



COORDINATION PLAN
For
AGENCY AND PUBLIC INVOLVEMENT

As part of the Environmental Review Process for

US 51 (Stoughton Road)
Terminal Drive/Voges Road to WIS 19
Dane County, WI
WisDOT Project I.D. 5410-05-00



U.S. Department of Transportation
Federal Highway Administration



Wisconsin Department of
Transportation

Version #1 – October 2008
Version #2 – April 2009
Version #3 – July 2012
Version #4 – February 2014
Version #5 – September 2016

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Revision History

This Coordination Plan for Agency and Public Involvement (“Coordination Plan”) is intended to be a dynamic document that will be available to stakeholders and updated as appropriate throughout the duration of the project. Below is a record of substantive changes made to this document.

The Lead Agencies will make the Coordination Plan available to other agencies and the public in the ways identified in Section 1.1. The Coordination Plan will be revised when important agency contact information changes (Table 2.3), when important coordination activities or actions described in the Plan change, or when the project schedule substantially changes (Table 4.1). Revisions and changes to the Plan will be communicated to agencies in a timely manner and shared with the public in ways identified in Section 1.1. Revisions or changes that impact Plan commitments made by other agencies must be agreeable to the affected agencies. Other revisions and changes to the Plan, not affecting commitments made by other agencies, will be forwarded to Cooperating and Participating Agencies for their acknowledgement and comment.

Coordination Plan Version	Date of Change	Revision Description
Version #2	April, 2009	The CP was revised to reflect some updated agency contacts and additional project meetings that occurred since the original CP was circulated for review in October 2008.
Version #3	July, 2012	The CP was revised for consistency with the new WisDOT template, to update agency contacts in Table 2.3, and to update the project schedule milestones in Table 4.1. Project background information was also updated to explain the delay in the EIS process, and the project I.D. was changed to 5410-05-00 (the previous I.D. was 5411-02-03).
Version #4	February 2014	The CP was revised to reference the current surface transportation bill (MAP 21), update item 3.3 (Issue Resolution Process), and to update the project schedule milestones in Table 4.1. The list of project meetings in item 7.1 was also updated.
Version #5	September 2016	The CP was revised to reference modifications to 23 USC 139 and 23 CFR 771, to update agency contacts in Table 2.3, insert items 3.3 and 3.4 (Agencies Declining Invitation to Participate and Impact Analysis Methodology) update item 3.5 (Issue Resolution Process), to update the project schedule milestones in Table 4.1 and the list of project meetings in item 7.1.

Section 1: Introduction

1.1 Purpose of Coordination Plan

This project's environmental review process must ensure that environmental information is available to public officials and citizens before decisions are made and before actions are taken. The purpose of this Coordination Plan is to communicate how and when the lead agencies will coordinate public and agency participation and comment in the environmental review process for the US 51/Stoughton Road Corridor Study.

This Coordination Plan outlines how the lead agencies have divided responsibilities for compliance with various aspects of the environmental review process such as the issuance of invitation letters, and how the lead agencies will provide opportunities for input from the public and other agencies. The Coordination Plan also identifies concurrence points and project milestones, and establishes a schedule and timeframes for input and review by the Participating and Cooperating Agencies, as well as by the public and Tribal interests.

Per 23 CFR 771.111 (Early Coordination, Public Involvement, and Project Development), this Plan will be shared with the Federal, State, and local agencies, local units of government, and Indian Tribes who may have interest in the proposed project. A copy of the completed Coordination Plan will be shared with the public through the project website, at public involvement meetings, and by request. The Plan will be updated as necessary to reflect significant changes to information contained in the Plan. Any substantive changes will be documented in the Plan, agencies will have updated copies sent to them, and the public will be notified through the project website, at public involvement meetings, or by request.

This Plan is prepared in compliance with Section 139 of Title 23 of the United States Code (USC) to describe the steps in the project's environmental review process. The environmental review process is described in FHWA's environmental regulations, 23 CFR 771 (Environmental Impact and Related Procedures), and is in conformance with the requirements of the National Environmental Policy Act (NEPA)¹.

1.2 Project Background

The approximate 11-mile Stoughton Road corridor extends from Terminal Drive/Voges Road in the Village of McFarland to WIS 19 in the Village of DeForest (see map on page 4). The initial *Stoughton Road Needs Assessment* completed in June 2003 determined existing conditions and how future traffic volumes would impact traffic flow and safety. It evaluated future land use, population growth, projected traffic volumes, existing and future traffic operations, crash data, existing/desired bicycle and pedestrian facilities, transit, and other factors. The needs assessment identified numerous deficiencies that contribute to congestion and safety concerns, a poor operational level of service, traffic diversion to local streets, and insufficient facilities for bicycle and pedestrian travel at many locations. The needs assessment also included extensive community outreach and participation (see page 19 for more information).

Based on the results of the 2003 Needs Assessment, WisDOT initiated the EIS (Environmental Impact Statement) phase to further define project purpose and need, and to develop a preliminary range of improvement alternatives. A Notice of Intent to prepare an EIS was published in the Federal Register in May, 2006.

As the study progressed, it became apparent that the type and cost of the improvements being considered would meet the definition of a Major Project² requiring approval by the Legislative Transportation Projects Commission (TPC)³. Therefore, the EIS phase was suspended in summer, 2010 pending transition into the Major Projects process. Work done in the preliminary EIS phase was documented in a *Traffic Safety and Needs Identification Analysis* (TSNIA) report pending restart of the EIS process. The Stoughton Road project was

¹ National Environmental Policy Act (42 U.S.C. 4321 et seq.). <http://www.epa.gov/compliance/nepa/>

² Major projects are those that have a total cost of more than \$30 million and that would involve: (1) Constructing a new highway 2.5 miles or more in length; (2) Reconstructing/reconditioning an existing highway by relocating 2.5 miles or more of the existing highway, or adding one or more lanes 5 miles or more in length to the existing highway; or (3) Improving to freeway standards 10 miles or more of an existing divided highway having 2 or more lanes in either direction (Section 84.013, Wisconsin Statutes).

³ The Legislative Transportation Projects Commission (TPC) consists of the Governor who serves as Chair, 3 citizen members appointed by the Governor, 5 senators, 5 representatives, and the WisDOT Secretary (non-voting member). The TPC is responsible for evaluating the merits of candidate Major Projects and recommending them to the Governor and Legislature for statutory enumeration (authorization for construction).

approved by the TPC in November, 2011 as a Major Project “study candidate” and the EIS phase was resumed in spring, 2012.

The purpose of the EIS phase is to identify and evaluate alternatives that will improve vehicular traffic flow and safety, and bicycle and pedestrian facilities in the Stoughton Road corridor. Alternatives that will be evaluated include the following:

- No Build — No improvements to existing roadway geometry or capacity.
- Alternative A — Reconstruct existing intersections to provide additional turning capacity and provide new or relocated frontage roads at select locations to enhance mobility.
- Alternative B — Convert existing intersections to grade separated interchanges at 4 locations and provide free-flow ramps to and from the west side of the existing USH 12/18 Beltline interchange.
- Alternative C — Convert existing intersections to grade separated interchanges at 6 locations and construct express lanes over the USH 12/18 Beltline and STH 30 to provide free flow movements for through traffic.
- Alternative D — A combination of the No Build and Alternatives A – C, implemented in phases to sections of the corridor with similar characteristics

All of the build alternatives include enhanced bicycle and pedestrian travel in the Stoughton Road corridor.

The EIS is being prepared for the Stoughton Road Corridor Study in accordance with National Environmental Policy Act (NEPA) procedures. The EIS is a full disclosure document that details how the project was developed. It includes project purpose and need, alternatives considered, description of the affected environment, environmental consequences of the proposed action, and the results of coordination with agencies and the public. The EIS also demonstrates compliance with other applicable environmental laws and regulations, and is made available for review by agencies and the public. The EIS process includes a Notice of Intent (NOI) to prepare the EIS, Draft EIS, Final EIS, and Record of Decision (ROD). The proposed timeframe for EIS activities is found in Table 4.1.

1.3 Previous Agency Coordination Prior to Coordination Plan

Agency coordination for the Stoughton Road Corridor Study was already underway when the requirement for a more formalized coordination plan was established under SAFETEA-LU. Actions to date involving key state and federal review agencies are listed as follows:

April 5, 2005—Agency scoping meeting to acquaint agencies with the project, review potentially affected resources, review project purpose and need, and to present the initial range of alternatives.

April 15, 2005—Letter requesting initial concurrence in project purpose and need, and range of alternatives to be carried forward in the EIS in accordance with the *Concurrent NEPA/404 Process for Transportation Projects* (“404” refers to Section 404 of the Clean Water Act).

May 3, 2005—U.S. Fish & Wildlife Service (U.S. Fish & Wildlife) concurred in Purpose and Need and Alternatives.

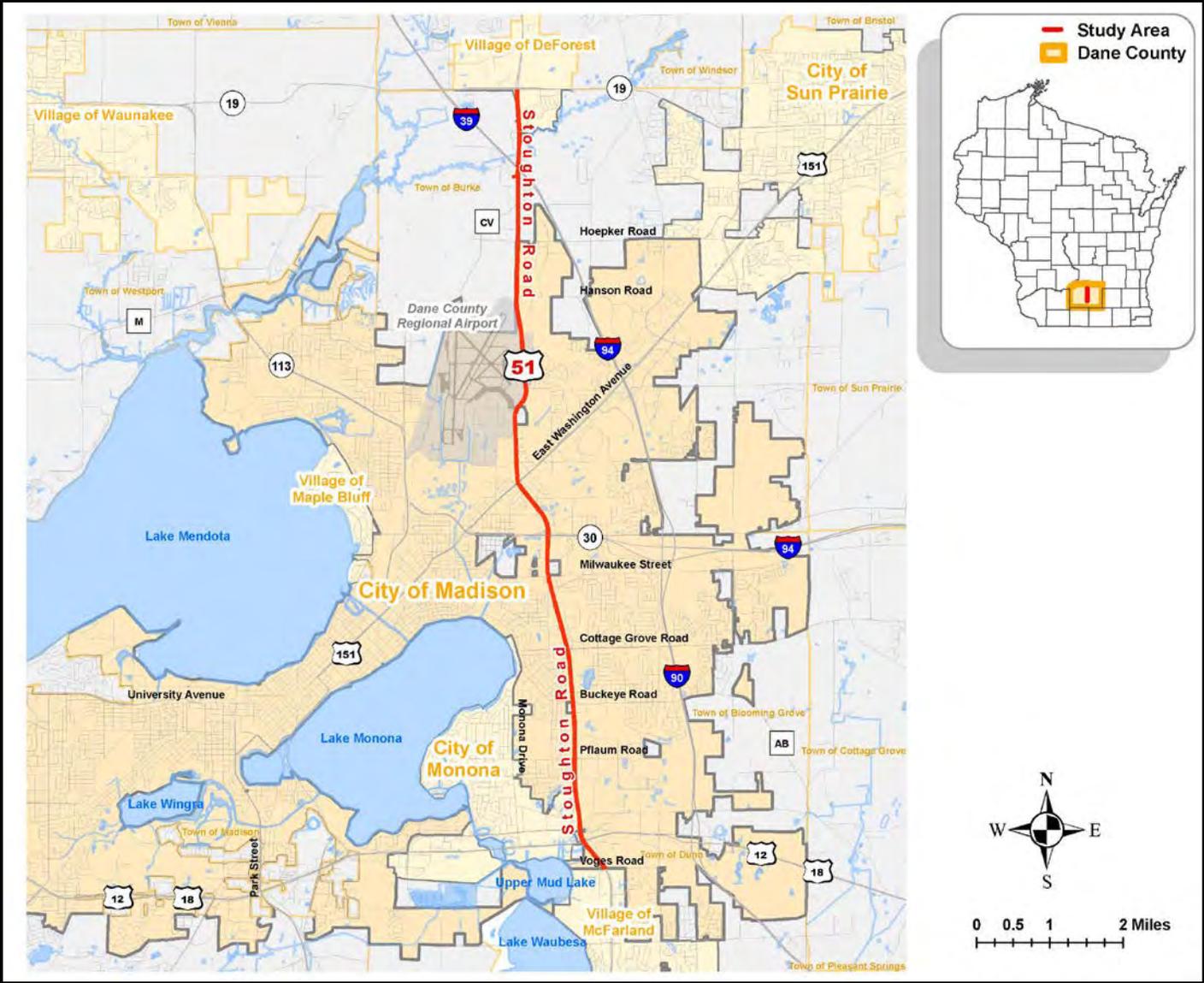
June 2, 2005—U.S. Environmental Protection Agency (USEPA) concurred in Purpose and Need and Alternatives.

August 26, 2005—U.S. Army Corps of Engineers (USACE) concurred in Purpose and Need and Alternatives.

September 11, 2006—Interagency meeting to discuss potential wetland impacts; in particular, the possibility of affecting a previously established wetland mitigation site at the south end of the Stoughton Road corridor (USH 12/18 Beltline Highway).

October 13, 2006— Corridor wide wetland site review with Wisconsin Department of Natural Resources (DNR).

1.4 Project Vicinity Map



Section 2: Agency Roles – Lead/Cooperating/Participating

2.1 Agency Definitions and Responsibilities

The standard responsibilities for each Lead, Cooperating, and Participating Agency invited to participate in the environmental review process for this project are as follows:

Lead Agency: USDOT-Federal Highway Administration (FHWA) is the Federal Lead Agency and the Wisconsin Department of Transportation (WisDOT) is the State Lead Agency for this project. As “Joint Lead Agencies”, their responsibilities include managing the environmental review and documentation process, preparing the EIS, and providing opportunities for public and Participating/Cooperating Agency involvement.

As the Federal Lead Agency, FHWA will invite other affected or interested federal agencies and Indian Tribes to participate in the project’s environmental review process. The State Lead Agency (WisDOT) will invite other affected or interested state and local agencies to participate in the process. WisDOT is responsible for investigating project alternatives, implementing the environmental review process and preparing the environmental document. FHWA must oversee the environmental review process and concur that the process, as implemented by WisDOT, satisfies applicable federal laws and guidance.

Cooperating Agency: Means any federal agency, other than a lead agency, that has jurisdiction by law or special expertise with respect to any environmental impact involved in a proposed project or project alternative. A State or local agency of similar qualifications or, when the effects are on lands of tribal interest, a Native American Tribe may, by agreement with the lead agencies, also become a Cooperating Agency.

Cooperating Agencies shall use their knowledge and expertise to assist the lead agencies in identifying issues of concern regarding the project’s potential impacts, and provide meaningful and timely input throughout the environmental review process. A Cooperating Agency’s failure to respond in a timely manner will be indication that the Lead Agencies have fulfilled the coordination step with the agency for that issue. Cooperating Agencies may adopt the Lead Agency’s final environmental document to fulfill their environmental documentation requirements for issuing permits or other approvals. Agencies invited to be Cooperating Agencies for the Stoughton Road Corridor Study are identified in Table 2.3.

Participating Agency: Participating Agencies include federal, state or local agencies that have an interest in the project. These agencies agree to identify issues of concern regarding the project’s potential impacts, and provide meaningful and timely input on purpose and need, range of alternatives and impact analysis methodologies. Agencies invited to be Participating Agencies for the Stoughton Road Corridor Study are identified in Table 2.3.

2.2 DOT-DNR Cooperative Agreement

Chapter 30 of the Wisconsin Statutes (Navigable Waters, Harbors and Navigation), Section 30.2022 (Activities of Department of Transportation) establishes an alternative process for the Wisconsin Department of Transportation and the Wisconsin Department of Natural Resources (DNR) to interact on State transportation projects. State transportation projects are coordinated with and reviewed by DNR through interdepartmental liaison procedures under the Cooperative Agreement between the Wisconsin Department of Natural Resources and Wisconsin Department of Transportation. The Cooperative Agreement process engages both agencies in progressive discussions and reviews throughout development of transportation projects and culminates in a “concurrence letter” from DNR at the conclusion of final design activities. Coordination with and concurrence from DNR during this project’s environmental review process precedes and supplements DNR’s review and concurrence role during the final design process. WisDOT will not commence construction activities until DNR concurrence on final design is received.

Nothing in FHWA’s coordination process (23 U.S.C .139) is designed or intended to replace or supplant the steps, activities or expectations expressed in the DOT-DNR Cooperative Agreement, nor does participation in this environmental review process in any way affect DNR’s need or ability to perform review and provide concurrence during final design activities.

2.3 List of Agencies, Contacts and Roles

The intent of coordination with federal, state, and local agencies as well as interested **Indian** Tribes is to cooperatively identify important environmental or cultural resources and potential impacts and to resolve issues that could delay the environmental process or that could result in denial of approvals required to implement the proposed project. A more complete list of agency expectations is included in Section 3.1.

The agencies and Tribes listed in Table 2.3 have been identified as lead, cooperating or participating agencies and all of the listed agencies and Tribes were invited by FHWA or WisDOT to be participating or cooperating agencies. Additional agencies can be invited and added to the list of participants at any time, as appropriate.

Table 2.3

Agency Name	Contact Person Name/Address/Phone Number	Project Role
Federal Agencies		
Federal Highway Administration (FHWA)	Johnny Gerbitz Federal Highway Administration 525 Junction Road, Suite 8000 Madison, WI 53717 (608) 829-7500 Johnny.Gerbitz@dot.gov Ian Chidister Federal Highway Administration 525 Junction Road, Suite 8000 Madison, WI 53717 (608) 829-7503 ian.chidister@dot.gov	Federal Lead Agency
U.S. Army Corps of Engineers (USACE)	Kerrie Hauser Attn: OP-R 1114 South Oak Street La Crescent, MN 55947-1338 (651)290-5903 Kerrie.j.hauser@usace.army.mil Rebecca Graser U.S. Army Corps of Engineers 250 N. Sunnyslope Road, Suite 296 Brookfield, WI 53005 (651) 290-5728 Rebecca.M.Graser@usace.army.mil	Cooperating Agency (Invitation 9/21/07) (Accepted 10/1/07)
U.S. Fish and Wildlife Service (US Fish & Wildlife)	Peter Fasbender Area Supervisor U.S. Fish & Wildlife Service 4101 American Boulevard East Bloomington, MN 55425 (612) 725-3548 Peter_Fasbender@fws.gov	Participating Agency (Invitation 9/21/07 & 10/10/08) (No response)

Agency Name	Contact Person Name/Address/Phone Number	Project Role
U.S. Environmental Protection Agency (USEPA)	<p>Kenneth Westlake Environmental Protection Agency Region 5 NEPA Implementation Section (Mail Code E-19) 77 W. Jackson Blvd. Chicago, IL 60604 (312) 886-2910 Westlake.Kenneth@epa.gov</p> <p>Michael Sedlacek Environmental Protection Agency Region 5 NEPA Implementation Section (Mail Code E-19) 77 W. Jackson Blvd. Chicago, IL 60604 (312) 886-1765 Sedlacek.Michael@epa.gov</p>	Participating Agency (Invitation 9/21/07) (Accepted 9/28/07)
U.S. Department of Agriculture, Natural Resources Conservation Service (NRCS)	<p>Jimmy Bramblett State Resource Conservationist Madison State Office 8030 Excelsior Drive, Suite 200 Madison, WI 53717-2906 (608) 662-4422, Ext. 258 jimmy.bramblett@wi.usda.gov</p>	Participating Agency (Invitation 9/21/07) (No response)
State Agencies		
Wisconsin Department of Transportation (WisDOT)	<p>Jeff Berens, P.E. Wisconsin Department of Transportation Southwest Region Office – Madison 2101 Wright Street Madison, WI 53704-2583 (608) 245-2656 Jeff.Berens@dot.wi.gov</p> <p>Joel Brown WisDOT Environmental Coordinator 2101 Wright Street Madison, WI 53704-2583 (608) 516-6511 joel.brown@dot.wi.gov</p>	State Lead Agency
Wisconsin Department of Natural Resources (DNR)	<p>Eric Heggelund Wisconsin Department of Natural Resources South Central Region 3911 Fish Hatchery Road Fitchburg, WI 53711 (608) 275-3301 Eric.Heggelund@wisconsin.gov</p> <p>David Siebert Director, Bureau of Environmental Analysis and Sustainability Wisconsin Department of Natural Resources – South Central Region 101 S. Webster Street, OE/7 Madison, WI 53703, Phone (608) 264-6048 David.Siebert@wisconsin.gov</p>	Cooperating Agency (Invitations 9/19/07 & 10/4/07) (Accepted 10/9/07 per WisDOT/DNR Cooperative Agreement)

Agency Name	Contact Person Name/Address/Phone Number	Project Role
Wisconsin Historical Society (WHS)	Kimberly Cook, Historic Preservation Specialist Historic Preservation Division Wisconsin Historical Society 816 State Street Madison, WI 53706 (608) 264-6493 Kimberly.Cook@wisconsinhistory.org	Participating Agency (Invitations 9/19/07 & 10/4/07) (No response)
Wisconsin Department of Agriculture, Trade and Consumer Protection (DATCP)	Alice Halpin DATCP – Agricultural Impact Program 2811 Agriculture Drive, PO Box 8911 Madison, WI 53708-8911 (608) 224-4646 Alice.Halpin@wisconsin.gov	Participating Agency (Invitations 9/19/07 & 10/4/07) (Follow up 2/27/08) (Accepted 3/13/08)
Local Officials/Agencies		
Dane County	Joe Parisi County Executive City-County Building – Room 421 210 Martin Luther King Jr. Blvd. Madison, WI 53703 (608) 266-4114 Parisi@countyofdane.com	Participating Agency (Invitations 9/19/07 & 10/4/07) (Accepted 10/5/07, Dane County Regional Airport (Accepted 10/8/07, Dept. of Public Works)
Dane County Regional Airport	Bradley Livingston Airport Director Dane County Regional Airport 4000 International Lane Madison, WI 53704 (608) 246-3380 Livingston@msnairport.com	Participating Agency See Above
City of Madison	Mayor Paul Soglin City-County Building – Room 403 210 Martin Luther King Jr. Blvd. Madison, WI 53703 (608) 266-4611 Mayor@cityofmadison.com	Participating Agency (Invitations 9/19/07 & 10/4/07) (Accepted 10/4/07)
City of Monona	Mayor Robert Miller Monona City Hall 5211 Schluter Road Monona, WI 53716-2598 (608) 222-2525 Bmiller@ci.monona.wi.us	Participating Agency (Invitations 9/19/07 & 10/4/07) (Accepted 10/10/07)
Village of DeForest	Steve Fahlgren, Administrator Village of DeForest 306 DeForest Street DeForest, WI 53532 (608) 846-6751 Fahlgrens@vi.deforest.wi.us	Participating Agency (Invitations 9/19/07 & 10/4/07) (Accepted 10/19/07)
Village of McFarland	Administrator – Matthew Schuenke Village of McFarland 5915 Milwaukee Street, PO Box 110 McFarland, WI 53558-0110, Phone (608) 838-3153 matt.schuenke@mcfarland.wi.us	Participating Agency (Invitations 9/19/07 & 10/4/07) (Follow up 2/27/08) (Accepted 2/6/09)

Agency Name	Contact Person Name/Address/Phone Number	Project Role
Town of Blooming Grove	Dwight Johnson, Chairman Town of Blooming Grove 1880 S. Stoughton Road Madison, WI 53716 (608) 223-1104 bgadmin@blmgrove.com	Participating Agency (Invitations 9/19/07 & 10/4/07) (Accepted 10/2/07)
Town of Burke	Kevin Viney, Chairman Town of Burke 5365 Reiner Road Madison, WI 53718 (608) 825-8420 townofburke@frontier.com	Participating Agency (Invitations 9/19/07 & 10/4/07) (Accepted 10/25/07)
Capital Area Regional Planning Commission	Steve Steinhoff, Deputy Director and Director of Environmental Resources Planning Capital Area Regional Planning Commission City-County Building – Room 362 210 Martin Luther King Jr. Blvd. Madison, WI 53703 (608) 266-4593 SteveS@CapitalAreaRPC.org	Participating Agency (Invitation 10/10/08) (Accepted 10/23/08)
Madison Area Transportation Planning Board	William Schaefer Transportation Planning Manager Madison Area Transportation Planning Board 121 So. Pinckney Street, Suite 400 Madison, WI 53703 (608) 266-9115 WSchaefer@cityofmadison.com	Participating Agency (Invitations 9/19/07 & 10/4/07) (Follow up 2/27/08) (Accepted 2/27/08)
Native American Tribes		
Bad River Band of Lake Superior Chippewa Indians of Wisconsin	Robert Blanchard, Chair Bad River Band of Lake Superior Chippewa Indians of Wisconsin PO Box 39 Odanah, WI 54861 (715) 682-7111 Edith Leoso, THPO Bad River Band of Lake Superior Chippewa Indians of Wisconsin PO Box 39 Odanah, WI 54861 (715) 682-7123, Ext. 1662 thpo@badriver.com	Participating Agency (Invitation 9/21/07 & 10/10/08) (No response)
Forest County Potawatomi Community of Wisconsin	Harold "Gus" Frank, Chair Forest County Potawatomi Community PO Box 340 Crandon, WI 54520 (715) 478-7200 Melissa Cook, THPO Forest County Potawatomi Community of Wisconsin PO Box 340 Crandon, WI 54520	Participating Agency (Invitation 9/21/07 & 10/10/08) (No response)

Agency Name	Contact Person Name/Address/Phone Number	Project Role
Ho-Chunk Nation	<p>Wilfred Cleveland, President Ho-Chunk Nation W9814 Airport Rd Black River Falls, WI 54615 (715) 284-9343</p> <p>William Quackenbush, THPO Ho-Chunk Nation PO Box 667 Black River Falls, WI 54615 (715) 284-7181 bquackenbush@ho-chunk.com</p>	Participating Agency (Invitation 9/21/07 & 10/10/08) (No response)
Lac Vieux Desert Band of Lake Superior Chippewa Indians	<p>giiwegiizhigookway Martin, THPO Ketegitigaaning Ojibwe Nation PO Box 249 Watersmeet, MI 49969</p>	Participating Agency (Invitation 10/10/08) (No response)
Menominee Indian Tribe of Wisconsin	<p>Joan Delabreau, Chairperson Menominee Indian Tribe of Wisconsin W2908 Tribal Office Loop Keshena, WI 54135 (715) 799-5114</p> <p>David Grignon, THPO Menominee Indian Tribe of Wisconsin PO Box 910 Keshena, WI 54135 (715) 799-5258 dgrignon@mitw.org</p>	Participating Agency (Invitation 9/21/07 & 10/10/08) (No response)
Prairie Band Potawatomi Nation	<p>Hattie Mitchell, NHPA Representative 16281 Q Road Mayetta, KS 66509</p>	Participating Agency (Invitation 9/21/07) (Response 10/3/07; no objection to project)
Red Cliff Band of Lake Superior Chippewa Indians of Wisconsin	<p>Bryan Bainbridge, Chair Red Cliff Band of Lake Superior Chippewa Indians of Wisconsin 88385 Pike Road Bayfield, WI 54814 (715) 779-3700</p> <p>Larry Balber, THPO Red Cliff Band of Lake Superior Chippewa Indians of Wisconsin 88385 Pike Road Bayfield, WI 54814 (715) 779-3648</p>	Participating Agency (Invitation 9/21/07 & 10/10/08) (No response)
Sac & Fox Nation of the Mississippi in Iowa	<p>Jonathan Buffalo, NAGPRA Rep Sac & Fox Nation of the Mississippi in Iowa 349 Meskwaki Road Tama, IA 52339 (641) 484-4678</p>	Participating Agency (Invitation 9/21/07) (Response 10/1/07; no objection to project)

Agency Name	Contact Person Name/Address/Phone Number	Project Role
Sac & Fox Nation of Oklahoma	Sandra Massey, NAGPRA Rep Sac & Fox Nation of Oklahoma RR 2, Box 246 Stroud, OK 74079 (918) 968-3526, Ext. 1048	Participating Agency (Invitation 9/21/07 & 10/10/08) (No response)
Sac & Fox Nation of Missouri in Kansas and Nebraska	Gary Bahr Sac & Fox Nation of Missouri in Kansas and Nebraska 305 N. Main; Reserve, KS 66434 (715) 742-7471	Participating Agency (Invitation 9/21/07) (Response 11/6/07; no objection to project)
Prairie Island Indian Community	Ryan Howell, THPO Prairie Island Indian Community Minnesota Mdewakanton Sioux 5636 Sturgeon Lake Road Welch, MN 55089	Participating Agency (Invitation 9/21/07 & 10/10/08) (No response)

Section 3: Concurrence and Coordination Points and Agency Responsibilities

3.1 Agency Expectations

The expectations for Lead Agencies are:

- Manage and coordinate the environmental review process, ensuring that environmental information is available to public officials and citizens before decisions are made and before actions are taken.
- Prepare the environmental document in accordance with 23 CFR part 771 (FHWA Environmental Impact and Related Procedures) and 40 CFR parts 1500-1508 (Council on Environmental Quality Regulations for Implementing NEPA).
- Provide, as early as practicable but no later than the appropriate project milestone, accurate and complete project information on purpose and need, environmental resources, alternatives, and proposed impact analysis methodologies.
- Identify and involve Cooperating and Participating Agencies.
- Develop the Coordination Plan.
- Provide opportunity for public and agency involvement in defining the purpose and need, alternatives carried forward for detailed study, and selection of a preferred alternative.
- Collaborate with Cooperating and Participating Agencies in determining Impact Analysis Methodologies and the level of detail for the analysis of alternatives.
- Consult with and involve Tribal governments in compliance with NEPA and Section 106 of the National Historic Preservation Act.
- Manage and facilitate the process of resolving issues.

The expectations for Cooperating Agencies are:

- Assist the Lead Agencies in identifying environmental or cultural resources of concern.
- Identify as early as practicable any issue or concern regarding the project's environmental, cultural or socioeconomic impacts.
- Identify as early as practicable any issues that could substantially delay or prevent the granting of permits or other approvals needed for the project.
- Share information that may be useful to the Joint Lead Agencies, Cooperating and Participating Agencies.
- Participate in meetings and field reviews.
- Provide timely concurrence at milestones for purpose and need, alternatives carried forward for detailed study, and selection of a preferred alternative.
- Provide timely comments on the Coordination Plan, Impact Analysis Methodologies, and potential project impacts as agreed to and reflected in Section 4 of this Plan.
- Review and comment on preliminary Draft and Final EIS.
- Participate as needed in issues resolution activities.

The expectations for Participating Agencies are:

- Assist the Lead Agencies in identifying environmental or cultural resources of concern.
- Identify as early as practicable any issue or concern regarding the project's environmental, cultural or socioeconomic impacts.
- Share information that may be useful to the Lead Agencies, Cooperating and Participating Agencies.
- Participate in meetings and field reviews as appropriate and invited.
- Provide comments on purpose and need, Coordination Plan, Impact Analysis Methodologies, project alternatives and potential impacts in a timely manner, and as agreed to and reflected in Section 4 of this Plan.
- Review and comment on the Draft EIS and Final EIS.
- Participate as needed in issues resolution activities.

3.2 Concurrence and Coordination Points, Information Requirements, and Responsibilities

To facilitate public and agency involvement in the environmental review process for the Stoughton Road Corridor Study, several coordination and concurrence points have been established. Coordination points ("check-in" points for a set of activities) occur when project review activities or milestones will eventually result in important decisions affecting the environmental review process and its outcome. Concurrence points are steps in the environmental review process for which the Lead Agencies will request formal written agreement from Cooperating Agencies, and in some cases Participating Agencies, on finalizing certain decisions or outputs, and moving forward.

Coordination points will involve exchanges of information and opinions between the Lead Agencies, Participating and Cooperating Agencies, and the public. This information exchange will often be accomplished by mail or email, but may also occur through agency or public involvement meetings. Coordination points with agencies are typically established for the following activities:

- Project scoping activities
- Development of purpose and need statement
- Identification of the range of alternatives to be studied
- Collaboration on Impact Analysis Methodologies
- Completion of the Draft EIS
- Identification of the preferred alternative and the level of design detail
- Mitigation measures
- Completion of the Final EIS
- Completion of the record of decision (ROD) finalizing selection of the preferred alternative

Concurrence is a written agreement by a Cooperating or Participating Agency that the information to date is adequate to agree that the project can be advanced to the next stage of project development. Agencies agree not to revisit the previous process steps unless conditions change. Concurrence by an agency at a concurrence point does not imply that the project has been approved by that agency or that it has released its obligation to determine whether the fully developed project meets statutory review criteria. There are three formal concurrence points in the process:

- Final Purpose and Need statement for the project
- Alternatives to be carried forward for detailed study
- **Identification** of the preferred alternative for addressing project purpose and need

The Project Schedule in Section 4 lists the Coordination Plan's key concurrence and coordination points including which agency is responsible for activities during specific points, the information required at each point, and who is responsible for transmitting the information.

3.3 Agencies Declining Invitation to Participate

Pursuant to 23 USC 139, a federal agency that chooses to decline to be a participating agency must specifically state in its response that it:

- Has no jurisdiction or authority with respect to the project.
- Has no expertise or information relevant to the project.
- Does not intend to submit comments on the project.

The non-federal agencies must formally accept the invitation in order to be considered as a participating agency. If an agency declines to be a participating agency, their response should state the reason for declining the invitation. Cooperating or Participating Agencies that decline to participate in the development of the purpose and need and range of alternatives for the study shall be required to comply with the schedule outlined in this coordination plan. If they choose not to be a participating agency, their comments regarding the process may be recorded through available public involvement venues (e.g. Policy Advisory Committees or Technical Advisory

Committees). Non-federal agencies that do not respond to the invitation will not be considered a participating agency.

3.4 Impact Analysis Methodology

Section 139 of Title 23 of the United States Code (USC) requires Lead Agencies for proposed federally funded transportation projects to determine the appropriate methodology and level of detail for analyzing impacts of these proposed transportation projects in collaboration with other state and local agencies. The purpose of the IAM Report is to communicate and document the Joint Lead Agencies' structured approach to analyzing impacts of the proposed transportation project and its alternatives. Collaboration on the impact analysis methodology is intended to promote an efficient and streamlined process and early resolution of concerns or issues.

3.5 Issue Resolution Process

23 U.S.C. 139(h) Issue Identification and Resolution will be followed for the study.

The Lead Agencies, Cooperating and Participating Agencies will work cooperatively to identify and resolve issues that could delay completion of the environmental review process or that could result in denial of any approvals required for the project under applicable laws.

Based on information received from the Lead Agencies, Cooperating and Participating Agencies shall identify as early as practicable, any issues of concern regarding the project's potential environmental, cultural or socioeconomic impacts. Issues of concern include any issues that could substantially delay or prevent concurrence, the granting of permits or other approvals needed to implement the project.

Dispute resolution will be implemented when there is failure to reach concurrence at a concurrence point or there is substantial disagreement at a critical decision point. The resolution process will first consist of an informal attempt by the lead agencies to reach concurrence/agreement among Cooperating/Participating Agencies.

Participants will include a representative of each of the federal agencies and appropriate state agencies. Each agency shall make its best effort to resolve disputes. Within 30 days of an agency identifying non-concurrence at a critical decision point, a "formal dispute resolution" meeting of designated agency representatives will be convened.

Formal dispute resolution meetings will be convened at an agreed upon location and time. At this meeting an attempt will be made to resolve agency concerns through consensus. This may include providing information or detail not previously provided. If the concerns are resolved at this meeting, the process is ended and the concurrence is formalized in the agreed upon manner.

If a resolution cannot be achieved within 30 days following the formal dispute resolution meeting, and MAP-21 guidance on this topic has not been released, the Lead Agencies will seek FHWA Headquarters assistance on elevating the resolution process.

The environmental review and documentation process may continue whether or not attempts to reach concurrence are successful. However, if the dispute remains unresolved, the agency in non-concurrence retains its options to elevate its concerns through existing, formalized dispute elevation procedures at the appropriate point in the environmental review or permitting process.

Section 4: Project Schedule

4.1 Project Schedule and Negotiated Timeframes

The major milestones, coordination and concurrence points in the project's environmental review process are listed in Table 4.1 along with the timeframes in which they are anticipated to occur (actual dates listed where applicable). The listed timeframes must be discussed and negotiated with Cooperating and Participating Agencies, and should not appear in this table as "final" until affected agencies agree they are appropriate and achievable. By agreeing to the timeframes listed below, agencies accept their responsibility to provide appropriate input and feedback within the allotted time.

Table 4.1

Step No.	Milestone, Coordination or Concurrence Point	Information Provided or Action Taken	Who Contacted for Response	Information or Action Requested	Number of Days to Complete Activity	Estimated Date of Completion
1	Original Notice of Intent (NOI) to prepare EIS/proposed project scope	NOI to prepare EIS/proposed project scope	Cooperating and Participating agencies through Federal Register notice	NOI to prepare EIS/ proposed project scope published in Federal Register	7 calendar days	6/12/06 (actual) (See item 11 for updated NOI entry)
2	Agency scoping meeting (occurred prior to SAFETEA-LU environmental process)	Information on project purpose and need, preliminary alternatives	State and federal review agencies	Input on purpose and need, preliminary alternatives, other EIS aspects		4/5/05 (actual)
3	Concurrence Point #1 Purpose & Need (occurred prior to SAFETEA-LU Environmental process)	Information on project purpose and need	State and federal review agencies	Concurrence in purpose and need or reply on issues to be resolved		USFWS 5/3/05 (actual) EPA 6/2/05 (actual) USACE 8/26/05 (actual)
4	Concurrence Point #2 Range of alternatives considered (occurred prior to SAFETEA-LU Environmental process)	Information on preliminary range of alternatives	State and federal review agencies	Concurrence in preliminary range of alternatives or reply on issues to be resolved		USFWS 5/3/05 (actual) EPA 6/2/05 (actual) USACE 8/26/05 (actual)
5	Public Involvement Meeting (PIM) #1	Information on project purpose and need, preliminary alternatives	State and federal review agencies, tribes, public, local officials & other stakeholders	Comments on purpose and need , preliminary alternatives	14 calendar days after PIM (typical)	3/29/06 & 3/30/06 (actual)
6	Invitations to be cooperating or participating agencies (SAFETEA-LU environmental process initiated)	Invitations to be cooperating or participating agencies	Potential cooperating and participating agencies	Written acceptance or reason for non-acceptance	30 calendar days	Invitations sent 9/21/07, 10/4/07, & 10/10/08 (actual)
7	Draft Coordination Plan (CP) and Impact Analysis Methodology (IAM) Distribution (Version #1)	Draft CP and IAM circulated for review (Version #1)	Cooperating and Participating agencies	Comments on Draft CP and IAM (Version #1)	30 calendar days	Draft CP and IAM Circulation (Version #1) 10/10/08 (actual)

Step No.	Milestone, Coordination or Concurrence Point	Information Provided or Action Taken	Who Contacted for Response	Information or Action Requested	Number of Days to Complete Activity	Estimated Date of Completion
8	Public Involvement Meeting (PIM) #2	Information on alternatives; Draft CP and IAM also made available	Cooperating and Participating agencies, tribes, public, local officials & other stakeholders	Comments on alternatives, Draft CP and IAM	14 calendar days after PIM (typical)	10/16/07 & 10/18/07 (actual)
9	CP and IAM circulated to Cooperating and Participating Agencies (Version #2)	CP revised to reflect additional project meetings; minor edits to IAM	Cooperating and Participating Agencies	Opportunity to comment on CP and IAM (Version #2)	30 calendar days	4/21/09 (actual)
10	Project update transmittal with summary of previous contacts and status as Cooperating or Participating agencies; information on EIS restart activities; notice regarding availability of CP and IAM (Version #3) on project website.	Information on EIS restart activities, CP and IAM (Version #3) posted on project website	Cooperating and Participating agencies	Confirm contact information; reaffirm Cooperating or Participating agency status, provide comments on CP and IAM (Version #3)	30 calendar days	7/31/12 and 8/1/12 (actual)
11	Updated Notice of Intent (NOI) to prepare EIS/proposed project scope	NOI to prepare EIS/proposed project scope	Cooperating and Participating agencies through Federal Register notice	NOI to prepare EIS/ proposed project scope published in Federal Register	7 calendar days	8/6/12 (actual)
12	Public involvement Meeting (PIM) #3	Update information on alternatives and other EIS aspects; updated/revise CP and IAM also made available	Cooperating and Participating agencies, tribes, public, local officials & other stakeholders	Comments on alternatives, other EIS aspects, updated/revise CP and IAM	14 calendar days after PIM (typical)	8/14/12 (actual)
13	Agency Coordination (meeting or other contact)	Update information on alternatives, other EIS aspects, updated/revise CP and IAM	Cooperating and Participating agencies	Comments on alternatives, other EIS aspects, updated/revise CP and IAM (Renew agency concurrence in alternatives if needed)	30 calendar days	10/18/12 (actual)
14	Public information Meeting (PIM) #4	Present final alternatives to be included in Draft EIS	Cooperating and Participating agencies, tribes, public, local officials & other stakeholders	Comments on final alternatives to be included in Draft EIS	14 calendar days after PIM (typical)	3/19/13 (actual)

Step No.	Milestone, Coordination or Concurrence Point	Information Provided or Action Taken	Who Contacted for Response	Information or Action Requested	Number of Days to Complete Activity	Estimated Date of Completion
15	Agency Coordination (meeting or other contact)	Update on alternatives, other EIS aspects, updated/ revised CP and IAM	Cooperating and Participating agencies	Comments on alternatives, other EIS aspects, updated/ revised CP and IAM (Renew agency concurrence in alternatives if needed)	30 calendar days	Fall, 2016
16	Public Involvement Meeting (PIM) #5	Information on preferred alternative, anticipated impacts, proposed mitigation measures	Cooperating and Participating agencies, tribes, public, local officials & other stakeholders	Comments on preferred alternative, anticipated impacts, proposed mitigation measures	14 calendar days after PIM (typical)	Spring, 2017
17	Concurrence Point #3 Preferred alternative Agency meeting or other contact on preferred alternative	Information on preferred alternative, anticipated impacts, proposed mitigation measures	Cooperating agencies	Provide comments on preferred alternative, anticipated impacts, proposed mitigation measures	30 calendar days	Fall, 2017
18	Draft EIS filed with EPA; availability notice published in Federal Register	Draft EIS	EPA filing section	Availability of Draft EIS published in Federal Register	7 calendar days	Winter, 2017/2018
19	Public hearing on Draft EIS with follow up as needed	Information from Draft EIS on purpose and need, alternatives, recommended alternative (if identified) and anticipated impacts	Public, local officials, Cooperating and Participating agencies	Provide comments on purpose and need, alternatives, recommended alternative (if identified) and anticipated impacts	45 calendar days minimum	Winter 2017/2018
19a	Public Involvement Meeting (PIM) #6 if deemed appropriate by WisDOT and FHWA	Share any changes to the preferred alternative that may develop as a result of comments at Public Hearing	Cooperating and Participating agencies, tribes, public, local officials & other stakeholders	Finalize preferred alternative to be included in FEIS	14 calendar days after PIM (typical)	Spring 2018
20	Final EIS/Record of Decision (ROD) filed with EPA; availability notice published in Federal Register	Final EIS/ROD	EPA filing section	Availability of Final EIS/ROD published in Federal Register	7 calendar days	Fall, 2018

Step No.	Milestone, Coordination or Concurrence Point	Information Provided or Action Taken	Who Contacted for Response	Information or Action Requested	Number of Days to Complete Activity	Estimated Date of Completion
21	Completion of the Record of Decision (ROD) Follow-up with substantive comments received on FEIS (only if substantive comments are received)	Distribution of responses to substantive comments received on Final EIS (final comment responses will be included in ROD)	Cooperating agencies (and as deemed appropriate, participating agencies, local officials and the public)	Resolution of all significant unresolved issues	30 calendar days anticipated	Fall, 2018
22	Issuance of Record of Decision (ROD)	ROD Notice Publication	Cooperating and Participating Agencies through Federal Register Notice	Acknowledge receipt of ROD within 30 days	30 calendar days from notice of Final EIS in Federal Register or 45 calendar days from notice of Draft Tier 1 EIS in Federal Register (minimum)	Fall, 2018

Section 5: Public Involvement Process

5.1 Public Involvement

Public involvement includes engaging key stakeholders, community members and the general public in the planning, design and development of proposed improvements in the Stoughton Road corridor. The general public involvement approach is based on the following objectives:

- Actively seek public input on the project's proposed purpose and need, alternatives, and recommended course of action
- Consider, answer and account for public inquiries, suggestions and ideas in the decision making process
- Provide opportunities for the public to affect major decisions before they are made
- Publicize project activities through a variety of communication venues such as newsletters, news releases, and informational meetings
- Provide the public with efficient access to project information.

Public involvement for the Stoughton Road Corridor Study was already underway when the requirement for a more formalized coordination plan was established under SAFETEA-LU. Following is a summary of key public involvement activities that have occurred to date.

5.2 Public Involvement in Needs Assessment Phase (October 2001—June 2003)

June through July 2002—A public opinion survey was distributed early in the study process to determine perceptions of Stoughton Road users on the levels of roadway congestion.

June through August 2002—Interviews were conducted with approximately 20 businesses located along Stoughton Road to obtain input on congestion and other problems or concerns that potentially affect the businesses.

March through July 2002—Three focus group workshops were held to obtain input on perceived problems and concerns in the Stoughton Road corridor; the focus groups included neighborhood, business and bicycle/pedestrian interests.

March 2003— A project video was prepared to provide information on why Stoughton Road is being studied for future improvements, traffic congestion and safety issues, pedestrian and bicycle issues, neighborhood issues, projected growth and change in the corridor and the next steps in developing possible solutions. The video was presented at the April 2003 public involvement meeting sessions and made available to interested groups and individuals.

April 7-10, 2003—Three public involvement meeting sessions were held to present the results of the Stoughton Road Needs Assessment.

July 2003—A Technical Report detailing the results of the Needs Assessment was prepared and distributed.

5.3 Public Involvement in Traffic Safety and Needs Identification Analysis (TSNIA) Phase (March 2004—2012)

May 3, 2004 - A workshop was conducted to give the public an opportunity to participate in defining project purpose and need and developing preliminary solutions. Public participation was solicited through a postcard mailing that was sent to approximately 13,000 homes and businesses in the Stoughton Road corridor. The first part of the workshop focused on identifying existing problems such as traffic backups, lack of turning capacity at intersections, safety concerns, bicycle and pedestrian accommodations. Specific problems identified throughout the corridor were ultimately used to assist the project team in defining the project purpose and need. The second part of the workshop focused on identifying possible solutions such as improving intersections, possible grade separations, improving signal timing, improving traffic flow and safety on Stoughton Road to preclude

traffic from using other local roads through neighborhoods. Specific solutions identified throughout the corridor were ultimately used to assist the project team in developing the initial range of alternatives.

March 29-30, 2006 - Two public **involvement** meeting sessions were held to review the purpose and need for proposed improvements in the Stoughton Road corridor, review the results of the May 2004 workshop effort, present the preliminary range of alternatives, and obtain public input.

November 9-10, 2006 - Two business focus group meeting sessions were held to discuss issues with the businesses located in the study area. Approximately 1,000 businesses were invited to review the purpose and need for proposed improvements in the Stoughton Road corridor, the results of the May 2004 workshop effort, and the preliminary range of alternatives.

October 16 and 18, 2007 - Two public **involvement** meeting sessions were held to present the final alternatives and their potential impacts prior to full analysis in the EIS. Public comments were solicited, a public survey was conducted, and the public was updated on the status of the project and project schedule.

5.4 Identification of Environmental Justice Communities and Outreach

Identification of environmental justice communities in the Stoughton Road corridor will be based on income and race information from the 2010 US Census and the most recent American Community Survey. It will also be supplemented with information from local agencies/organizations and through public involvement activities. Special outreach, if needed, will be done through focus group meetings. Other opportunities to keep informed about the project include public **involvement** meetings, newsletters, and information posted on the project website.

5.5 Public Involvement in Purpose and Need Development

See items 5.2 and 5.3. Public input on project purpose and need is being solicited through public workshops, advisory committee meetings, focus group meetings, and public **involvement** meetings. The public will also have an opportunity to comment on purpose and need at the public hearing and during the public review periods for the Draft and Final EIS.

5.6 Public Involvement in Alternatives Identification and Analysis

See items 5.2 and 5.3. Public input on alternatives is being solicited through public workshops, advisory committee meetings, focus group meetings, and public **involvement** meetings. The public will also have an opportunity to comment on alternatives at the public hearing and during the public review periods for the Draft and Final EIS.

5.7 Public Involvement in Document Reviews

The Draft and Final EIS will be made available for public review. The updated Coordination Plan and Impact Analysis Methodology will also be made available at public **involvement** meetings and on the project website.

5.8 Additional Public Involvement Strategies

Project newsletters will be distributed to provide project **involvement** updates and to announce public **involvement** meetings and other study milestones. News releases will be provided to local media outlets to announce the public **involvement** meetings and availability of the EIS for public review. Other public outreach opportunities will include meetings with interest groups, neighborhood organizations, affected businesses and individual property owners as needed to resolve as many concerns as possible. The project website will contain information such as contacts, newsletters, reports, study schedule, upcoming meeting information, exhibits from public **involvement** meetings and other information.

5.9 Coordination with Local Officials

A Policy Advisory Committee (PAC) and a Technical Advisory Committee (TAC) were established in the Stoughton Road Needs Assessment phase to provide local input and guidance, and to provide an additional communications link between the project team and affected communities.

The PAC was established with input from the City of Madison. PAC members include representatives from the following agencies and stakeholder interests:

WisDOT Madison City Alder #3 Madison City Alder #15 Madison City Alder #16 Madison City Alder #17 Madison MPO Madison Mayor's Office Madison City Engineering Dane County Public Works Director	Dane County Public Works and Transportation Committee Dane County Supervisor Far Eastside Business Associates Business Representatives (3) Neighborhood Representatives (3)* Monona Alder Town of Burke Town of Blooming Grove Village of DeForest *Includes representative from Stoughton Road Revitalization Project
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The TAC, established by the Stoughton Road project team, includes representatives from the following agencies and stakeholder interests:

FHWA and WisDOT Dane County Highway Department Dane County Regional Airport Dane County Planning Town of Blooming Grove Town of Burke Village of McFarland Department of Public Works City of Madison Planning Village of DeForest	City of Madison Traffic City of Madison Office of Business Resources City of Madison Metropolitan Planning Organization City of Madison Engineering City of Monona Madison Metro Wisconsin Department of Natural Resources (WDNR) Wisconsin Department of Agriculture, Trade, and Consumer Protection (DATCP)
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Meetings were held with and PAC and TAC during the Needs Assessment phase to assist in defining existing conditions and problems in the Stoughton Road corridor, data collection, developing the community involvement plan, and establishing the framework for the Corridor Study phase.

In the Corridor Study phase, meetings with the PAC and TAC have focused on refining project purpose and need objectives and developing the range of reasonable alternatives. Meetings will continue throughout the Corridor Study phase to assist in refining the alternatives and selecting a preferred alternative.

PAC and TAC meetings held to date are listed in the table in Section 7.1.

5.10 Availability of Coordination Plan for Agency and Public Involvement

The Coordination Plan along with the Impact Analysis Methodology were sent to Cooperating and Participating Agencies and made available at the second round of public **involvement** meetings (10/16/2007 and 10/18/2007). Any updates will also be circulated to the agencies and these documents will continue to be made available at the public **involvement** meetings and on the project website.

Section 6: Tribal Involvement and Consultation

6.1 Tribal Notifications of Proposed Project

As part of the EIS activities, Tribes will be notified about the project purpose and need, alternatives being considered, planned cultural resource investigations, and will be asked to provide input on cultural resource (historic properties) aspects to aid in determining the initial Area of Potential Effect (APE). The Tribes will also be provided an opportunity to become Participating Agencies in the study and will be notified about public involvement meetings and the public hearing.

6.2 Tribal Consultation on Project Area of Potential Effect (APE)

Tribal consultation regarding the project APE will be done as part of Section 6.1.

6.3 Tribal Consultation on Cultural Resources Identified

Interested Tribes will be notified of the results regarding the cultural resources investigations.

6.4 Tribal Consultation on Effects

Tribal consultation regarding effects to historic properties under Section 106 of the National Historic Preservation Act will depend on whether any significant cultural resources (historic properties) identified in the APE are being adversely impacted by proposed project actions.

Section 7: Summary of Project Meetings to Date

7.1 List of Project Meetings with Agencies or the Public

Following is a list of key meetings held to date with agencies, local governments, other stakeholders, and the public during the Stoughton Road Needs Assessment phase, the Traffic Safety Needs Identification Analysis (TSNIA) phase, and the current EIS Corridor Study phase.

Date	Meeting	Remarks
1/22/2002	Technical Advisory Committee	Group introductions, provided background of the Stoughton Road Study, discussed the committee's role in the project
3/12/2002	Technical Advisory Committee	Provided update on data collection, the status of WeBike tasks, and a review of the draft public opinion survey
4/11/2002	Bike and Pedestrian Focus Group Workshop	Discussed Bike and Pedestrian facilities, needs, and issues along the corridor
5/8/2002	Neighborhood Focus Group Workshop	Discussed Neighborhood needs and issues along the corridor
5/14/2002	Technical Advisory Committee	Provided report on crash and traffic data collection, discussed the creation of a Policy Advisory Committee, gave update on public opinion survey, provided preliminary results of bike/pedestrian and neighborhood focus group workshops
5/23/2002	Traffic Meeting - Madison Metropolitan Planning Organization (MPO)	Discussed traffic analysis results
7/9/2002	Technical Advisory Committee	Provided existing traffic operations data, discussed the public opinion survey, business interviews, the project website, and potential public involvement
7/24/2002	Business Workshop	Discussed business needs and issues along the corridor
9/10/2002	Technical Advisory Committee	Discussed existing traffic operations and proposed modeling methods, presented preliminary public opinion survey results, discussed the schedule for remaining traffic analysis tasks
9/18/2002	Policy Advisory Committee	Provided overview of the Stoughton Road Corridor Needs Assessment, outlined the role of the Policy Advisory Committee, presented existing traffic and crash data
11/12/2002	Technical Advisory Committee	Discussed proposed developments near the project corridor, presented planned traffic analysis methods, discussed future public involvement
11/13/2002	Policy Advisory Committee	Discussed proposed developments near the project corridor, presented planned traffic analysis methods, discussed future public involvement
1/30/2003	Policy Advisory Committee	Discussed upcoming PIMs, planned City of Madison committee meetings, and neighborhood and civic focus groups, provided updates on traffic analyses
3/11/2003	Technical Advisory Committee	Discussed upcoming PIMs, provided updates on traffic analyses, discussed potential short term corridor improvements
3/13/2003	Policy Advisory Committee	Discussed upcoming PIMs, provided updates on traffic analyses, discussed potential short term corridor improvements
3/14/2003	Madison Metropolitan Planning Organization (MPO) Staff	Discussed traffic analyses results and long range planning needs, and issues along the corridor
3/20/2003	City of Madison Long Range Transportation Planning Commission (LRTPC)	Discussed long range planning needs, and issues along the corridor
3/25/2003	City of Madison Pedestrian, Bike, Motor Vehicle Committee (PBMVC)	Discussed Bike and Pedestrian facilities, needs, and issues along the corridor

Date	Meeting	Remarks
4/7 - 4/10/2003	Public Involvement Meetings	Presented overview of existing corridor conditions, operations, traffic, growth area, needs, problems, and potential short term improvements
4/29/2003	Technical Advisory Committee	Provided comment summary from PIMs, an outline for the Needs Assessment Technical Report, discussed immediate and short term needs/improvements within the study corridor
4/30/2003	Policy Advisory Committee	Provided comment summary from PIMs, an outline for the Needs Assessment Technical Report, discussed immediate and short term needs/improvements within the study corridor
3/9/2004	Town of Blooming Grove Town Board	Provided project summary and status
3/30/2004	City of Madison Department of Neighborhood Planning	Discussed neighborhood plans and environmental justice
4/22/2004	Technical Advisory Committee	Outlined roles and responsibilities of the Committee; the scope of Phase 2– Alternatives Analysis and Environmental Assessment; short term improvements; and future public outreach efforts
4/26/2004	Town of Blooming Grove Town Board	Provided project summary and status
5/3/2004	Alternative Solutions Workshop	Conducted workshop to get general public input on purpose and need and possible alternatives
6/16/2004	Technical Advisory Committee	Conducted a mini-workshop to brainstorm potential solutions to the traffic problems identified in the Needs Analysis
6/22/2004	Policy Advisory Committee	Initiated coordination with the Committee on the status of the study and outlined their responsibilities for the duration of the study
8/09/2004	Technical Advisory Committee	Evaluated preliminary alternatives
9/16/2004	Technical Advisory Committee	Reviewed needs identified in Phase 1; discussed preliminary alternatives/alternative that have been eliminated; determined potential corridor scenarios; reviewed schedule for public involvement
9/28/2004	Policy Advisory Committee	Clarified funding schedule and process for WisDOT funded future projects; presented summary of needs identified in Phase 1; discussed preliminary alternatives and public involvement schedule
11/18/2004	Technical Advisory Committee	Presented updates on corridor alternatives; traffic modeling and operations; bicycle accommodations; and public involvement schedule
12/13/2004	Policy Advisory Committee	Discussed refining alternatives for presentation at neighborhood and business focus groups; established that the options presented address the needs of the project area; discussed a planned Value Engineering review of the alternatives
12/29/2004	Dane County Regional Airport	Discussed alternatives for the Rieder Road through Hoepker Road section of the study.
1/27/2005	Technical Advisory Committee	Finalized alternatives and discussed environmental document type; presented traffic modeling assumptions and initial results; updated planned short term improvements; updated public involvement efforts
1/28/2005	WisDOT Bureau of Aeronautics	Discussed WisDOT's options regarding Hanson Road
2/1/2005	Madison Metropolitan Planning Organization (MPO) Staff	Discussed integrating transit options into the alternatives and how to model
2/17/2005	City of Madison Long Range Transportation Planning Commission (LRTPC)	Made presentation to LRTPC on project status and alternatives
3/2/2005	Madison Area MPO Board	Provided project update, summarized alternatives

Date	Meeting	Remarks
3/10/2005	Madison Metropolitan Planning Organization (MPO) Staff	Continued discussion on integrating transit options into the alternatives and how to model
3/17/2005	Technical Advisory Committee	Discussed final alternatives and agency coordination for environmental document; updated results of traffic modeling; discussed bike/ped facilities; discussed incremental implementation of alternatives; updated short term improvements and public involvement
3/18/2005	Dane County Regional Airport	Discussed alternatives for the Rieder Road through Hoepker Road section of the study.
3/18/2005	MATC, Dane County Airport East Washington/Anderson Street Alternatives	Discussed access to MATC and the airport, via Anderson Road, discussed proposed alternatives
3/30/2005	Project Advisory Committee	Updated the status of the project, discussed refinements to the Alternatives, and presented the schedule for upcoming Public Involvement
4/5/2005	Agency Scoping Meeting	Presented Purpose and Need and Alternatives, completed field review of corridor. Discussion of modeling transit alternatives. MPO to incorporate
4/15/2005	MPO Technical Coordinating Committee (TCC) Presentation	Presentation of alternatives
6/1/2005	City of Monona Board of Public Works	Presentation of alternatives to the Public Works Committee. Discussed the Stoughton Road Study and City Monona's comments and concerns.
6/15/2005	Madison Mayor	Presentation of alternatives of Madison Mayor
7/20/2005	Madison Metropolitan Planning Organization (MPO) Staff	Discussed integrating transit options into the alternatives and how to model
7/21/2005	Technical Advisory Committee	Updated traffic modeling, alternatives, public involvement, and the environmental document
9/15/2005	Technical Advisory Committee	Updated results of the Demand and Operations traffic modeling; presented revisions to Alternative C; and determined a schedule for future public involvement
10/10/2005	MPO, City of Madison Engineering	Discussed alternatives for East Washington Avenue in Alternative B. Determined that CFI wouldn't be feasible.
10/12/2005	Policy Advisory Committee	Presented preliminary results of traffic modeling, presented refinements to Alternatives A and C, discussed potential options for Alternative B, and presented the schedule for upcoming Public Involvement
11/17/2005	Technical Advisory Committee	Updated results of the Demand and Operations traffic modeling; presented the revisions to Alternative B; updated the status of the short term improvements; and discussed a schedule for future public involvement
11/29/2005	Dane County Regional Airport	Discussed alternatives for the Rieder Road through Hoepker Road section of the study.
1/19/2006	Technical Advisory Committee	Updated results of the Demand and Operations traffic modeling; discussed Alternative B to provide concurrence so the modeling of the alternative can begin; updated the status of the short term improvements; and discussed a schedule for future public involvement
2/7/2006	MPO, Madison Metro Transit Alternatives	Discussed the MPO's plans for transit in the Long Range Transportation Plan, Madison Metro's proposed expansions, integration with Transport 2020 transit planning
2/16/2006	Technical Advisory Committee	Updated results of the Demand and Operations traffic modeling of Alternative B; discussed the upcoming Public Involvement Meeting; and provided concurrence of the Beltline / Stoughton Road interchange alternatives

Date	Meeting	Remarks
2/17/2006	Backbone Interchange Study Team	Informational meeting about integrating the backbone study at the Beltline/Stoughton Road interchange with this study. They will use our alternatives in their study.
2/21/2006	Bike Facilities City of Madison Bicycle Coordinator WisDOT Bike Facilities Coordinator	Discussed current bicycle accommodations map and proposed accommodations.
3/9/2006	Policy Advisory Committee	Provided preliminary results of the traffic modeling, presented Alternatives A, B, and C, and presented the schedule for upcoming Public Involvement
3/29-3/30/2006	Public Involvement Meetings	Presentation of Alternatives A, B, and C to the public for comments.
4/21/2006	MPO Technical Coordinating Committee (TCC)	Presentation of alternatives
5/9/2006	Far East Business Association	Presented project status and alternatives to members of the business association. Solicited help in distributing the information to other businesses, asked for suggestions for open house format, hours, locations.
5/18/2006	Technical Advisory Committee	Reviewed comments from public involvement meetings; discussed revisions to alternatives; reviewed traffic modeling summary; discussed format and impact areas for environmental document
5/22/2006	Stoughton Road Revitalization Project	Presented alternatives from Beltline to STH 30, discusses differences between alternatives and possible land use implications.
7/20/2006	Technical Advisory Committee	Discussed the format of the Environmental Impact Statement (EIS), determined if parts of the current alternatives could be discarded before EIS analysis or if they needed to be refined to better address Purpose and Need
8/17/2006	City of Madison Long Range Transportation Planning Commission (LRTPC)	Made presentation to LRTPC on project status and alternatives
8/17/2006	City of Madison LRTPC, Pedestrian, Bike, Motor Vehicle (PBMVC), Transit & Parking, MPO	Presented the project alternatives and discussed the committees' concerns.
8/21/2006	City of Monona Board of Public Works	Presentation of alternatives to the Public Works Committee. Discussed the Stoughton Road Study and City Monona's comments and concerns.
9/11/2006	Inter-agency coordination meeting	Discuss potential wetland impacts; in particular, the possibility of affecting a previously established wetland mitigation site at the south end of the Stoughton Road corridor (USH 12/18 Beltline Highway).
9/21/2006	Technical Advisory Committee	Discussed revisions to Alternatives including access to Hanson Rd and Broadway, and alternatives to be eliminated from further study. Updated public involvement and environmental document progress.
10/11/2006	Policy Advisory Committee	Provided an update on the project, comments on the revised alternatives, and notice of the upcoming Business Involvement Meetings
10/13/2006	Wetland Field Meeting DNR	Site review of wetlands within the corridor
11/9/2006 11/10/2006	Business Involvement Meetings	Presentation of Alternatives A, B, and C to the area businesses for comments.
12/1/2006	PDQ Representatives	Discussion regarding impacts of Alternatives to PDQ properties
1/17/2007	Technical Advisory Committee	Reviewed VE Study, Hanson/Hoepker Rd alternatives, and Traffic/Operations modeling revisions; updated public involvement and environmental document progress
3/13/2007	Dane County Regional Airport	Discussed alternatives for the Rieder Road through Hoepker Road section of the study.

Date	Meeting	Remarks
5/17/2007	Technical Advisory Committee	Discussed traffic modeling issues at Broadway, Lien/E. Wash intersection, and Hanson Rd; discussed EIS issues including SAFETEA LU compliance, Indirect and Cumulative Effects (ICE) methodology, Stoughton Road Revitalization Project (SRRP), and the updated schedule
7/19/2007	Technical Advisory Committee	Discussed results of demand modeling; updated operations modeling; discussed EIS issues including the impacts matrix, SAFETEA-LU compliance, and ICE; discussed coordination of study with SRRP
8/29/2007	Policy Advisory Committee	Public involvement updates, value engineering study, revisions to final alternatives, traffic modeling, and short term improvement projects
9/20/2007	Technical Advisory Committee	Discussed EIS issues including the coordination plan, invitation letters, the methodology statement, American Indian coordination, and ICE; updated public involvement and traffic demand and operations modeling
10/16/2007 10/18/2007	Public Involvement Meetings	Presentation of Alternatives A, B, and C to the public for comments.
1/17/2008	Technical Advisory Committee	Presented EIS alternatives, discussed ICE, discussed impacts to Lien Rd and Reindahl Park; updated short term improvement schedule; reviewed short and long term scheduling goals
10/16/2008	Technical Advisory Committee	Discussed Coordination Plan and Impact Analysis Methodologies, ICE, Possible 4(f) Impacts; Short-term Improvements to Hoekper Road, Dutch Mill Park & Ride, Buckeye Road – Cottage Grove Road, and Stoughton Road/Beltline Ramp Improvements
4/30/2009	Policy Advisory Committee	Discussed final alternatives, safety projects planned/completed, Environmental Document status, park impacts/4(f) evaluation, and the Stoughton Road Revitalization Project
5/8/2009	DNR Meeting	Update project alternatives and request WDNR comment
5/13/2009	Madison Area Transportation Planning Board	Presentation to update the Board on project timeline and status
3/29/2012	City of Madison Mayor	Reviewed past project activities/studies and provided an update on the current study phase
5/7/2012	City of Madison Engineering Department and other technical staff	Reviewed past project activities/studies and provided an update on the current study phase
5/29/2012	City of Madison Alders with districts in project area or other interest in project	Reviewed past project activities/studies and provided an update on the current study phase
6/13/2012	City of Madison Alders with districts in project area or other interest in project	Reviewed past project activities/studies and provided an update on the current study phase
8/6/2012	Technical Advisory Committee	Reviewed previous phase of study and alternatives, discussed new alternatives and schedule
8/6/2012	Policy Advisory Committee	Reviewed previous phase of study and alternatives, discussed new alternatives and schedule
9/11/2012	Madison East – Monona Rotary Club	Presentation on EIS study
9/19/2012	Technical Advisory Committee	Updated project status, requested comments on proposed alternatives, and summarized Public Involvement Meeting
9/20/2012	City of Madison	Discussed alternatives
9/25/2012	Policy Advisory Committee	Updated project status, requested comments on proposed alternatives, and summarized Public Involvement Meeting
9/26/2012	City of Madison	Meeting on bicycle/pedestrian accommodations
10/22/2012	City of Madison	Discussed alternatives

Date	Meeting	Remarks
10/24/2012	Technical Advisory Committee	Updated project status, requested comments on proposed alternatives, and started developing recommended alternative
11/12/2012	Policy Advisory Committee	Updated project status, requested comments on proposed alternatives, and started developing recommended alternative
11/20/2012	Dane County Board of Supervisors	Discussed corridor study
11/27/2012	City of Madison	Discussed alternatives
2/28/2013	Technical Advisory Committee	Updated project status, requested comments proposed recommended alternative, presented information for PIM #2
3/04/2013	Policy Advisory Committee	Updated project status, requested comments proposed recommended alternative, presented information for PIM #2
3/25/2013	Technical Advisory Committee	Updated project status, provided information to be present at PIM #2
4/3/2013	MPO Policy Board Meeting	Reviewed past project activities/studies and provided an update on current EIS study phase
4/4/2013	Senator Miller and Representative Sargent	Reviewed past project activities/studies and provided an update on current EIS study phase
4/17/2013	Madison East Kiwanis	Presentation on current EIS study phase
4/18/2013	Dane County Regional Airport	Discussed alternatives and impacts to airport property
5/14/2013	City of Madison Mayor and alders	Presentation on current EIS study phase
5/15/2013	McFarland Chamber of Commerce	Presentation on current EIS study phase
5/22/2013	Madison Business Owner Meeting Broadway to Milwaukee Street Area	Presented information on EIS, study schedule, and range of alternatives and answered questions; meeting coordinated through City of Madison and alders
5/28/2013	Madison East-Monona Rotary Club	Presentation on current EIS study phase
6/4/2013	Madison Business Owner Meeting Pierstorff Street to Hoepker Road Area	Presented information on EIS, study schedule, and range of alternatives and answered questions; meeting coordinated through City of Madison and alders
6/24/2013	TAC Meeting/Monthly Progress Meeting	Reviewed past project activities/studies and provided an update on the current EIS study phase.
7/9/2013	Representative Ripp and Representative Jagler	Reviewed current EIS study phase
7/22/2013	TAC Meeting/Monthly Progress Meeting	Reviewed past project activities/studies and provided an update on the current EIS study phase.
7/29/2013	City of Madison Planning Department	Discussed impacts and options for alternatives in East Washington Avenue area
7/30/2013	Business meeting - East Washington Avenue area	Discussed alternatives and impacts
8/8/2013	City of Madison	Discussed drainage concerns
8/26/2013	TAC Meeting/Monthly Progress Meeting	Reviewed past project activities/studies and provided an update on the current EIS study phase.
9/10/2013	City of Madison and alder	Discussed business impacts on south end of project corridor
9/11/2013	City of Madison Engineering and Planning	Discussed redevelopment and local road connections in East Washington Avenue area
9/12/13	Rolling Meadows Neighborhood Association	Presented proposed recommended alternatives and answered questions
9/23/2013	TAC Meeting/Monthly Progress Meeting	Reviewed past project activities/studies and provided an update on the current EIS study phase.

Date	Meeting	Remarks
10/03/2013	Schenck-Atwood-Starkweather-Yahara Neighborhoods Association	Presented proposed recommended alternatives and answered questions.
10/16/2013	Village of DeForest, Deforest Area Business Group	Discussed alternatives and access on north end of project corridor.
11/7/2013	FHWA Fall Interagency Meeting	Presented the proposed recommended alternatives to FHWA, EPA, Wisconsin DNR, Wisconsin SHS, and WisDOT CO, and answered questions.
11/27/2013	City of Madison Engineering and Planning	Discussed redevelopment and local road connections in East Washington Avenue area.
12/9/2013	City of Madison Long Range Planning Committee	Presented proposed recommended alternatives and answered questions.
12/17/2013 and 1/14/14	Bicycle/Pedestrian Facilities Evaluation Meetings	Presented proposed recommended alternatives to bicycle and pedestrian facilities specialists from Cities of Madison and Monona, Villages of McFarland and Deforest, Dane County, and local experts for comments and potential improvements.