

Table of Contents

Chapter 1: Introduction	1
1.1 State Freight Plan Vision, Goals and Strategies	1
1.2 FAST Act Compliance	2
1.3 Wisconsin Freight Plan Link to National Freight Goals and Policy	3
1.4 Wisconsin SFP Chapter Structure	5
1.5 State Freight Plan Development Process	5
Chapter 2: Transportation Stakeholders and Institutions	7
2.1 Introduction	7
2.2 Federal Organizations	7
2.3 Wisconsin Organizations	10
2.4 Regional and Local Partners Within Wisconsin	14
2.5 Local Government	18
2.6 Private Sector and Stakeholder Partners	20
2.7 Multi-State Freight-Focused Organizations	21
Chapter 3: Public Involvement	25
3.1 WisDOT’s Public Involvement Process	25
3.2 Phase 1: Pre Draft Plan and SEE Development and Needs Identification	26
3.3 Phase 2: Draft Plan	36
3.4 Phase 3: Final Plan	39
Chapter 3, Appendix 3-1 – Public Hearings	42
Chapter 4: Economic Context of Freight on Wisconsin’s Transportation System	43
4.1 Introduction	43
4.2 Wisconsin’s Economy	43
4.3 Wisconsin’s Freight-Dependent Economic Sectors	45
4.4 Wisconsin’s Regional Economies and Freight Movement	56
4.5 Wisconsin’s Connections to the Global Economy	61
4.6 State and Province Trading Partners	63
Chapter 5: Wisconsin’s Transportation System Assets	67
5.1 Background on Wisconsin’s Use of Freight Modes	67
5.2 Wisconsin’s Roadways	69
5.3 Wisconsin’s Railroads	89
5.4 Wisconsin’s Intermodal and Transload Facilities	98
5.5 Wisconsin’s Airports	101
5.6 Wisconsin’s Ports, Waterways, and Ferries	103
5.7 Wisconsin’s Pipelines	110
5.8 National Transportation Networks in Wisconsin	122
Chapter 6: Transportation System Condition and Performance	129
6.1 About Performance Measures	129
6.2 Freight Operations, Mobility, and Reliability	132
6.3 Transportation Accountability	136

6.4	Transportation System Safety	138
6.5	Transportation System Condition	154
6.6	Transportation System Performance	182
6.7	Performance Using Federally Available Data Sets	194
Chapter 7: Freight Transportation Trends, Issues, and Forecasts		203
7.1	Changing Global Economy	203
7.2	Growth in Energy Production	208
7.3	Changing United States Economy	213
7.4	Wisconsin Modal Trends, Issues, and Forecasts	216
7.5	Wisconsin Rail Trends, Issues, and Forecasts	224
7.6	Wisconsin Highway/Truck Trends, Issues, and Forecasts	239
7.7	Wisconsin Waterway (Port/Harbor) Trends, Issues, and Forecasts	254
7.8	Wisconsin Pipelines Trends, Issues, and Forecasts	261
7.9	Wisconsin Air Cargo/Freight Trends, Issues, and Forecasts	266
7.10	Wisconsin Populations Trends	272
Chapter 8: Freight Policies and Strategies		277
8.1	Introduction and Background	277
8.2	Highway Policies and Strategies	278
8.3	Local Roads Policies and Strategies	293
8.4	Railroad Policies and Strategies	295
8.5	Ports and Waterways Policies and Strategies	302
8.6	Air Policies and Strategies	306
8.7	Pipeline Policies and Strategies	307
8.8	Factors Influencing and Supporting Freight Policies and Strategies	312
Chapter 9: Investment and Implementation		317
9.1	National Initiatives Informing State Freight Plan Implementation	317
9.2	Funding and Freight Plan Investment	326
9.3	Freight Plan Implementation	352
Chapter 9, Appendix 9-1 – Freight Projects		372
Chapter 9, Appendix 9-2 – Freight Projects Programmed to Use NHFP Funds		372
Chapter 10: Environmental Justice Analysis		373
10.1	Introduction	373
10.2	Summary of Wisconsin’s Population Demographics	374
10.3	Demographic Analysis of Populations Adjacent to Freight Transportation System	394
10.4	Environmental Justice Impacts of State Freight Plan Policies	402
10.5	Public Involvement	404
10.6	Discussion and Next Steps	405
Chapter 11: System-Plan Environmental Evaluation		407
11.1	Introduction	407
11.2	Modal Comparison of Base Case and State Freight Plan	411
11.3	Qualitative Assessment	425
11.4	Impact Avoidance, Minimization, and Mitigation Strategies	448
Chapter 11, Appendix 11-1 – Environmental Resource Agency Input		451