Chicago-Milwaukee Amtrak Hiawatha Service Draft Environmental Assessment

Appendix C Wisconsin SHPO Concurrence Letter

# 16-0027/MI SHPO SECTION 106 REVIEW ARCHAEOLOGICAL/HISTORICAL INFORMATION

Wisconsin Department of Transportation DT1635 6/2014

For instructions, see FDM Chapter 26.

I. PROJECT INFORMATION		Amended Submittal (include new information only)		
Project ID	Highway – Street	County		
0385-57-01	various	various		
Project Termini		Region - Office		
various		SE JAN 15 2016		
Regional Project Engineer – Project Manager		(Area Code) Telephone Number		
Arun Rao		608.266.3015 BY:		
Consultant Project Engineer – Project Manager		(Area Code) Telephone Number		
Melanie Johnson – Quandel Consultants		216.378.7701		
Archaeological Consultant On screening list		(Area Code) Telephone Number		
Architecture/History Consultant		(Area Code) Telephone Number		
WHS - Kelly Hamilton		608.264.6560		
Date of Need		SHSW Number		
Return a Signed Copy of This Form to				

#### **II. PROJECT DESCRIPTION**

Project Length N/A miles	Land to	Land to be Acquired: Fee Simple acres		Land to be Acquired: Easement acres		
Distance as measured from existing centerline	Existing	Proposed	Other Factors		Existing	Proposed
Right-of-Way Width			Terrace Width		1	· · · · · ·
Shoulder			Sidewalk Width			
Slope Intercept		1	Number of Lanes			
Edge of Pavement		1	Grade Separated Crossing			
Back of Curb Line	1000	1	Vision Triangle	acres		
Realignment			Temporary Byp	ass acres	_	
Other – List:			Stream Channel Change			
Attach Map(s) that Depict "Maximum" Impacts.	☐ Yes	🗆 No	Tree Topping and/or Grubbing		□ No	

Brief Narrative Project Description: Include all ground disturbing activities. For archaeology, include plan view map indicating the maximum area of ground disturbance and/or new right-of-way, whichever is greater. Include all temporary, limited and permanent easements. For amendments (e.g. design refinements, scope changes, etc) description should only include new/added project actions and materials.

Three projects are proposed in Wisconsin to support the increase of Amtrak's Hiawatha Service from 7 round trips to 10 round trips per day. The Milwaukee Airport Rail Station project includes constructing a platform and elevator tower on the west side of the tracks, an overhead pedestrian bridge, and an elevator tower on the east side of the tracks. Track renewal and inter-track fencing will also occur. Land acquisition of 0.07 acres is required to construct the elevator tower on the west side. The Muskego Yard Signal Installation project involves upgrading of tracks and replacement of ties, installation of signals, and construction of turnouts and crossovers to allow for 25 MPH speeds through the yard. The MKE-Cut-Off CTC project includes upgrading signals and track circuits in a 1.8 mile segment of track.

Add continuation sheet, if needed.

### SECTION 106 REVIEW ARCHAEOLOGICAL/HISTORICAL INFORMATION (continued)

I. CONSULTATION					
low has notification of the project been provided to	» <sup>.</sup>				
Property Owners					
Public Information Meeting Notice	T Historic	al Societies/Organizations	X Native American Tribes		
Letter - Required for Archaeology		lic Information Meeting Notice	Public Info. Mtg. Notice		
Telephone Call			⊠ Letter		
Souther: Canadian Pacific continued	and the second sec	ephone Call	Telephone Call		
coordination	□ Oth	· · · · · · · · · · · · · · · · · · ·	Other:		
Ittach one copy of the base letter, list of addresses an	the second se				
AREA OF POTENTIAL EFFECTS - APE		ored. I or matory monded totophon			
RCHAEOLOGY: Area of potential effect for arc	haeology is the	existing and proposed ROW, ten	nporary and permanent		
asements. Agricultural practices do not constitute					
<b>IISTORY:</b> Describe the area of potential effects for	or buildings/stru	ctures.			
PHASE I – ARCHAEOLOGICAL OR RECONI	NAISSANCE HI	the second se			
ARCHAEOLOGY			STORY		
Archaeological survey is needed		Architecture/History survey is needed			
Archaeological survey is not needed		Architecture/History survey is not needed			
Screening list 5/21/2015 (date)			date)		
Burial site in project area, Wis. Stat. 157.70	applies	<ul> <li>No structures or buildings of any kind within APE</li> <li>Non-Survey History Documentation attached</li> </ul>			
I. SURVEY COMPLETED			4.6 2.62		
ARCHAEOLOGY	Station	HISTORY			
NO archaeological sites(s) identified – ASFR att NO	ached	NO buildings/structures identified – Report attached			
NO potentially eligible site(s) in project area – Phase I Report attached		Potentially eligible buildings/structures identified in the APE – Report attached			
Potentially eligible site(s) identified-Phase I Rep	ort attached	Avoided through redesign			
Avoided through redesign		Previously listed/eligible property identified in the			
Phase II conducted – go to VII (Evaluation)	in Cause	APE – Report attached			
Phase I Report – Cemetery/cataloged burial door	and the second se	for the second second			
I. DETERMINATION OF ELIGIBILITY (EVALUA	and the state of t				
No arch site(s) eligible for NRHP – Phase II Report attached		No buildings/structure(s) eligible for NRHP – DOE attached			
Arch site(s) eligible for NRHP – Phase II Report attached		Building/structure(s) eligible for NRHP – DOE attached			
Site(s) eligible for NRHP – DOE attached			16140.6		
III. COMMITMENTS/SPECIAL PROVISIONS - m			uage		
Per Wis. Stat. 157.70 obtain burial authorization		그는 것이 같아요. 가슴에 가슴을 알았는 것을 같아요. 것은 것을 알았다. 것이 같아요. 것이 같아요.			
qualified archaeologist to monitor the constr		ground disturbing activities	@ 47MIDO7 (see uttente		
Site should not be used for borrow or waste d		An	d has a shafed as a shafe shaf		
ite should not be used for borrow or waste di			a by asphalt/concrete should not b		
sed for the staging of personnel, equipment a	nd/or supplies				
X. PROJECT DECISION					
No historic properties (historical or archaeologic	The Martin Control of the American				
No historic properties (historical or archaeologic					
Historic properties (historical and/or archaeolog					
	sultation on affe				
Go to Step 4: Assess affects and begin con		cluded with this form WisDOT h	as concluded that this project		
그는 것은 것은 것이 안에서 있는 것 같아요? 이 것을 많은 것이 같이 가지? 것이 가지? 것이 아이지 않는 것이 가지? 것이 가지? 것이 아이지 않는 것이 같아요? 것이 같아요?					
Go to Step 4: Assess affects and begin con Documentation for Determination of No Adva	erties. Signature	by SHPO below indicates SHPC			
<ul> <li>Go to Step 4: Assess affects and begin con</li> <li>Documentation for Determination of No Adverse Will have No Adverse Effect on historic properties.</li> </ul>	erties. Signature	by SHPO below indicates SHPC			
<ul> <li>Go to Step 4: Assess affects and begin con</li> <li>Documentation for Determination of No Adva will have No Adverse Effect on historic proper and concludes the Section 106 Review procession</li> </ul>	erties. Signature	by SHPO below indicates SHPC			
<ul> <li>Go to Step 4: Assess affects and begin con</li> <li>Documentation for Determination of No Adva will have No Adverse Effect on historic proparand concludes the Section 106 Review proc</li> <li>SIGNATURES</li> </ul>	erties. Signature	by SHPO below indicates SHPC			
Go to Step 4: Assess affects and begin con Documentation for Determination of No Adve will have No Adverse Effect on historic proper and concludes the Section 106 Review proc SIGNATURES	erties. Signature ess for this proj	lille 1/14/16	Preservation Officer (Date -		

X Mulauu & Johunn (Consultant Project Manager Signature)

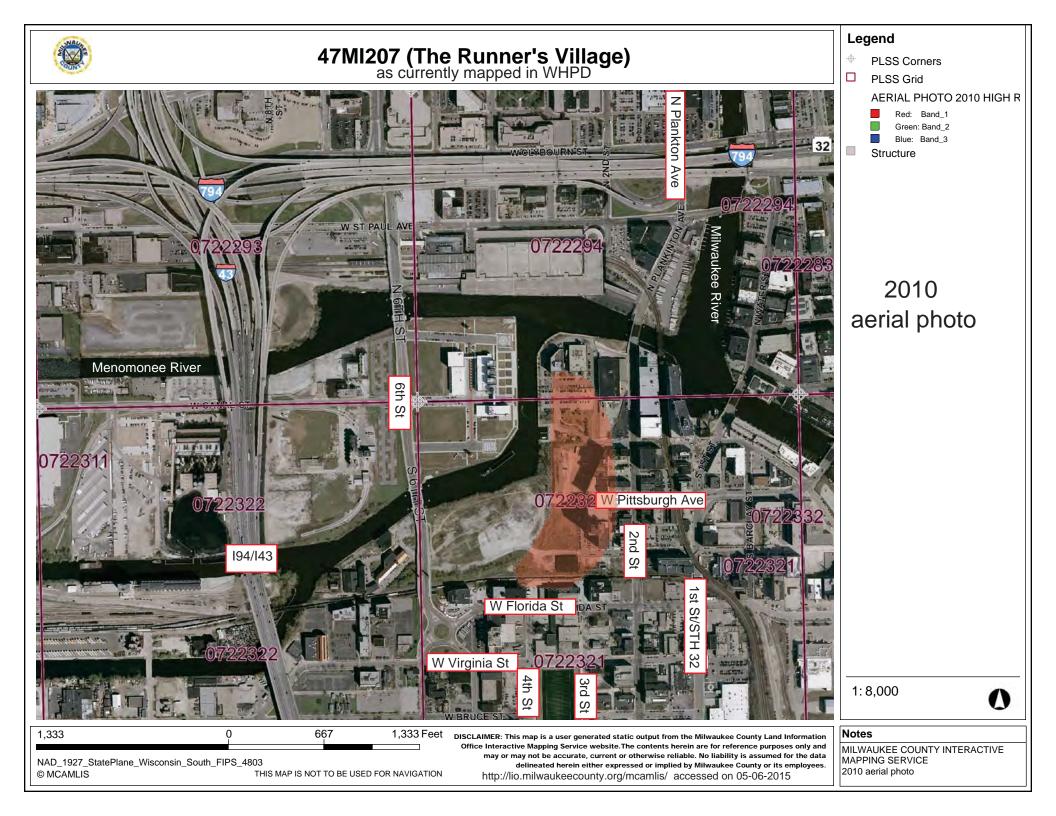
1/8/16 (Date – m/d/yy)

## 47MI207 (The Runners Village) location as currently mapped in WHPD



Google Earth accessed on 05/06/2015

2014 aerial photograph





DATE: May 26, 2015

TO: Kelly Hamilton - WHS

FROM: Timothy F. Heggland -WHS

SUBJECT: WisDOT 0385-57-01 Chicago-Milwaukee: Historic/Cultural Resources (Cut-off CTC Installation; Muskego Yard Signalization; MARS Second Platform)

Dear Kelly:

As requested, I visited the three railroad corridor project areas in Milwaukee that are listed above on May 19, 2015, in order to ascertain whether or not the proposed scope of work program for each of these areas has any potential to effect the several NRHP-listed historic districts and/or other potentially eligible historic resources that are either located within or immediately adjacent to these three areas. My conclusion is that none of these three replacement-in-kind projects will have an effect on these historic resources and the following discussions are intended to document this conclusion.

#### **Cut-off CTC Installation Project:**

The west limit of this project is the Cut Off point, which is the intersection of the east-west running railroad tracks and S. 35<sup>th</sup> Street, and the east limit is the east end of the Milwaukee Intermodal Station.

The purpose of the Milwaukee Intermodal Station to Cut Off project is to increase running speeds in the segment to timetable speeds for freight and passenger traffic and to improve operations within the Milwaukee Intermodal Station. Two main tracks operate between Milwaukee Station and Cut Off. Four depot tracks serve the Milwaukee Station. According to Canadian Pacific (CP) timetables, freight and passenger mainline speeds in the segment are 30 MPH and 40 MPH, respectively. Speeds through the interlockings and on the Depot tracks are 10 MPH and 15 MPH for freight and passenger rail, respectively. However, CP reported that trains operate at a maximum of 15 MPH throughout the segment due to signal limitations and geometry restrictions.

Additionally, dwarf signals are employed throughout the Station due to slow train speeds and possible sightline obstructions. The dwarf signals only provide stop or restricting aspects. Signals at Cut Off; MP 86.1; the entrances to the Station; and Plankington Avenue provide approach indications at their least restrictive aspect. This means that

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trains approaching these signals either must stop or, in the best scenarios, stop at the next signal. This prohibits trains from traveling more than15 MPH throughout this segment.

The timetable states that the manual interlockings at Milwaukee are controlled by the CP Chicago & Milwaukee (C&M) train dispatcher. Trains must not occupy a main track without a proper signal indication or verbal authority from the C&M train dispatcher. Currently, when a train enters the manual interlocking, the CP dispatcher has to manually release the signal and set it to the most restrictive signal indication. In the best scenario, the signal would automatically change to the most restrictive signal, but in this case, the CP dispatcher must do it. This activity is very inefficient and can take a lot of time if there are several operations occurring at the same time in the Station.

The implementation of [Centralized Track Control] CTC between Milwaukee Station and Cut Off is expected to increase train speeds in the segment for freight and passenger trains. West bound freight trains traveling from Plankington Avenue through the Station will still travel at reduced speeds until the end of the train leaves the 10 MPH territory around the curve just east of the Station. It is anticipated that East bound trains traveling from the Cut Off will be able to attain higher speeds because of the upgraded signal aspects. It is unknown whether trains will actually reach timetable speeds.

Proposed improvements include replacing old signals, crossovers, turnout, bungalows, and warning devices for grade crossings; constructing a radio repeater tower to bolster communications with St. Paul [MN]; installing GPS coordination at certain infrastructure elements; and upgrading the wiring between signals and bungalows.<sup>1</sup> All work will be contained within the right-of-way.<sup>2</sup>

The existing double railroad tracks in the west end of this segment pass adjacent to and just to the north of the historic Grant Marble Co. works building (AHI# 78309), which has been evaluated in the AHI as being potentially eligible for NRHP listing.<sup>3</sup> Located between the railroad tracks and this building, however, is the crushed stone-covered railroad track bed itself and also a blacktopped employee parking lot, both of which extend along the full length of the north-facing elevation of this building (See photos 1-5). Consequently, there is ample room to accommodate any improvements that will be made as a result of this project without affecting the Marble Co. building.

<sup>&</sup>lt;sup>1</sup> A bungalow, in this usage, refers to the housing for signals & communications computers that control switches, crossings, and other such controls, relaying information to and from the RTC (rail traffic control).

<sup>&</sup>lt;sup>2</sup> Project Description Document. Quandel Consultants, LLC. May, 8, 2015.

<sup>&</sup>lt;sup>3</sup> Shortly after the field survey for this project was completed, the surveyor noted that the comments about the Grant Marble Co. works (today's D. R. Diedrich & Co. Tannery) in the AHI were greatly at odds with its evaluation as being potential eligibility for NRHP listing. The DHP has since revised this evaluation and it is now listed in the AHI as being "Not Eligible."

In addition, the west end of the existing railroad tracks in this segment also pass just to the north of and adjacent to the land that is associated with the historic Milwaukee Gas Light Co.'s West Side Plant (AHI# 16452). This architect-designed complex is currently unevaluated but I believe that it is potentially eligible for NRHP listing. However, this complex is set back some distance from the railroad tracks and its associated right-of-way (See photos 6-9) and it is believed that there is ample room to accommodate any improvements that will be made as a result of this project without affecting the Gas Light Co. Complex or its setting.

#### Muskego Yard Signalization:

This project contains both a north-south segment and an east-west segment. What is being discussed in this document represents only those portions of this project that run through or lie adjacent to NRHP-listed historic districts and/or other potentially eligible historic resources.

The Muskego Yard signalization project was identified by Canadian Pacific as an improvement that will provide operational flexibility for Canadian Pacific trains. Canadian Pacific currently travels through the Milwaukee Intermodal Station when connecting from the Watertown Subdivision to the Chicago & Milwaukee (C&M) Subdivision. By providing two signalized yard tracks, Canadian Pacific will be able to divert some freight through Muskego Yard instead of through the station. In addition, Canadian Pacific freight trains can be held in Muskego Yard rather than on the C&M mainline if necessary.

One signalized track will be provided to the east end of Muskego Yard and two signalized tracks will be provided through the yard. Two existing yard tracks will be converted to mainline yard tracks. The existing single track connections to the C&M Subdivision and Cut Off will be maintained.

Work to implement the project includes refurbishment of the east end connecting track to the yard and two through tracks within the yard as well as 1/3 tie replacement. Turnout and crossover installation; signal installation; and interlocking establishment is also included. All work will be constructed within existing rights-of-way.<sup>4</sup>

#### North-South Segment

For the purposes of this discussion, the north end of the north-south segment of this project begins at the east end of the Milwaukee Intermodal Station and it continues south as far as West Virginia Street. The curving double tracks of this segment exit the east end of the Milwaukee Intermodal Station and continue south across the Menomonee River. As they do so they pass close by the NRHP-listed John Pritzlaff Hardware Company building (AHI# 16132) but are separated from it by the crushed stone aggregate-covered railroad track bed itself and also by a

<sup>&</sup>lt;sup>4</sup> Project Description Document. Quandel Consultants, LLC. April 15, 2015.

gravel-surfaced parking lot, both of which extend along the full width of the south-facing elevation of this building (See photos 11-12). Once these tracks cross the Menomonee River they run south along the east-facing elevations of the buildings that comprise 100, 126, and 160 S. 2<sup>nd</sup> Street; 131 W. Seeboth St.; and 117 W. Pittsburg Ave., and along the west-facing elevations of 115 W. Seeboth St. and 145, 149-53, 157-59, 161-63, and 165-69 S. 1<sup>st</sup> Street, all of these, except for 145 S. 1<sup>st</sup> St., being contributing buildings that are located within the boundaries of the NRHP-listed South 1<sup>st</sup> and 2<sup>nd</sup> Street Historic District. These double tracks run along the rear elevations of most of these buildings. A narrow strip of land of varying width that belongs to these buildings is located between the buildings themselves and the adjacent, raised railroad track bed, and this track bed is covered in crushed stone ballast (See photos 13-24). Although this railroad corridor is narrow in places, any work that will take place within it as a result of this project will occur within the historic railroad right-of-way's boundaries and the kinds of work that will be undertaken will not affect the historic resources that lie adjacent to this corridor.

As the double tracks continue further south and leaves the South 1<sup>st</sup> and 2<sup>nd</sup> Street Historic District they run alongside the NRHP-listed Lindsay-Bostrom Building (AHI# 113458), which fronts on W. Oregon St. At this point, however, the track bed is elevated a full story above W. Oregon St., which it crosses immediately adjacent to the Lindsay-Bostrom Building (see photos 22 and 24). No work is planned at this location and this building will be unaffected by any work associated with this project.

Just a block further south, the tracks also run alongside the southwest boundary of the NRHPlisted East Oregon and South Barclay Industrial Historic District as well. One of this district's contributing buildings, known in the AHI as Building No. 35, is located immediately adjacent to the railroad tracks (AHI# 118494), but it is located a full-story lower than the track bed and is positioned next to the viaduct that carries the railroad tracks across E. Florida St. (See photos 25 & 26). This building will also be unaffected by any work associated with this project.

#### East-West Segment

For the purposes of this discussion, the east end of the railroad tracks associated with the eastwest segment of this project begin at the point where these railroad tracks join with the northsouth tracks just described, this location being at the point where the tracks cross S. 1<sup>st</sup> Street, and these tracks continue west as far as the IH-94 overpass.

Beginning at the easternmost point of this segment, what is currently a single track curves to the west from its point of junction with the north-south double tracks and it continues west from this point. As it does so the track first passes directly behind the NRHP-listed Lindsay-Bostrom Building mentioned above, but here too this track is separated from this building by a narrow strip of land belonging to the building itself and by the raised, crushed stone-covered track bed that is associated with the railroad track. While, this track bed now carries just a single pair of tracks it originally carried another set of tracks that ran parallel to it located closer to the Lindsay-Bostrom Building. This second pair of tracks was discontinued some years ago and

removed and the current project intends to rebuild this track in its original location within the historic railroad right-of-way. Even so, the replacement in kind of this track should have no effect on the adjacent listed building.

As this track continues on its way westward it becomes a double track and they next pass through the NRHP-listed Florida and Third Industrial Historic District. In the process the tracks run along the north-facing elevations of 234 W. Florida Street, 331 S. 3<sup>rd</sup> Street, and 326, 332, 408, and 500 W. Florida Street, all but 234 W. Florida Street being contributing buildings within this District.<sup>5</sup> These double tracks run along the rear elevations of most of these buildings and a strip of land of varying width that belongs to these buildings is located between the buildings themselves and the adjacent railroad track bed, which is covered in crushed stone ballast (See photos 27-36). Although the strip of land belonging to these buildings is narrow in places, any work that will take place as a result of this project will occur within the historic railroad right-of-way's boundaries and the kinds of work that will be undertaken will not affect the historic resources that lie adjacent to this corridor.

As these tracks continue on their way westward they next pass through the NRHP-listed Walker's Point Historic District. In the process the tracks run along the rear north-facing elevations of 700, 748, and 754 W. Virginia Street, and the south-facing elevations of 624, 706, 710, 720, and 730 W. Oregon Street. Here too, a strip of land of varying width that belongs to the buildings on both sides of the right-of-way is located between the buildings themselves and the adjacent railroad track bed, which is covered in crushed stone ballast (See photos 38-42), and most of this land is hard surfaced and is used for automobile parking. Any work that will take place within the adjacent track bed as a result of this project will occur within the historic railroad right-of-way's boundaries and the kinds of work that will be undertaken here will also not affect the historic resources that lie adjacent to this corridor.

As the tracks continue westward they next cross a metal truss swing bridge, this being the Chicago, Milwaukee, St. Paul & Pacific Railroad Bridge (aka: Burnham Canal Bridge-Milwaukee Road Bridge B-4), which has been evaluated as being potentially eligible for NRHP-listing (AHI# 106686). No work is planned at this location and this bridge will be unaffected by any work associated with this project (See photo 37).

#### Milwaukee Airport Rail Station (MARS) Second Platform:

The MARS Second Platform project proposes to install a second platform on the west side of the Canadian Pacific (CP) tracks and a pedestrian bridge to cross from the east side platform to the west side at the existing Milwaukee Airport Rail Station in Milwaukee, WI.

<sup>&</sup>lt;sup>5</sup> Originally there were two other buildings located in the district on the north side of and immediately adjacent to the railroad tracks, 233 W. Oregon Street and 305 S. Third Street, but these buildings have both now been demolished.

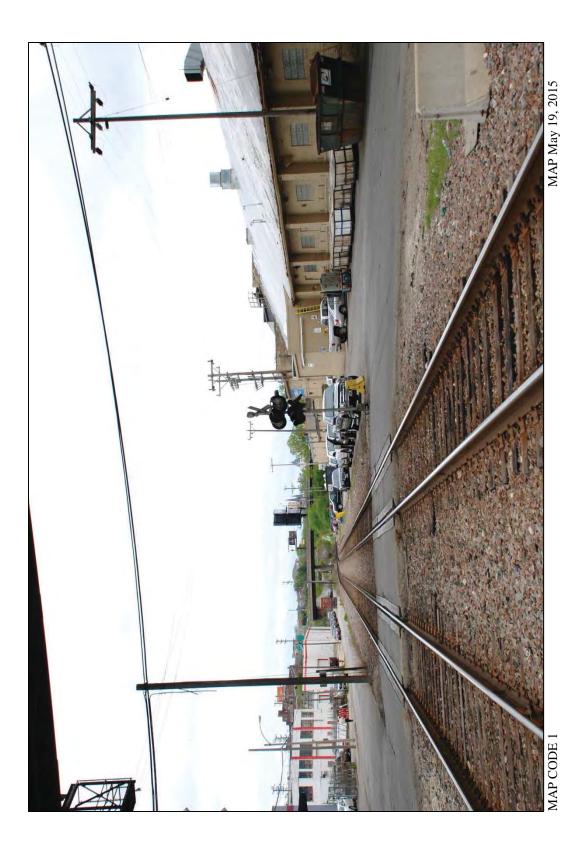
No previously surveyed or listed historic resources were found within or adjacent to this project area. As a result, this area was not field surveyed and no photographs were taken.

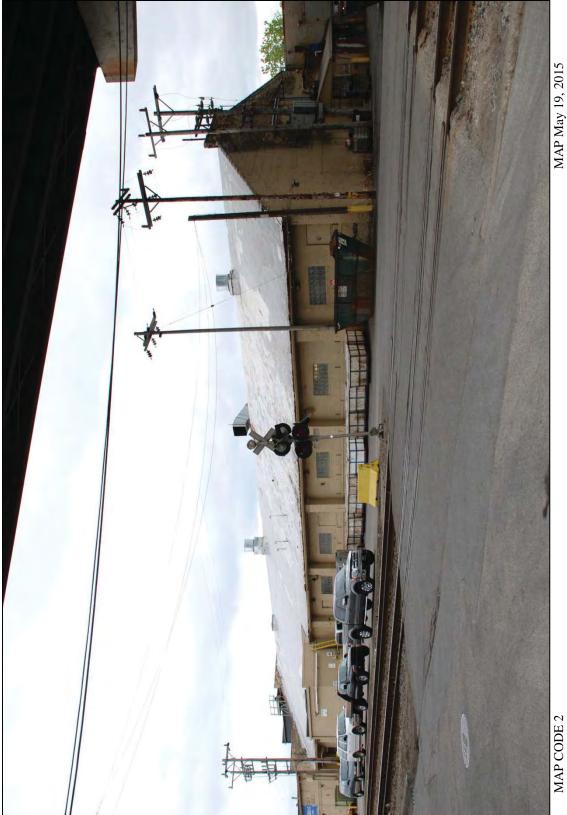
#### **Summary:**

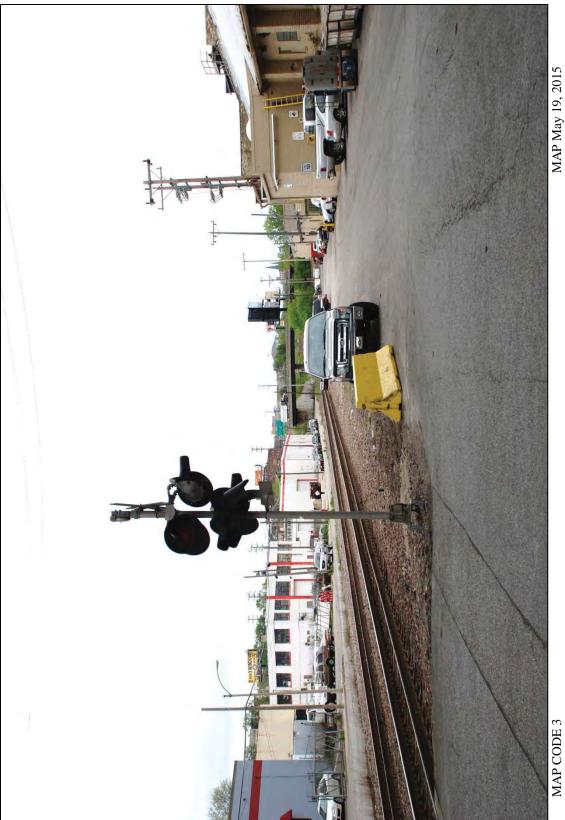
The first two of these three projects are located within historic railroad corridors and rail yards that were actually put in place before most of the individually eligible and listed buildings and bridges, and listed historic districts that they cross or adjoin were built. The various railroads that have owned these tracks have continuously maintained and upgraded them and the proposed projects are the latest examples of the ongoing maintenance that resources such as these require. The information provided by Quandel Consultants regarding these project areas indicates that no work is being proposed that would occur outside the historic railroad right-of-ways and inside the boundaries of any of the listed or potentially eligible resources enumerated above. Consequently, it is believed that a finding of no effect for these projects is justified; in-so-far-as historic resources are concerned.

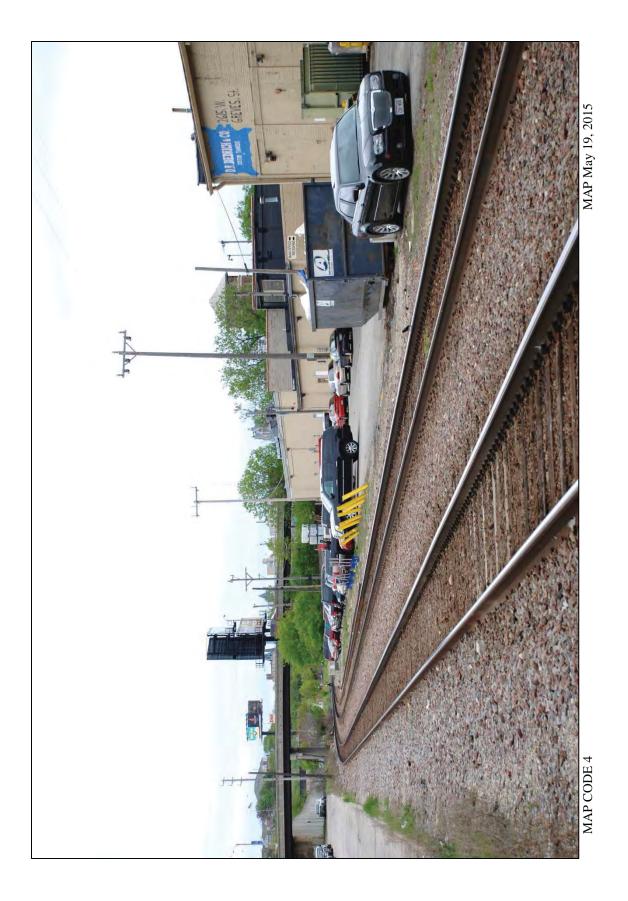
Sincerely,

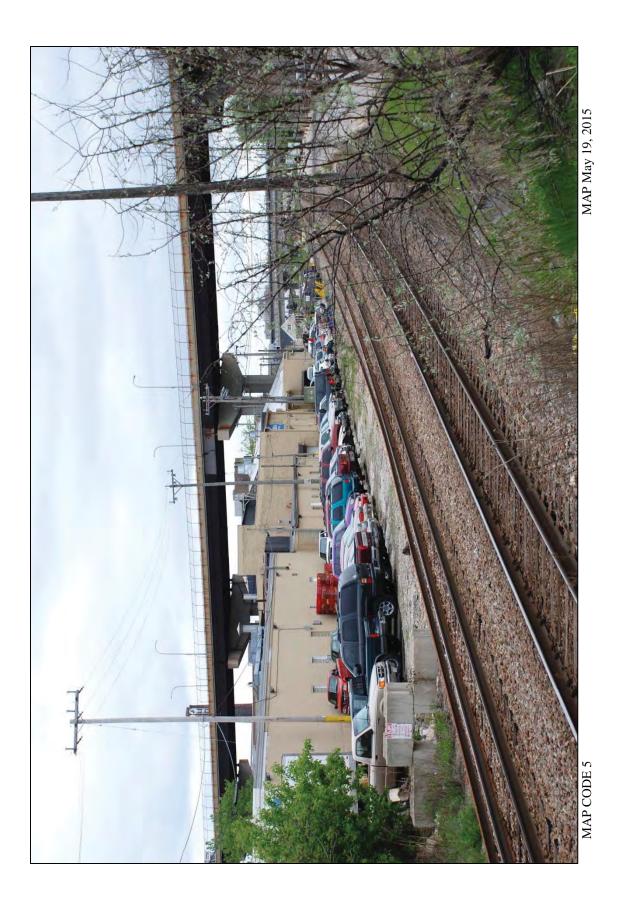
Timothy F. Heggland Staff Architectural Historian Museum Archaeology Program

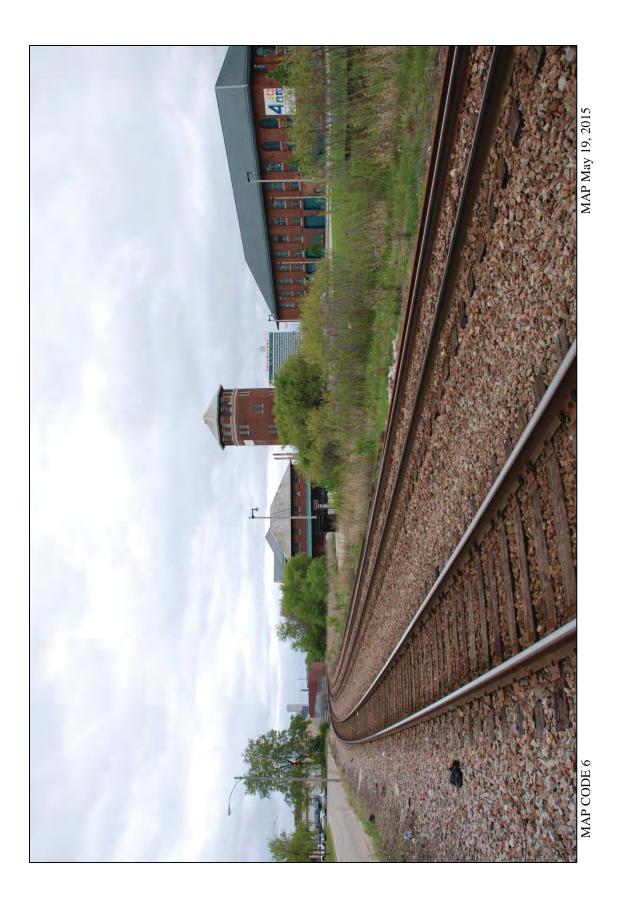




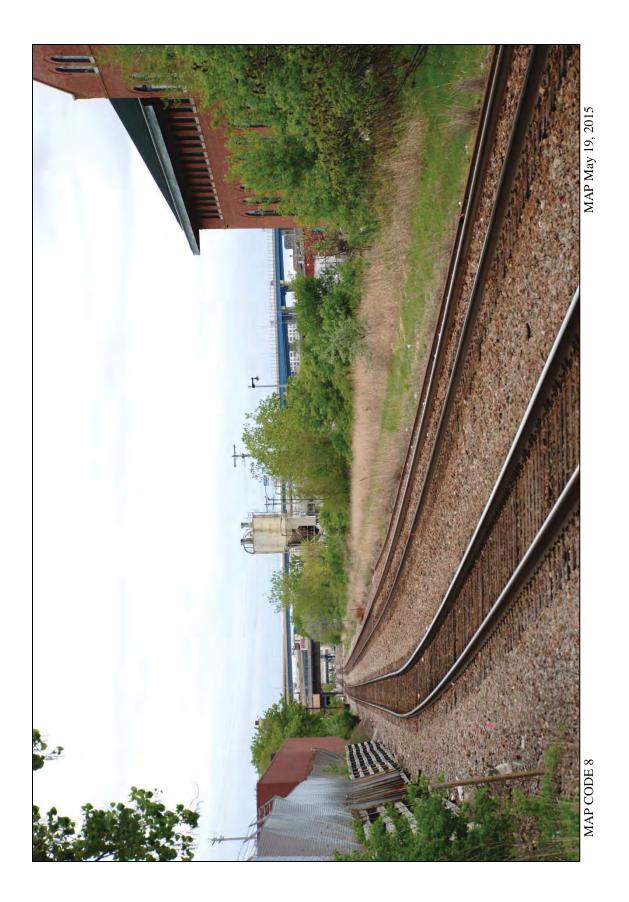


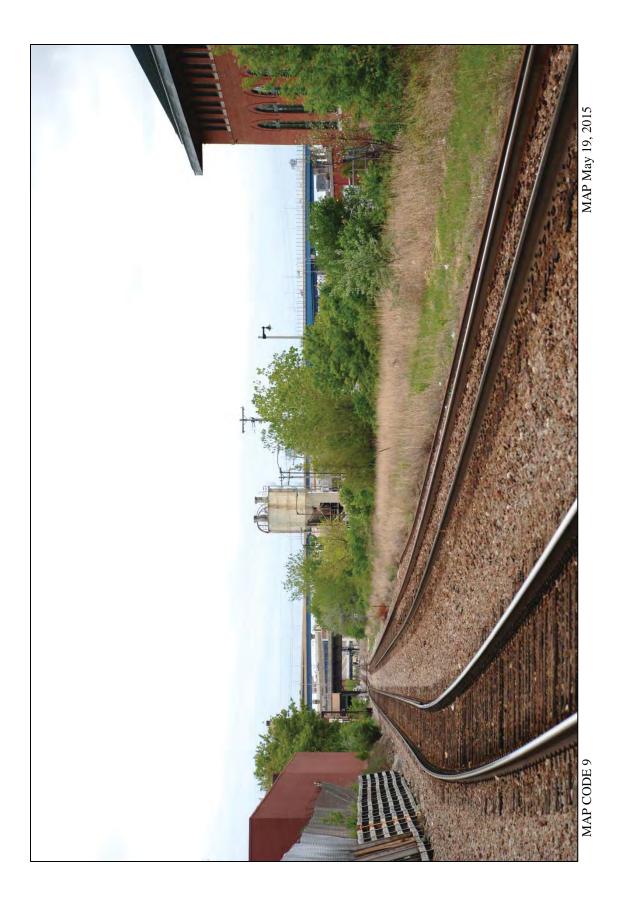


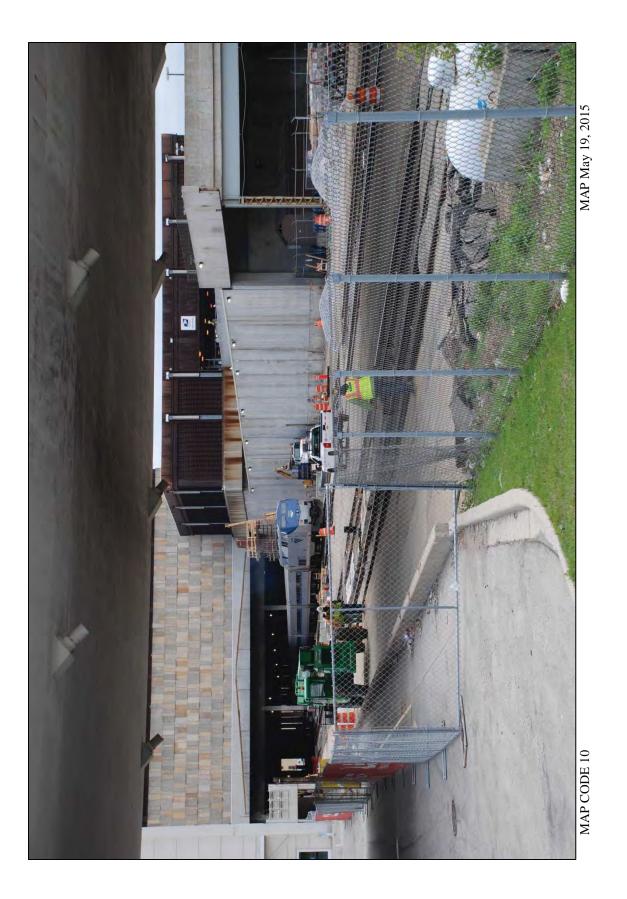


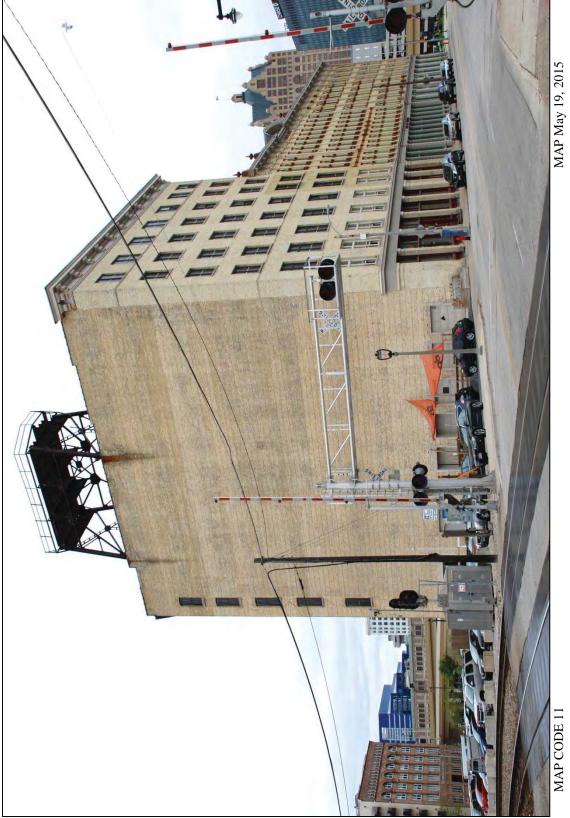


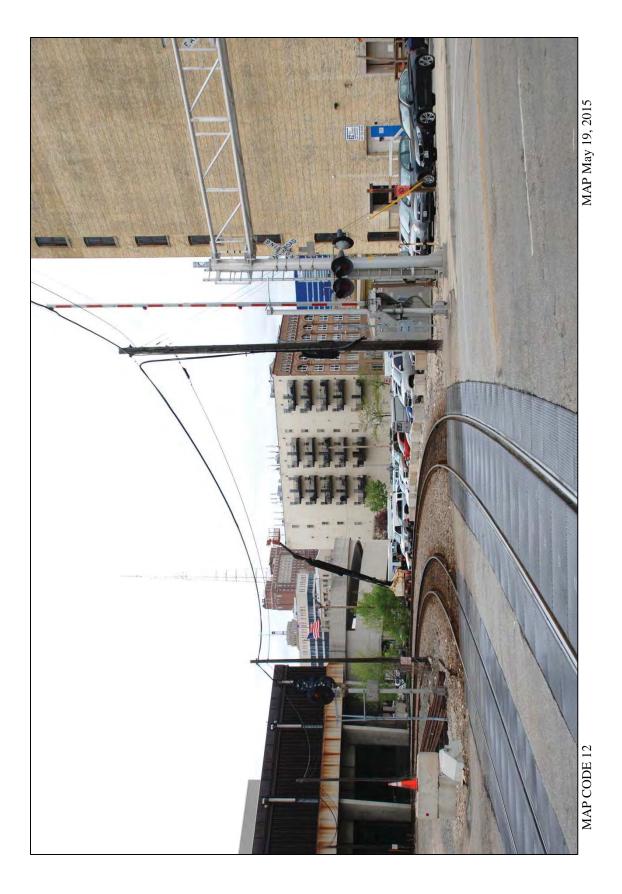


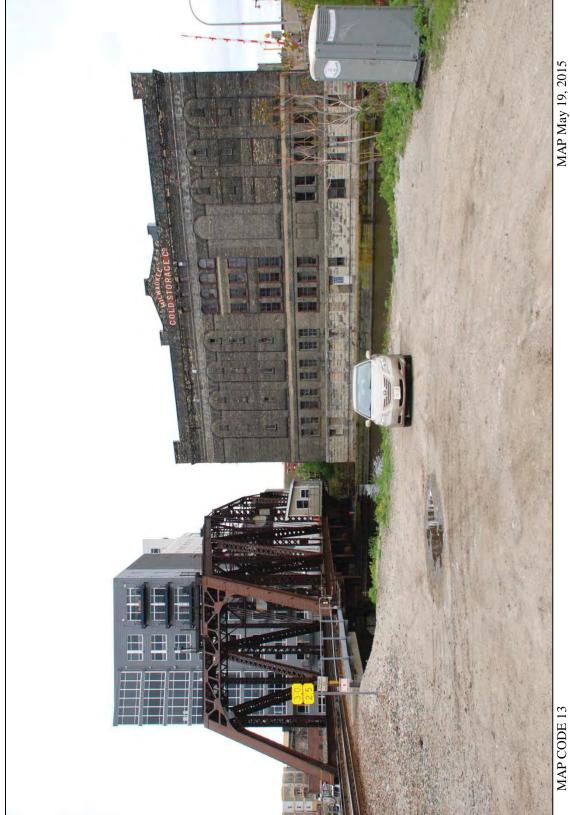




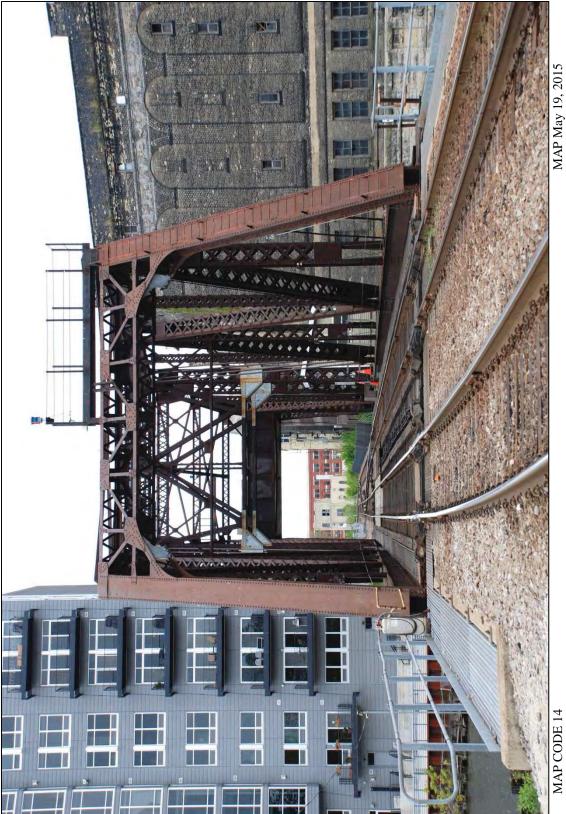




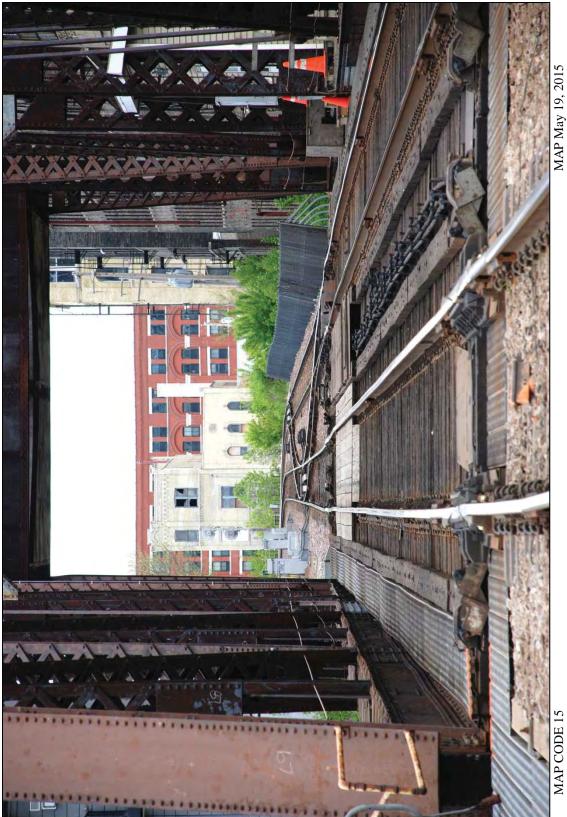


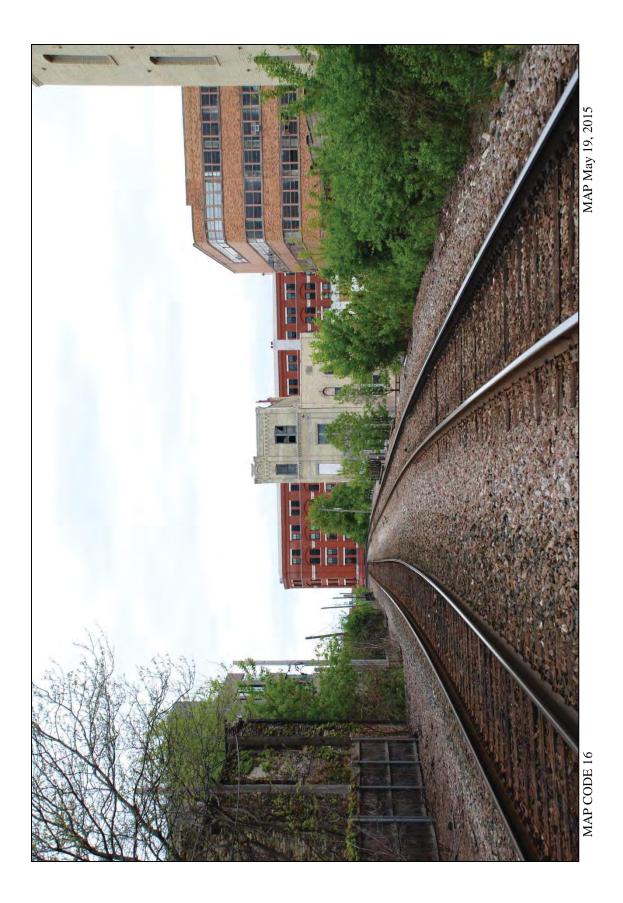


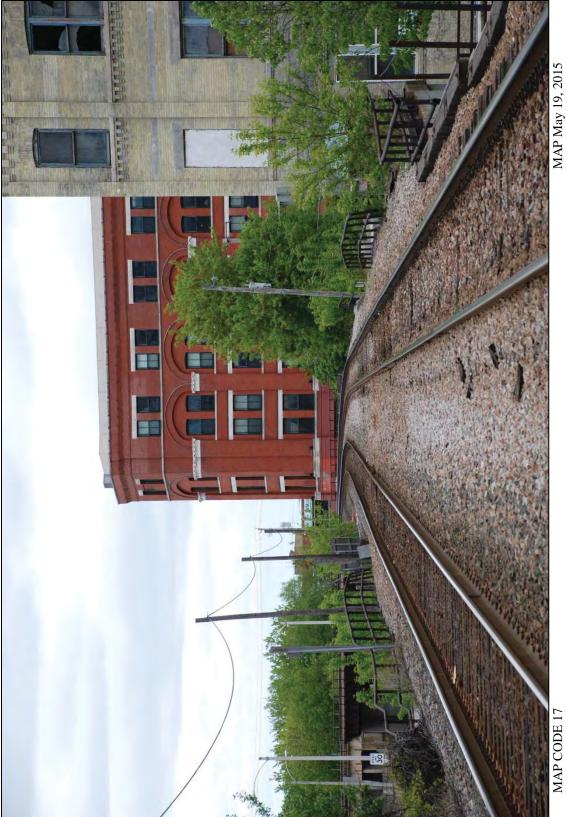
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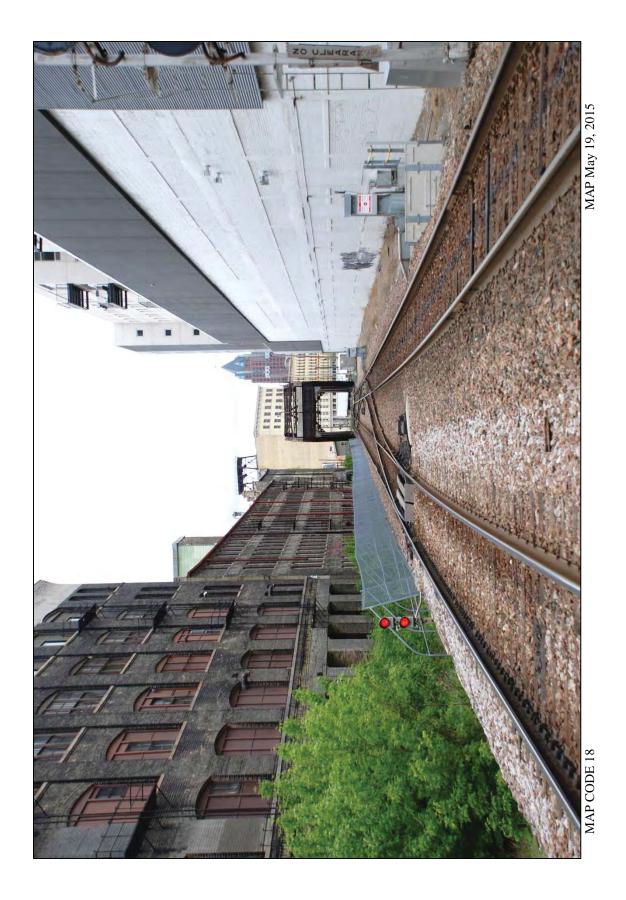


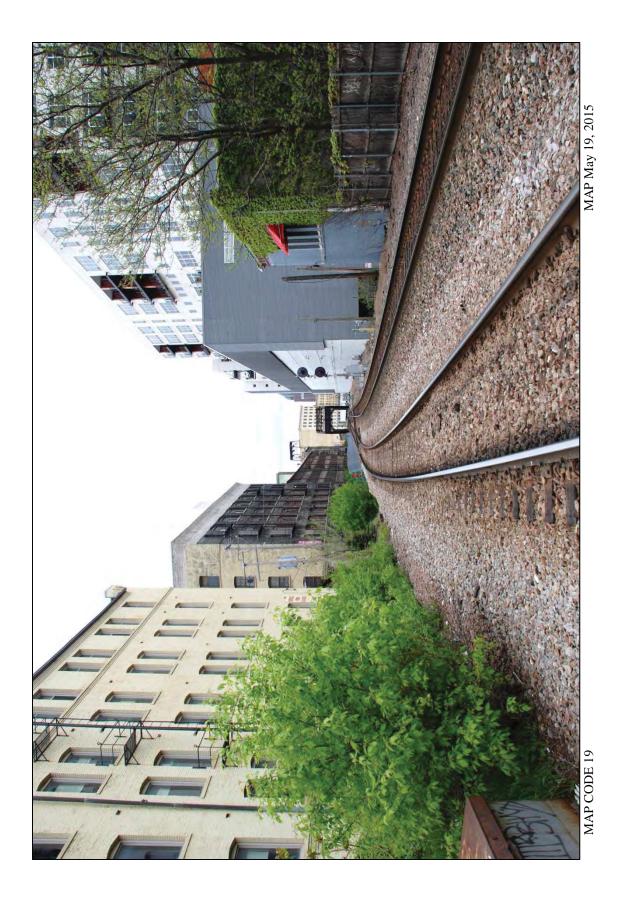
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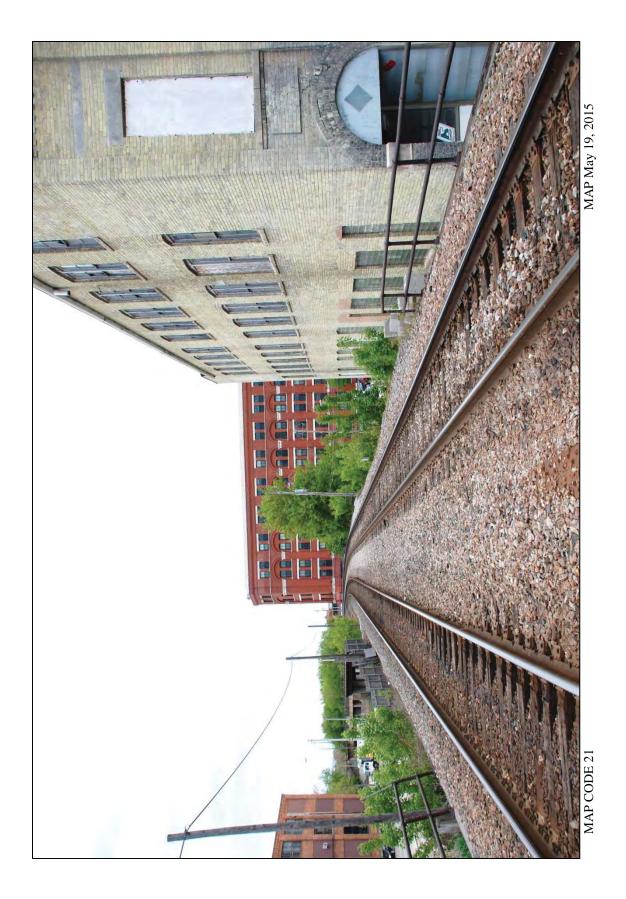


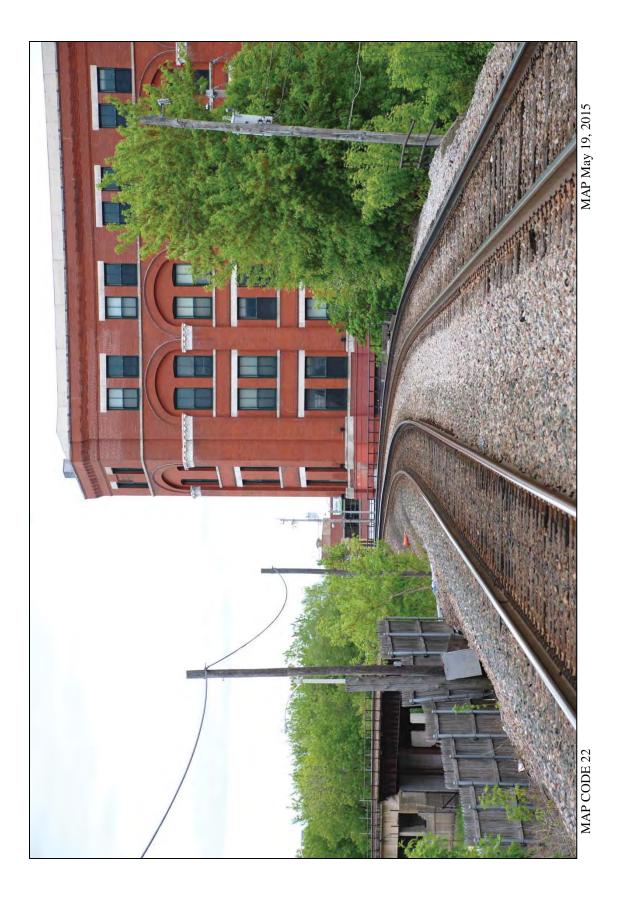


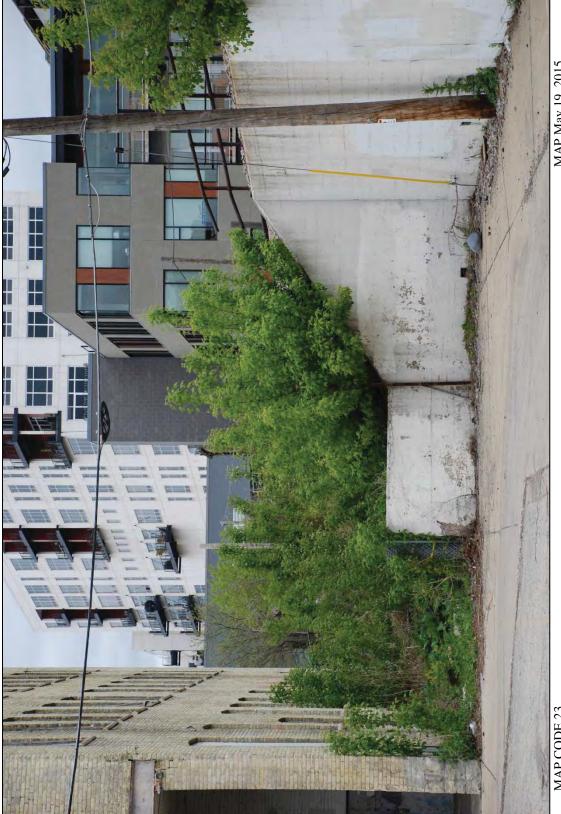






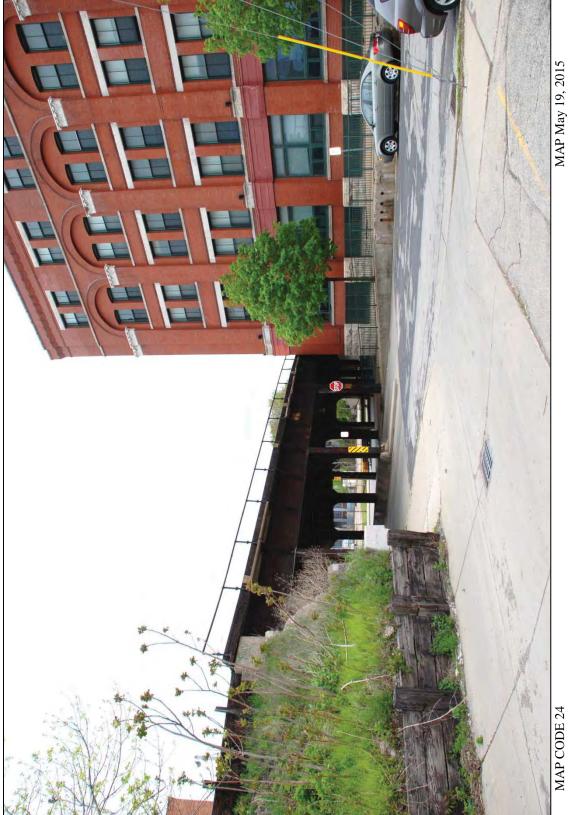


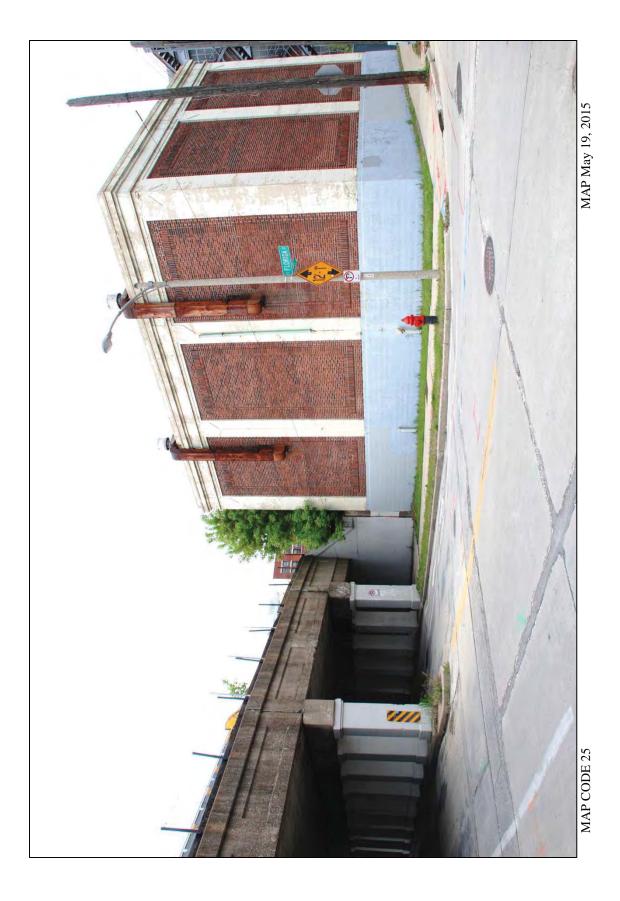


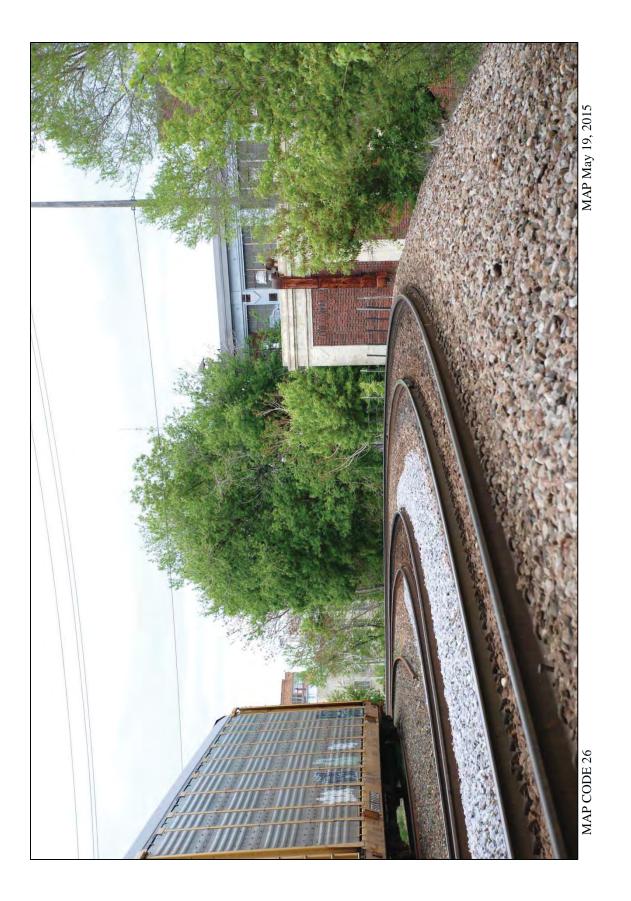


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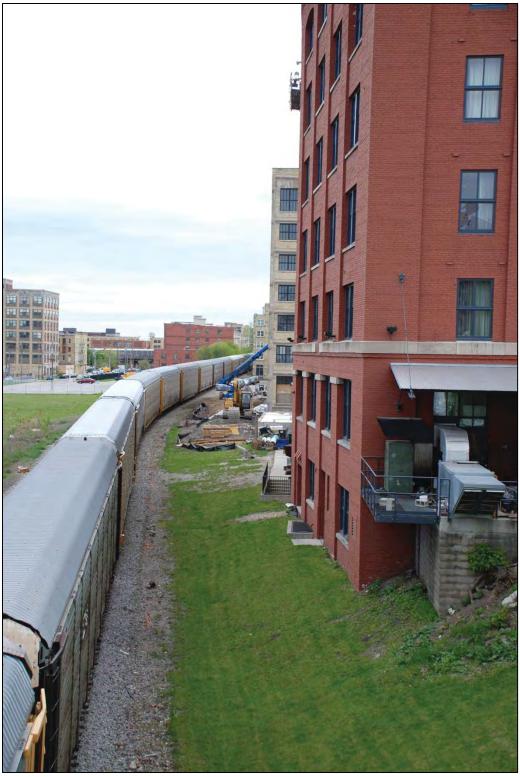
MAP May 19, 2015

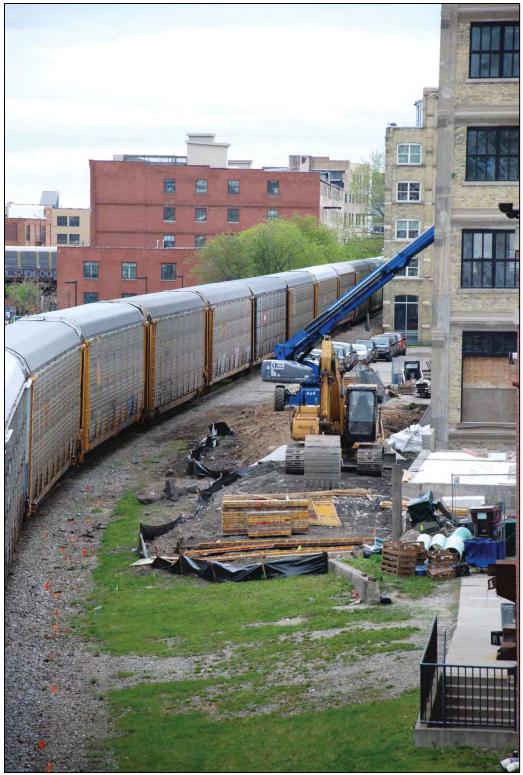


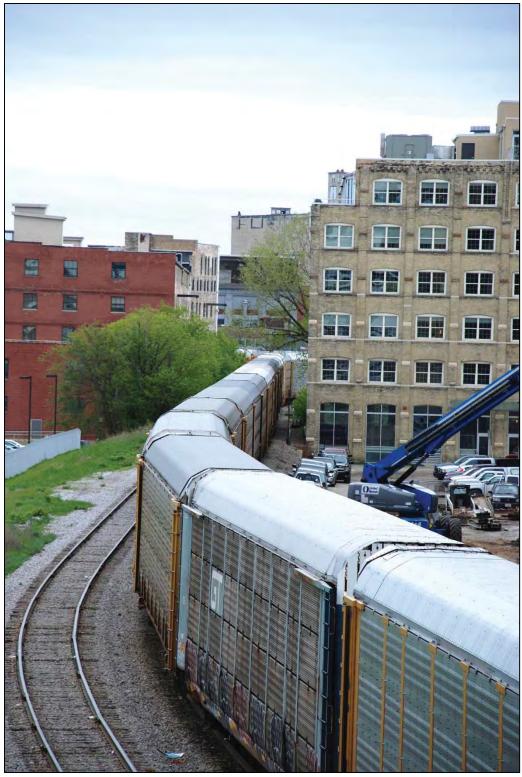








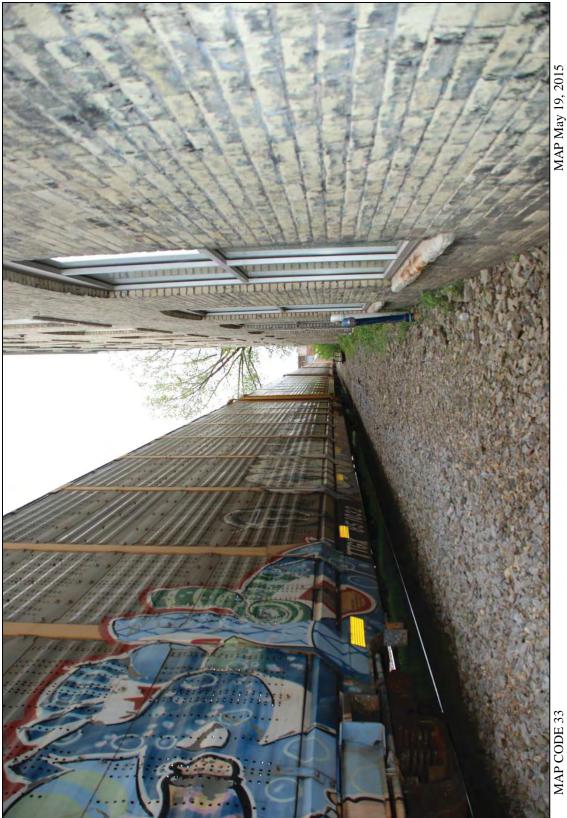


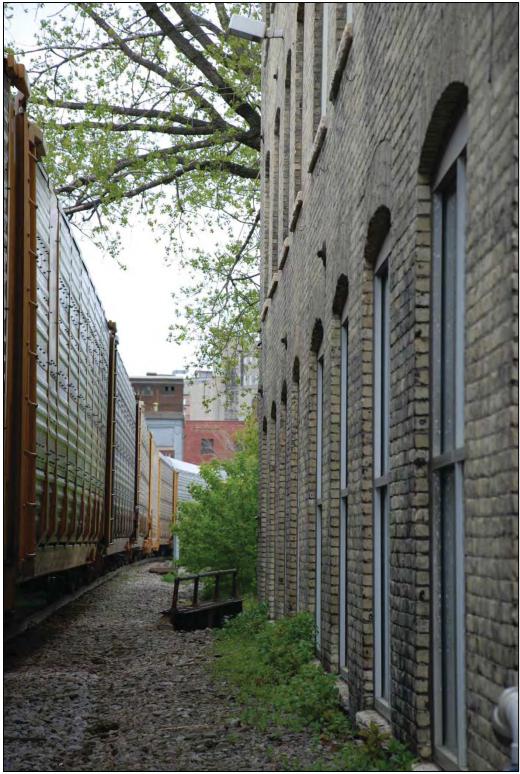






MAP May 19, 2015





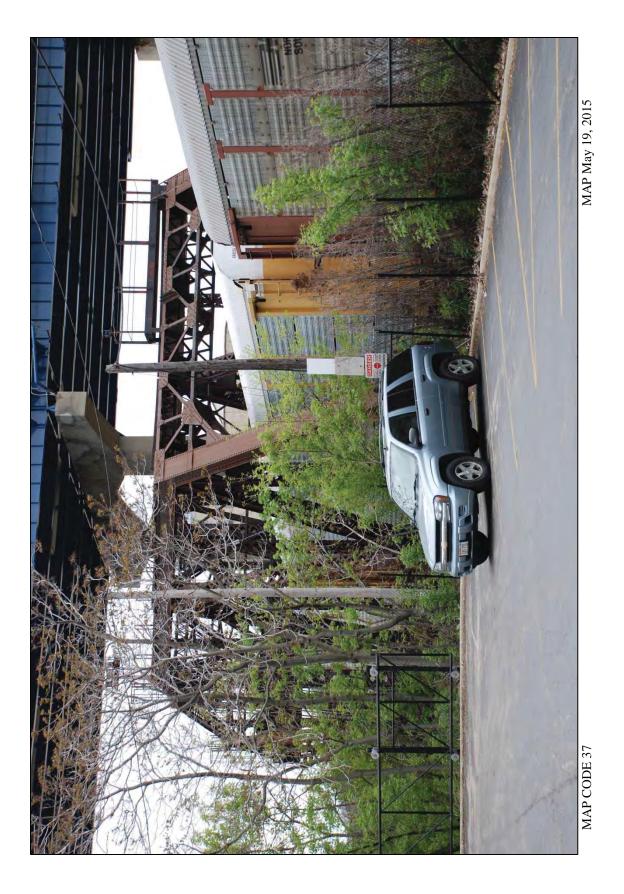
MAP May 19, 2015



MAP May 19, 2015



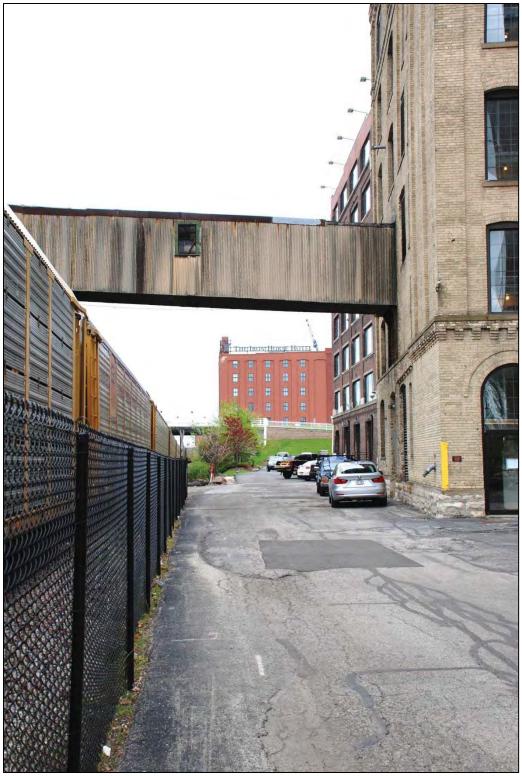
MAP May 19, 2015





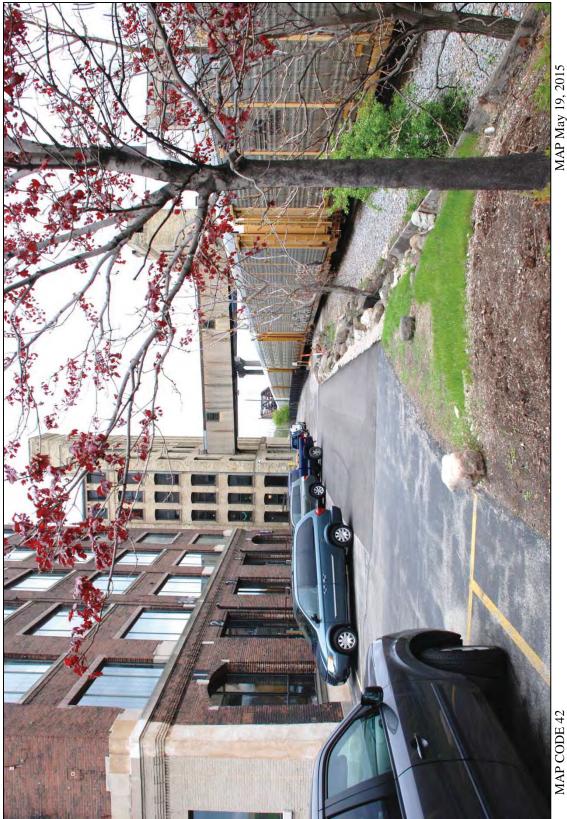
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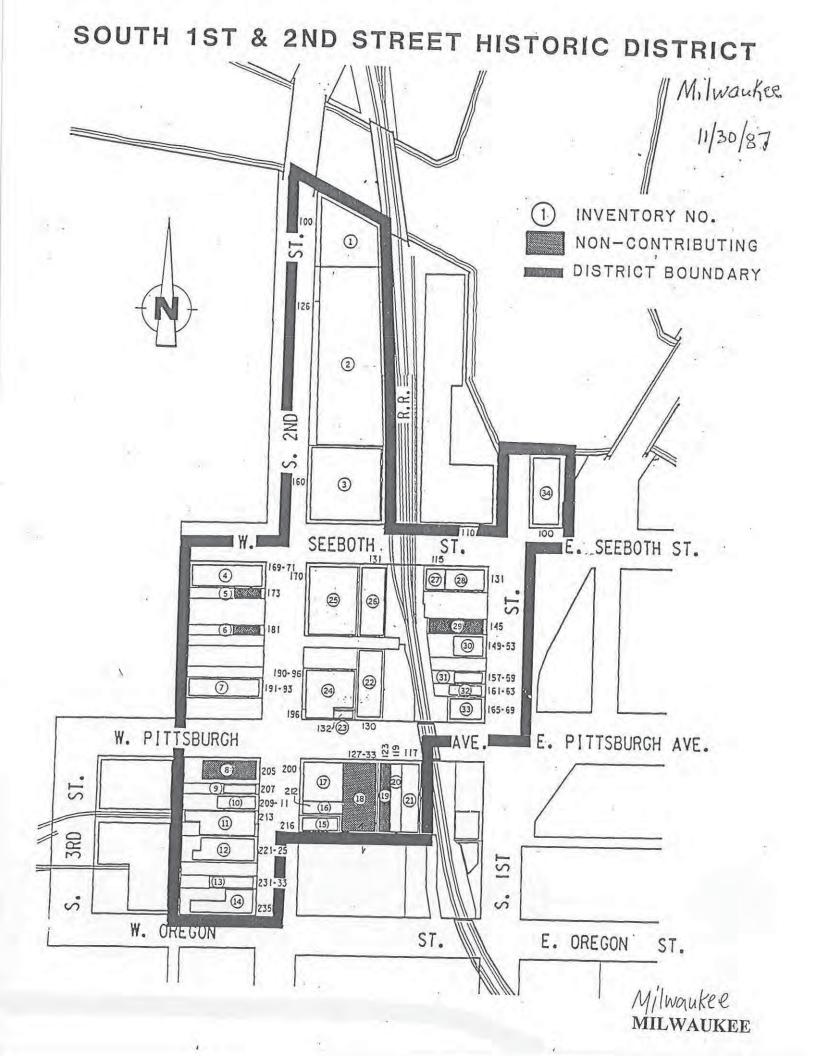




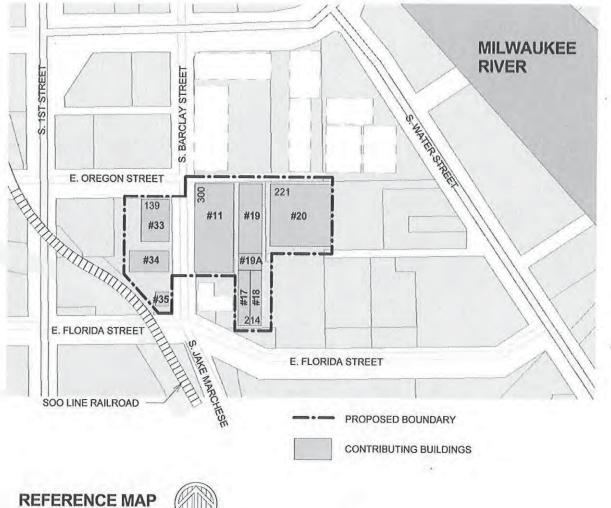
MAP May 19, 2015



MAP May 19, 2015



East Oregon & South Barclay Industrial Historic District Milwaukee, Milwaukee County, Wisconsin **Boundary Map** 



SCALE: 1:200



