark Harris PO Box 2808 Oshkosh WI 54901 920-236-4896 Countyexec@co.winnebago.wi.us</p> <p>Ernest Winters Winnebago County Highway Department PO Box 2764 Oshkosh, WI 54903 920-232-1750 ewinters@co.winnebago.wi.us</p>	<p>Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency</p>
Fond du Lac County	<p>Tom Janke, P.E., Highway Comm. 301 Dixie St. P. O. Box 1234 Fond du Lac WI 54935 920-929-3488 tom.janke@fdlco.wi.gov</p>	<p>Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency</p>
Dodge County	<p>Brian Field Dodge Co Highway Commissioner 211 E. Center St. Juneau, WI 53039 920-386-3653 bfield@co.dodge.wi.us</p>	<p>Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency</p>

Table 2.3 List of Agencies, Contacts, and Roles

Agency Name	Contact Person	Project Role & Response
Washington County	Jon Edgren Washington Co Highway Commissioner 900 Lang St. West Bend, WI 53095 262-335-4437 jon.edgren@co.washington.wi.us	Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Waukesha County	Gary Evans Waukesha Co Dept of Public Works 1320 Pewaukee Rd. Waukesha, WI 53188 262-548-7746 gevans@waukeshacounty.gov	Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Milwaukee County	Jack Takerian Milwaukee Co Highway Commissioner Trans and Public Works City Center 2711 W. Wells St. Milwaukee, WI 53208 414-278-4952 Jack.takerian@milwcnty.com	Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Racine County	Julie Anderson Public Works and Development Services Department 14200 Washington Avenue Sturtevant, WI 53177 262-886-8480 Julie.Anderson@goracine.org	Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – pending
Kenosha County	Gary Sipsma Director of Division of Highways and Highway Commissioner Kenosha County Public Works 19600 75th Street PO Box 609 Bristol, WI 53104 Phone (262) 857-1870 Gary.Sipsma@kenoshacounty.org	Participating Agency. Local government stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Bay-Lake Regional Planning Commission (Brown County)	Jeff Agee-Aguayo 441 S. Jackson Street Green Bay, WI 54301 920-448-2820 jagee@baylakerpc.org	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
East Central Wisconsin Regional Planning Commission (Fond du Lac, Outagamie and Winnebago Counties)	Walt Raith 400 Ahnaip Street Menasha, WI 54952 920-751-4770 wraith@eastcentralrpc.org	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. (Responded for Appleton/Oshkosh/Fond du Lac MPO)
Southeastern Wisconsin Regional Planning Commission (Milwaukee, Washington and Waukesha Counties)	Chris Hiebert W239N1812 Rockwood Drive Waukesha, WI 53187 262-547-6722 (extension 227) chiebert@sewrpc.org	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Green Bay Metropolitan Planning Organization	Cole Runge P.O. Box 23600 Green Bay, WI 54305 920-448-6480 Runge_cm@co.brown.wi.us	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency

Table 2.3 List of Agencies, Contacts, and Roles

Agency Name	Contact Person	Project Role & Response
Appleton/Oshkosh Metropolitan Planning Organization	Walt Raith 400 Ahnaip Street Menasha, WI 54952 920-751-4770 wraith@eastcentralrpc.org	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Fond du Lac Metropolitan Planning Organization	Walt Raith 400 Ahnaip Street Menasha, WI 54952 920-751-4770 wraith@eastcentralrpc.org	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Local Units of Government		
Village of Wrightstown	President Dean Erickson PO Box 227 Wrightstown WI 54180 920 532-5567 derickson@wrightstown.us	Response – did not respond
Town of Wrightstown	Chairman William Verbeten PO Box 175 Greenleaf WI 54126 920 864-7549 No email available	Response – did not respond
Town of Lawrence	Chairman John Klasen 2595 French Rd De Pere WI 54115 920 336-9131 No email available	Response – did not respond
City of De Pere	Ken Pabich City Hall 335 S Broadway St De Pere WI 54115 920-339-4040 kpabich@mail.de-pere.org	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
City of Green Bay	Ed Wiesner Dept of Public Works 100 N Jefferson St Green Bay WI 54301 920 448-3100 edwi@ci.green-bay.wi.us	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be participating agency.
Village of Ashwaubenon	President Michael Aubinger 2155 Holmgren Way Ashwaubenon WI 54034 920-492-2300 maubinger@ashwaubenon.com	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Village of Howard	President Burt McIntyre 23456 Glendale Ave Green Bay WI 54313 920 819-9305 bmcintyre@villageofhoward.com	Response – did not respond
Town of Grand Chute	Tom Marquardt Department of Public Works 1900 Grand Chute Blvd Grand Chute WI 54913 920-832-4771 thomas.marquardt@grandchute.net	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency

Table 2.3 List of Agencies, Contacts, and Roles

Agency Name	Contact Person	Project Role & Response
Village of Suamico	Graham Callis 2999 Lakeview Dr. Suamico WI 54173 920-434-2212 graham@suamico.org	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
City of Appleton	Paula Vandehey, P.E. City Center 100 N Appleton St Appleton WI 54911 920 832-6400 paula.vandehey@appleton.org	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Town of Vanderbroek	Chairwoman Helen Nagler P O Box 947 Kaukauna WI 54130 920 739-8053 naglerhj@co.outagamie.wi.us	Response – did not respond
Village of Little Chute	President Michael Vanden Berg 108 W Main St Little Chute WI 54140 920 851-4983 presidentvandenberglittlechutewi.org	Response – did not respond
City of Kaukauna	Mayor Eugene Rosin P O Box 890 Kaukauna WI 54130 920 766-6310 mayor@kaukauna-wi.org	Response – did not respond
Town of Kaukauna	Chairman John Alferi W780 Greiner Rd Kaukauna WI 54130 920 284-9721 No email available	Response – did not respond
Town of Nekimi	Chairman Glen Barthels 1294 Old Knapp Rd Oshkosh WI 54902 920 426-5811 No email available	Response – did not respond
City of Oshkosh	Chris Strong, Transp. Director 926 Dempsey Trail Oshkosh WI 54093 920 236-5342 cstrong@ci.oshkosh.wi.us	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Town of Algoma	Chairman Tim Blake 15 N Oakwood Rd Oshkosh WI 54094 920 303-1536 cnelson@townofalgoma.org	Response – did not respond
Town of Oshkosh	Chairman Jim Erdman 2492 Hickory Ln Oshkosh WI 54091 920 233-3618 townofoshkosh@gmail.com	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency

Table 2.3 List of Agencies, Contacts, and Roles

Agency Name	Contact Person	Project Role & Response
Town of Vinland	Supervisor Ed Sypek 6362 Paynes Pt Rd. Neenah WI 54956 sypeked@yahoo.com	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures Response – agreed to be a participating agency
Town of Neenah	Chairman Bob Schmeichel 215 Mandella Ct Neenah WI 54956 920 725-0916 tnneenah@tds.net	Response – did not respond
City of Neenah	Gerry Keiser, P.E. 211 Walnut St Neenah WI 54956 920 886-6240 Gkaiser@ci.neenah.wi.us	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Town of Menasha	George Dearborn Dir. Of Community Development Town of Menasha 2000 Municipal Dr Neenah WI 54956 920 725-8212 gdearborn@town-menasha.com	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Town of Byron	Chairman Bob Simon W6599 Cty Rd Y Brownsville WI 53006 920 583-3799 gopherndeb@gmail.com	Response – did not respond
City of Fond du Lac	Wayne Rollin Comm Development Director City of Fond du Lac P O Box 150 Fond du Lac WI 54936 920 322-3405 wrollin@fdl.wi.gov	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Town of Fond du Lac	Chairman Harold Manske W4951 Takodah Dr Fond du Lac WI 54935 920 922-2681 clerk@townoffdl.com	Response – did not respond
Village of North Fond du Lac	President Jim Moore Municipal Building 16 Garfield St North Fond du Lac WI 54937 920 922-7212 jnmoore@charter.net	Response – did not respond
Town of Friendship	Chairman Charles McCourt W6931 Cty Rd N Van Dyne WI 54979 920 922-3051 Mccourt.charles@gmail.com	Response – did not respond
Town of Eldorado	Chairman Gary Miller N7664 Cty Rd C Eldorado WI 54932 920 922-3564 t.eldorado@charter.net	Response – did not respond

Table 2.3 List of Agencies, Contacts, and Roles

Agency Name	Contact Person	Project Role & Response
Town of Theresa	Chairman Paul Christian N8242 Warner Rd Theresa WI 53091 920 387-3174 townoftheresa@yahoo.com	Response – did not respond
Town of Lomira	Chairman Leon Schraufnagel W2162 Hwy Y Lomira WI 53048 920 583-4371 townoflomira@gmail.com	Response – did not respond
Village of Lomira	President Tony Schraufnagel 425 Water St Lomira WI 53048 920 269-7336 No email listed	Response – did not respond
Village of Germantown	Dan Ludwig Dir of Public Works N112 W17001 Mequon Rd P O Box 337 Germantown WI 53022 262 250-4721 dludwig@village.germantown.wi.us	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Village of Richfield	President John Jeffords 4320 Pleasant Hill Rd Richfield WI 53076 262 628-2260 villagepresident@richfieldwi.gov	Response – did not respond
Town of Germantown	Chairman Paul Metz 432 E Washington St West Bend WI 53095 262 677-8217 townofgtown@wi.rr.com	Response – did not respond
Town of Polk	Chairman Albert Schulteis 3680 STH 60 Slinger WI 53086 262 677-2123 townofpolk@att.net	Response – did not respond
Village of Slinger	Maureen Murphy - Administrator 300 Slinger Rd Slinger WI 53086 262 644-8854 mmurphy@vi.slinger.wi.gov	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
Town of Hartford	Chairman Dennis Gehring 3360 CTH K Hartford WI 53027 262 224-8127 dgehring219@gmail.com	Response – did not respond
Town of Addison	Chairman Bob Bingen PO Box 481 Allenton WI 53002 262-629-5420 clerk@addionswi.org	Response – did not respond

Table 2.3 List of Agencies, Contacts, and Roles

Agency Name	Contact Person	Project Role & Response
Town of Wayne	Chairman Carl Klemme 6030 Mohawk Rd Campbellsport WI 53010 262-626-4818 waynetown@netwurx.net	Response – did not respond
Village of Menomonee Falls	Thomas Hoffman W156 N8480 Pilgrim Rd Menomonee Falls WI 53051 262-532-4415 thoffman@menomonee-falls.org	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
City of Milwaukee	Jeff Polenske City Engineer 841 N. Broadway, Rm 701 Milwaukee WI 53202 414-286-2400 Jeffrey.polenske@milwaukee.gov	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
City of Greenfield	Mayor Mike Neitzke 7325 W. Forest Home Ave., Rm 101 Greenfield WI 53220 414-329-5200 No email	Response – did not respond
City of West Allis	Mayor Dan Devine City Hall Rm 123 7525 W. Greenfield Ave. West Allis WI 53214 414-302-8200 No email	Participating Agency. Project area stakeholder. Provide comments on purpose and need, range of alternatives, selected alternative, impact methodologies and mitigation measures. Response – agreed to be a participating agency
City of Wauwatosa	Interim Mayor Meaux 7725 W. North Ave. Wauwatosa WI 53213 414-479-8918 No email	Response – did not respond
Village of Greendale	Village President John Hermes 6500 Northway Greendale WI 53129 414-423-2100 jhermes@greedale.org	Response – pending
Village of Franklin	Mayor Tom Taylor 9229 W Loomis Rd Franklin WI 53132 414-427-7529 Tom2563@att.net	Response – pending
Village of Caledonia	Ron Coutts 609 Kentwood Dr Racine WI 53402 262-835-6454 rcouts@caldoniawi.com	Response – pending
Village of Mt. Pleasant	James Majdoch 8811 Campus Dr Mt Pleasant WI 53406 262-664-7807 jmajdoch@mtpleasantwi.gov	Response – pending
Village of Sturtevant	Steve Jansen Municipal Building 2801 89th St Sturtevant WI 53177	Response – pending

Table 2.3 List of Agencies, Contacts, and Roles

Agency Name	Contact Person	Project Role & Response
	262-886-9189 Sjansen3@wi.rr.com	
Village of Union Grove	Village President Michael Aimone 1326 State St. Union Grove WI 53182 262-878-1818	Response – pending
City of Kenosha	Mayor Keith Bosman 625 52nd St. Room 300 Kenosha WI 53140 262-653-4000 mayor@kenosha.org	Response – pending
Village of Pleasant Prairie	Village President John Steinbrink 8640 88th Ave Pleasant Prairie WI 53158 262-694-5863 johnpsteinbrink@plprairie.com	Response – pending
Town of Raymond	Chairman Gary Kastenson Town Hall 2255 76th St. Franksville WI 53126 262-835-1158	Response – pending
Village of Bristol	Village President Mike Farrell 19801 83rd St. Bristol WI 53104 262-857-9850	Response – pending
Town of Yorkville	Chairman Peter Hansen 4728 57th Dr. Sturtevant WI 53177 262-878-3953	Response – pending

1

2

3. Concurrence and Coordination Points and Agency Responsibilities

3

4

3.1 Agency Expectations

5

The expectations for Lead Agencies are:

6

- Manage and coordinate the environmental review process, insuring that environmental information is available to public officials and citizens before decisions are made and before actions are taken.

7

8

- Prepare the environmental document in accordance with 23 CFR part 771 (FHWA Environmental Impact and Related Procedures) and 40 CFR parts 1500-1508 (Council on Environmental Quality Regulations for Implementing NEPA).

9

10

11

- Provide, as early as practicable, but no later than the appropriate project milestone, accurate and complete project information on purpose and need, environmental resources, alternatives, and proposed impact analysis methodologies.

12

13

14

- Identify and involve Cooperating and Participating Agencies.

15

- Develop the Coordination Plan.

16

- Provide opportunity for public and agency involvement in defining the purpose and need, alternatives carried forward for detailed study, and selection of preferred alternative.

17

- 1 • Collaborate with Cooperating and Participating Agencies in determining Impact Analysis Methodologies and the
2 level of detail for the analysis of alternatives.
- 3 • Consult with and involve Tribal governments in compliance with NEPA and Section 106 of the National Historic
4 Preservation Act.
- 5 • Manage and facilitate the process of resolving issues.

6 **The expectations for Cooperating Agencies are:**

- 7 • Assist the Lead Agencies in identifying environmental or cultural resources of concern.
- 8 • Identify as early as practicable any issue or concern regarding the project’s environmental, cultural or
9 socioeconomic impacts.
- 10 • Identify as early as practicable any issues that could substantially delay or prevent the granting of permits or
11 other approvals needed for the project.
- 12 • Share information that may be useful to the Joint Lead Agencies, Cooperating and Participating Agencies.
- 13 • Participate in meetings and field reviews.
- 14 • Provide timely concurrence at milestones for purpose and need, alternatives carried forward for detailed study,
15 and selection of preferred alternative.
- 16 • Provide timely comments on the Coordination Plan, Impact Analysis Methodologies, and potential project
17 impacts as agreed to and reflected in Section 4 of this Plan.
- 18 • Review and comment on preliminary ER.
- 19 • Participate as needed in issues resolution activities.

20 **The expectations for Participating Agencies are:**

- 21 • Assist the Lead Agencies in identifying environmental or cultural resources of concern.
- 22 • Identify as early as practicable any issue or concern regarding the project’s environmental, cultural or
23 socioeconomic impacts.
- 24 • Share information that may be useful to the Joint Lead Agencies, Cooperating and Participating Agencies.
- 25 • Participate in meetings and field reviews as appropriate and invited.
- 26 • Provide comments on purpose and need, Coordination Plan, Impact Analysis Methodologies, project alternatives
27 and potential impacts in a timely manner, and as agreed to and reflected in Section 4 of this Plan.
- 28 • Review and comment on the ER.
- 29 • Participate as needed in issue resolution activities.

30 **3.2 Concurrence and Coordination Points, Information Requirements, and**
31 **Responsibilities**

32 To facilitate public and agency involvement in the environmental review process for the US 41 Interstate Conversion
33 project, a number of coordination and several concurrence points have been established. Coordination points
34 ("check-in" points for a set of activities) occur when project review activities or milestones will eventually result in
35 important decisions affecting the environmental review process and its outcomes. Concurrence points are occasions
36 in the environmental review process when the lead agencies may request formal written concurrence from
37 cooperating, and some participating agencies, agreeing that it is appropriate to finalize certain decisions or outputs,
38 and move forward.

1 Coordination points will involve exchanges of information and opinions between the lead agencies, and participating
2 and cooperating agencies and the public. This information exchange will often be accomplished by mail or email, but
3 may also occur during face-to-face or public information meetings. Coordination points with agencies are typically
4 established for the following activities, but are not required with an EA:

- 5 • Project scoping activities
- 6 • Development of purpose and need statement
- 7 • Identification of the range of alternatives to be studied
- 8 • Collaboration on methodologies for analysis of alternatives
- 9 • Completion of the ER
- 10 • Identification of the preferred alternative and the level of design detail
- 11 • Mitigation strategies

12 Concurrence is a written determination by an agency (cooperating or participating) that the information to-date is
13 adequate to agree that the project can be advanced to the next stage of project development. Agencies agree not to
14 revisit the previous process *steps* unless conditions change. Concurrence by an agency at a concurrence point does
15 not imply that the project has been approved by that agency, nor that it has released its obligation to determine
16 whether the fully developed project meets statutory review criteria. There are three concurrence points in the
17 process at which WisDOT may seek agency input. The concurrence points occur at the following junctures:

- 18 • Final Purpose and Need statement for the project
- 19 • Alternatives to be carried forward for detailed study
- 20 • Selection of the alternative for addressing the need(s) of the project

21 The Project Schedule in Section 4 lists the Coordination Plan's key concurrence and coordination points including
22 which agency is responsible for activities during specific points, the information required at each point, and who is
23 responsible for transmitting the information.

24 **3.3 Issue Resolution Process**

25 The Lead Agencies, Cooperating and Participating Agencies will work cooperatively to identify and resolve *issues* that
26 could delay completion of the environmental review process or that could result in denial of any approvals required
27 for the project under applicable laws.

28 Based on information received from the Lead Agencies, Cooperating and Participating Agencies shall identify, as early
29 as practicable, any issues of concern regarding the project's potential environmental, cultural or socioeconomic
30 impacts. Issues of concern include any issues that could substantially delay or prevent concurrence, the granting of a
31 permit or other approval that is needed for the project.

32 Dispute resolution will be implemented when there is failure to reach concurrence at a concurrence point, or there is
33 substantial disagreement at a critical decision point. The resolution process (see exhibit on page 19) will first consist
34 of an informal attempt to reach concurrence/agreement among Cooperating/Participating agencies. Participants
35 would include a representative of each of the Federal agencies, and appropriate State agencies. Each agency shall
36 make its best effort to resolve disputes. Within 30 days of an agency identifying non-concurrence at a critical decision
37 point, a "dispute resolution" meeting of designated agency representatives would be convened.

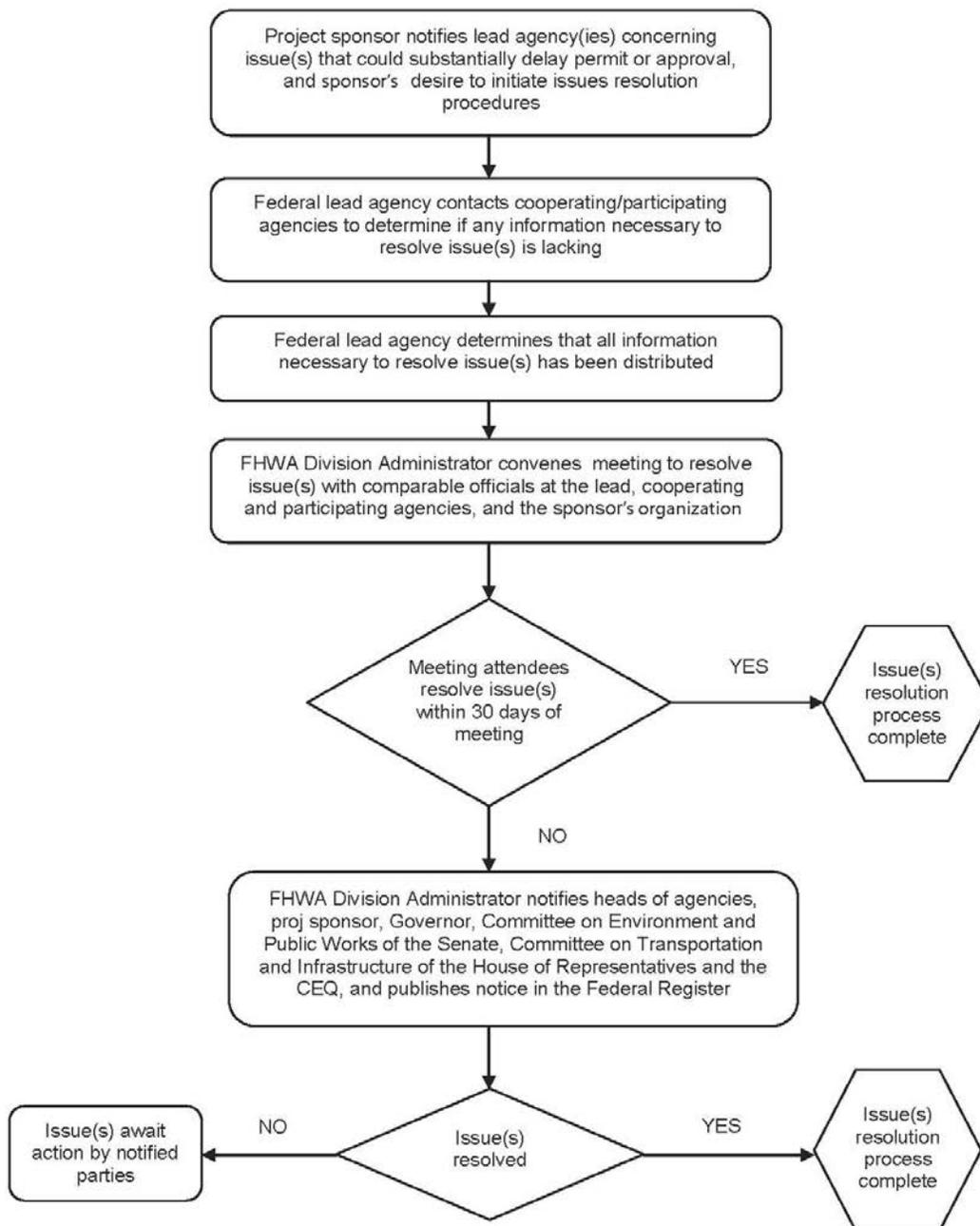
38 Dispute resolution meetings will be convened at an agreed upon location and time. At this meeting, an attempt will
39 be made to resolve the concerns of any agency through consensus. This may include providing information or detail
40 not previously provided. If the concerns are resolved at this meeting, the process is ended and the concurrence is
41 formalized in the agreed-to manner.

42 If a resolution cannot be achieved within 30 days following the dispute resolution meeting, and the lead agencies
43 determine that all information necessary to resolve the issue has been obtained and distributed, the lead agencies
44 shall notify the heads of all participating parties, the project sponsor, the Governor, the Committee on Environment

1 and Public Works of the Senate, the Committee on Transportation and Infrastructure of the House of Representatives
2 and the Council on Environmental Quality, and shall publish such notification in the Federal Register.

3 The environmental review and documentation process may continue whether or not attempts to reach concurrence
4 are successful. However, if the dispute remains unresolved, any agency in nonconcurrence retains its options to
5 elevate its concerns through existing, formalized dispute elevation procedures at the appropriate point in the
6 environmental review or permitting process.

Formal Dispute Resolution Process



1 4. Project Schedule

2 The major milestones, coordination and concurrence points in the project's environmental review process are listed
 3 in Table 4.1 along with the timeframes in which they are anticipated to occur. The listed timeframes must be
 4 discussed and negotiated with Cooperating and Participating Agencies, and should not appear in this table as "final"
 5 until affected agencies agree they are appropriate and achievable. By agreeing to the timeframes listed below,
 6 agencies accept their responsibility to provide appropriate input and feedback within the allotted time. It should be
 7 noted that if interstate conversion and designation become the preferred alternative, WisDOT's plan is to install the
 8 interstate signs in 2014. This would require the major project milestones to be completed on the estimated date of
 9 completion indicated in Table 4.1.

Table 4.1 Project Schedule

Step No.	Milestone, Coordination or Concurrence Point	Information Provided or Action Taken	Who Contacted for Response	Information or Action Requested	Days to Complete Activity	Estimated Date of Completion
1	Notice of Intent (NOI) to prepare Tier 1 EIS and proposed project scope	NOI to prepare Tier 1 EIS and proposed project scope	Cooperating and participating agencies through Federal Register notice	NOI to prepare EIS and proposed project scope published in Federal Register	7 calendar days	NOI Published in Federal Register on 07/26/2011
2	Invitation letters sent to potential cooperating and participating agencies	Letters of invitation to be cooperating and/or participating agencies	Potentially interested cooperating and participating agencies	Written or e-mail acceptance of participating or cooperating agency status	30 calendar days	9/2011
3	Draft coordination plan, draft impact analysis methodology plan, and invitation to initial scoping meeting sent to cooperating and participating agencies	Draft coordination plan and impact analysis methodology	Cooperating and Participating agencies	Agency input on draft coordination plan and draft impact analysis methodology	30 calendar days	4/2012
4	Initial Agency Scoping Meeting	Discussion of draft coordination and impact analysis methodology plans. Draft purpose and need and initial range of alternatives presented to agencies	Cooperating and participating agencies	Provide comments on draft coordination and impact analysis methodology plans. Provide initial thoughts on purpose and need, and range of alternatives	30 calendar days	5/2012
5	First Public Information Meeting (PIM) Public input on draft coordination and impact analysis methodology plans, elements of purpose and need, and range of alternatives	Availability of draft coordination and impact analysis methodology plans elements of purpose and need, and range of alternatives through media releases, project website and public meetings	Cooperating and participating agencies, tribes, public, local officials and other stakeholders	Provide comments on draft coordination and impact analysis methodology plans, elements of purpose and need, and range of alternatives	30 calendar days	5/2012
6	Revised coordination and impact analysis methodology plans reflecting changes required by proposed environmental document type change	Revised coordination and impact analysis methodology plans	Cooperating and participating agencies	Request for input on coordination and impact analysis methodology plans. Agencies provided option for attending a meeting to discuss comments on both plans	30 calendar days	2/2013
7	Invitation letters sent to Racine and Kenosha Counties and municipalities adjacent to the I-94 corridor in both counties requesting them to be participating agencies	Letters of invitation to be participating agencies	Potentially interested participating agencies	Written or e-mail acceptance of participating agency status as well as invitation to February 4, 2013 agency meeting	30 calendar days	2/2013
8	Rescind Notice of Intent (NOI) to prepare Tier 1 EIS	FHWA to rescind 7/26/2011 NOI to prepare Tier 1 EIS	Cooperating and participating agencies through Federal Register notice	Rescinded NOI to prepare EIS published in Federal Register	14 calendar days	3/2013

Table 4.1 Project Schedule

Step No.	Milestone, Coordination or Concurrence Point	Information Provided or Action Taken	Who Contacted for Response	Information or Action Requested	Days to Complete Activity	Estimated Date of Completion
9	Notice published in project area newspapers announcing availability of ER, comment period and public hearing information	Published announcement of ER availability, comment period and public hearing information	Cooperating and participating agencies, other stakeholders and the public	Provide comments on ER	30 calendar days after the ER is posted in project area newspapers and on project website	10/2013
10	Participating and coordinating agencies notified of availability of ER, comment period information and details of public hearings	Availability of ER, ER comment period and details of public hearings sent to cooperating and participating agencies via letter or e-mail	Cooperating and participating agencies	Review ER, provide comments	30 calendar days after the ER is posted in project area newspapers and on project website	10/2013
11	Public hearing on ER with follow up as needed	Discuss purpose and need, alternatives, recommended alternative and anticipated impacts	Public, local officials, cooperating and participating agencies	Provide comments on purpose and need, alternatives, recommended alternative and anticipated impacts	30 calendar days	10/2013
12	Permitting phase (prior to letting for signing project)	Project's impacts on waters of the U.S. sent to DNR and COE	DNR and COE	Granting project clearance through Nationwide permit if necessary	60 calendar days	2014
Note: The above steps 1-12 complete the NEPA process for the US 41 Interstate Conversion. The steps below pertain to subsequent coordination for I-41 mid-term construction contracts when implemented. These contracts will require separate NEPA documents.						
13	Final concurrence in project contract-level mitigation measures	Proposed mitigation measures for commitments made in ER, final design, and/or during individual agency contacts	Coordination with cooperating and participating agencies as deemed appropriate	Provide comments and/or process approval requests on proposed environmental commitments and mitigation measures	Approx. 3-6 months in advance of proposed contract letting dates)	Prior to Plans, Specifications and Estimates (PS&E)
14	Implementation of mitigation commitments in ER	Mitigation commitments in ER	Coordinate with cooperating and participating agencies as deemed appropriate	Provide comments and recommendations, and/or process approval requests on proposed mitigation commitments	Unprogrammed (time as needed)	Ongoing until construction activities are completed

5. Public Involvement

5.1 Public Involvement Process

Public involvement includes engaging key stakeholders, community members and the general public in the planning, design and development of proposed improvements in the US 41 corridor. The general public involvement approach is based on the following objectives:

- Actively seek public input on the project's proposed purpose and need, alternatives, and recommended course of action
- Solicit, answer and account for public inquiries, suggestions and ideas in the decision making process
- Provide opportunities for the public to affect major decisions before they are made
- Publicize project activities through a variety of communication venues such as newsletters, news releases, and informational meetings
- Provide the public with efficient access to project information.

5.2 Identification of Environmental Justice Communities and Outreach

To determine if Environmental Justice Communities are present in the study corridor, local demographic data for the Counties, Cities and Towns along the corridor will be obtained from the U.S. Census (2010). The data will include information on population, ethnicity, and income.

Because the potential direct impacts of converting US 41 to an interstate are, for the most part, limited to the impacts of installing new interstate signage, no direct impacts are anticipated on Environmental Justice Communities.

5.3 Public Involvement in Purpose and Need and Alternatives Identification and Analysis

Public Involvement in purpose and need development and alternatives identification and analysis will take part in a public information meeting that will be conducted in up to six locations. The meetings will take place in spring 2012 and allow the public to discuss the elements of purpose and need, alternatives identification and analysis, and draft coordination/methodology plans. Meeting notices or media releases will be provided to area newspapers and sent to local radio and TV stations and invitations sent to local officials, agencies and interest groups. Invitations and meeting material will also be published on the project website. If necessary, a second set of meetings will be held to discuss the alternatives carried forward and WisDOT's recommended alternative. Additional opportunities for public input on purpose and need and project alternatives will be provided during the public comment period and at the public hearing.

Additional opportunities for public input into decisions related to the deficiency improvements identified in the FHWA/WisDOT Agreement will be provided as part of the NEPA process for those projects. The NEPA process for improvements that are specified to be completed within a specified time period as a condition of converting the facility will be carried out under future NEPA studies. The NEPA process to address deficiencies as part of future reconstruction projects with no specific timeframe will also be carried out under separate environmental studies.

5.4 Public Involvement in Document Review

The ER will be made available for public review. The Coordination Plan and Impact Analysis Methodology will also be made available at public information meetings.

5.5 Additional Public Involvement Strategies

The study team will prepare a Public Involvement Plan that will be a comprehensive "blueprint" of public involvement activities carried out during the course of the project. The plan will be updated as needed if changes to the proposed process are made. Additionally, a project mailing list will be developed that includes local government

officials, elected officials, key stakeholders, agency representatives, meeting attendees, those who request information, and other study team contacts.

Project information, including updates, public information meeting announcements and materials, and other study milestones, will be distributed to those on the project mailing list and placed on the project website. News releases will be provided to local media outlets to announce the public information meetings and availability of the ER for public review.

A public hearing will be held during the ER comment period.

Study team members will meet with interest groups, neighborhood organizations, or individual property owners upon request to resolve as many concerns as possible. The project website will contain information such as contacts, reports, study schedule, upcoming meeting information, exhibits from public information meetings and other information.

5.6 Coordination with Local Officials

Coordination with local officials will occur through individual meetings as needed during the course of the study.

5.7 Availability of Coordination Plan for Agency and Public Involvement

The Coordination Plan along with the Impact Analysis Methodology Plan will be sent to Cooperating and Participating Agencies. The Plans will be reviewed at the agency scoping meeting and made available to the public at the public information meetings and public hearing. The Plans will also be available for public review on the project website and upon request at the WisDOT Northeast and Southeast Region offices.

6. Tribal Involvement and Consultation

6.1 Tribal Notifications of Proposed Project

As part of the NEPA process, Tribes will be notified about planned cultural resource investigations and will be asked to provide input on cultural resource aspects in compliance with Section 106 of the National Historic Preservation Act. WisDOT will also notify the tribes about public information meetings and the public hearing.

WisDOT will also invite the Tribes to become Participating Agencies in the study. Tribes that accept the invitation to be participating agencies will have the opportunity to review and provide input on the project purpose and need, alternatives being considered, and other project milestones identified in Section 3.2.

6.2 Tribal Consultation on Project Area of Potential Effect (APE)

No Tribal consultation regarding the project Area of Potential Effect (APE) is anticipated because of the minimal disturbance due to signing in WisDOT's right-of-way and the lack of physical construction to occur without further evaluation under the NEPA process.

6.3 Tribal Consultation on Cultural Resources Identified

Interested Tribes will be notified about the results of the cultural resources investigation. The need for further consultation under Section 106 of the National Historic Preservation Act will depend on whether any significant cultural resources are found in the project's APE.

6.4 Tribal Consultation on Effects

The need for Tribal consultation under Section 106 of the National Historic Preservation Act will depend on whether any significant cultural resources found in the project's APE would be affected by the project's proposed improvements.

7. Summary of Project Meetings to Date

7.1 List of Project Meetings with Agencies or the Public

Date	Meeting	Remarks
9-14-11	ICSC Conference	General project update
12-7-11	New North Summit	Regional business conference in Green Bay to provide update on project.
12-15-11	Freight Stakeholder Meeting (Oshkosh)	A preliminary meeting to update the industry on the study.
2-13-12 & 4-11-12	Wisconsin Motor Carriers Association	Freight industry stakeholders meeting to discuss project's impact on oversize/overweight vehicles.
2-29-12	Green Bay Business Expo	Local business group meeting to provide update on project.
3-5-12	Governor's Conference on Tourism	Discussion of project's potential impacts on tourism.
3-6-12	ACEC	General project update
5-10-12	Agency Coordination Meeting	Presented draft Purpose and Need statement, Agency Coordination Plan and Impact Analysis Methodology for agency comment.
5-16-12 to 5/31/12	Public Information Meetings	Six public information meetings conducted to provide public with project information, including draft Purpose and Need statement, Agency Coordination Plan and Impact Analysis Methodology
6-11 & 12-12	NATOW Conference (Green Bay)	General project update
7-12-12	Kiwanis Club (Green Bay)	General project update
10-23-12	MPO/RPC Conference	General project update